

BEFORE THE

CALIFORNIA WASTE MANAGEMENT BOARD FOR THE STATE OF CALIFORNIA

IN THE MATTER OF THE:	1
REGULAR MONTHLY BOARD MEETING	,
DECEMBER 15, 1988	Ì
	- '

DATE AND TIME: THURSDAY, DECEMBER 15, 1988, 9:00 A.M.

PLACE:

BOARD HEARING ROOM 1020 NINTH STREET

SACRAMENTO, CALIFORNIA

REPORTER:

BETH C. DRAIN, CSR CERTIFICATE NO. 7152

43(4)

barrıssers reporsıng service

1600 EAST FOURTH STREET, SUITE 220 SANTA ANA, CALIFORNIA 92701 TELEPHONE (714) 953-4447

APPEARANCES

MR. JOHN E. GALLAGHER, CHAIRMAN

MR. JOHN C. MOSCONE

MR. SAM ARAKALIAN

MR. PHILLIP BEAUTROW

MRS. GINGER BREMBERG

MR. E. L. VARNER

MR. LES BROWN

MR. JAMES W. CALLOWAY

STAFF PRESENT

MR. GEORGE, EOWAN, CHIEF EXECUTIVE OFFICER

MR. HERBERT IWAHIRO, CHIEF DEPUTY EXECUTIVE OFFICER

MR. ALAN OLDALL, DEPUTY EXECUTIVE OFFICER

MS. JOELLEN JACKSON, DIRECTOR OF LEGISLATION AND PUBLIC AFFAIRS

MR. ROBERT F. CONHEIM, GENERAL COUNSEL

MR. BILL ORR

MR. GEORGE LARSON

MS. MARY COLE

MR. CY ARMSTRONG

MS. JEANIE BLAKLESLEE

MR. BERNIE VLACH



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CALIFORNIA WASTE MANAGEMENT BOARD

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CHAIRMAN GALLAGHER: BRING THE MEETING OF
CALIFORNIA WASTE MANAGEMENT BOARD TO ORDER, PLEASE.

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ASTE MANAGEMENT BOARD TO ORDER, PLEASE
GOOD MORNING AND WELCOME TO THE LAST

MEETING OF THE YEAR OF THE CALIFORNIA WASTE MANAGEMENT
BOARD. WE HAVE HAD A REQUEST TO ADJUST THE AGENDA, SO
WE'RE GOING TO ASK MR. EOWAN TO EXPLAIN ANY CHANGES IN
THE AGENDA AND GET US STARTED OFF IN THE RIGHT DIRECTION.

MR. EOWAN.

MR. EOWAN: GOOD MORNING, MR. CHAIRMAN AND
MEMBERS. WE'D LIKE TO START OFF THE MEETING THIS MORNING
WITH THE REPORT FROM MR. STEPHANIE, WHICH IS ITEM NO. 12,
AND THEN I HAVE SOME OTHER REQUESTS.

ENCOUNTERING SOME FOG. THAT'S WHAT THIS NOTE SAYS AS OF YESTERDAY. I DON'T THINK THERE'S ANY FOG IN THE STATE TODAY. MAYBE OTHER WEATHER PROBLEMS, BUT IT'S NOT FOG.

ITEM NO. 5, RON DUNCAN FROM EL DORADO
COUNTY, HAS ANOTHER HEARING UP THERE AND HAS A FAIRLY
SHORT WINDOW TO ADDRESS THE BOARD. SO WE'RE GOING TO
TRY, HOPEFULLY, TO FIT HIM IN SOMEWHERE BETWEEN 11
O'CLOCK AND EARLY AFTERNOON.

ITEM NO. 9, DR. TCHOBANOGLOUS HAS CLASSES



TODAY AT DAVIS, SO WE'D LIKE TO HEAR HIM TOMORROW. AS
WELL AS ITEM NO. 10 TOMORROW, AND ITEM NO. 11, THE
PRESENTERS THAT WE INVITED FROM CANADA ARE UNABLE TO MAKE
IT. SO WE'LL HAVE TO RESCHEDULE THAT FOR ANOTHER
MEETING. SO WE WOULD ELIMINATE ITEM 11 FROM THE AGENDA.
THAT WOULD BE THE ONLY CHANGES, MR. CHAIRMAN.
CHAIRMAN GALLAGHER: THANK YOU VERY MUCH.
WITH THAT, MR. STEPHANIE, ARE YOU READY TO
MAKE YOUR PRESENTATION?
MR. STEPHANIE: YES, I AM. THANK YOU, MR.
CHAIRMAN CALLACUED TURNE NO. TO THE TOTAL

THANK YOU FOR TAKING ME FIRST SO I CHAIRMAN GALLAGHER. CAN GET BACK TO ANOTHER HEARING.

GARY STEPHANIE, CHAIRMAN OF THE ENFORCEMENT ADVISORY COUNCIL TO THE WASTE MANAGEMENT BOARD. REPORTING TO TWO MEETINGS, ONE IN JULY AND ONE IN NOVEMBER. APOLOGIZE FOR NOT COMING UP FOR THE ONE AFTER JULY. BETWEEN YOUR SCHEDULE AND OUR SCHEDULE, WE JUST COULDN'T SEEM TO GET TOGETHER.

AT THAT MEETING -- I BELIEVE YOU HAVE COPIES OF THIS -- BUT WE DID DISCUSS THE CONCEPT OF THE TRAINING THAT'S BEEN GOING ON AND BEING PROVIDED BY YOUR STATE STAFF. AND ALL REPORTS ARE COMING BACK THAT THE TRAINING HAS BEEN EXCELLENT, AND WE WOULD CONTINUE TO SUPPORT THAT. WE'D HOPE YOUR BOARD WOULD CONTINUE TO SUPPORT THAT TRAINING FOR THE LOCAL ENFORCEMENT AGENCIES.



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IN THAT SAME VEIN, THE COUNTY OF RIVERSIDE HAD, IN FACT, ADOPTED OR PREPARED A LANDFILL INSPECTION MANUAL, AND THAT'S ALSO BEEN TURNED OVER TO YOUR WASTE MANAGEMENT BOARD STAFF FOR REVIEW WITH A POSSIBLE PROVISION THAT OTHER LEA'S CAN USE A SIMILAR-TYPE MANUAL.

ONE OF THE THINGS WE STRUGGLED WITH IN THAT MEETING WAS THE DEFINITION OF ENFORCEMENT UNDER AB 3525, AND WE WOULD HOPE THAT YOUR STAFF WOULD, IN FACT, TRY TO COME UP WITH SOME DEFINITIONS THAT THE LEA COULD USE AND WHEN THAT NOTIFICATION PROCESS IS NECESSARY AND WHEN IT'S NOT.

WE'RE OPERATING UNDER YOUR BOARD AND THE AIR BOARD AND THE WATER BOARD ON THOSE ENFORCEMENT ORDERS, AND THERE DOESN'T SEEM TO BE ANY CONSISTENCY BETWEEN THE THREE. AND WE WOULD HOPE THAT THERE WILL BE SOME RESOLUTION TO THAT.

THE AC ALSO SUPPORTS THE CONCEPT OF FORMING A USED OIL RECYCLING COMMITTEE TO STUDY THE ISSUES, PROBLEMS ASSOCIATED WITH THIS TYPE OF USED OIL. THE COMMITTEE SHOULD ALSO DEVISE INCENTIVES FOR BUSINESSES TO RECYCLE USED OIL. USE OIL, WHEN THE PRICE OF OIL WENT WAY DOWN, BECAME A REAL PROBLEM, ESPECIALLY SINCE THE STATE CLASSIFIES IT AS HAZARDOUS WASTE. SO WE THINK THE WASTE MANAGEMENT BOARD SHOULD TAKE THE LEAD IN DEVELOPING THAT COMMITTEE.



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IN OUR NOVEMBER MEETING, WHICH WAS A KIND
OF AN EXCITING MEETING IN A WAY, BUT IT WAS A REAL
FRUSTRATING MEETING IN ANOTHER WAY. WE SPENT MANY HOURS
IN THE MORNING DISCUSSING WHAT APPEARS TO BE A CONFLICT
BETWEEN THE LEA'S AND THE WASTE MANAGEMENT BOARD STAFF.
THE LEA'S ARE, IN FACT, YOUR ENFORCEMENT ARM OUT THERE IN
ALL CITIES AND COUNTIES. AND YET EVERY TIME -- AT LEAST
THE LETTERS THAT I GET, AND I'M SURE THAT SOME OF THE
LETTERS I'VE SEEN COME TO YOU -- IT APPEARS THAT WE SEEM
TO BE REPRESENTING OPERATORS 80 PERCENT OF THE TIME AND
REPRESENTING YOU ONLY 20 PERCENT OF TIME.

- AS YOUR ENFORCEMENT ARM, IT SEEMS LIKE THAT FIGURE SHOULD BE FLIP-FLOPPED. SO WE TRIED TO FIGURE OUT WHERE THE PROBLEMS ARE SO THAT WE CAN WORK AS A TEAM AND -- INSTEAD OF BEING IN OPPOSITION ALL THE TIME. AS YOU'VE HEARD ME STATE ON NUMEROUS OCCASIONS. WE SUPPORT YOUR BOARD: HOWEVER, BECAUSE OF THE SPLINTERING AWAY OF LAWS FROM YOUR BOARD AND WE HAVE SO MANY AGENCIES. THINK THE SENATE COMMITTEE NOW AND ANOTHER COMMITTEE ARE LOOKING AT THIS, BUT WE HAVE THE SAME PROBLEM. WE'VE GOT SO MANY DIFFERENT AGENCIES REGULATING SOLID WASTE OR WASTE OF ANY KIND, AND WE'D LIKE TO SEE YOUR BOARD GET MORE PROACTIVE IN THE AREA OF BRINGING SOME OF THOSE WASTE LAWS AND ISSUES BACK TO YOUR BOARD AND BE THE LEAD AGENCY. AND MAYBE IT'S TIME TO LOOK AT SOME OF THE





STATUTES AND LAWS AND MAYBE THERE NEEDS TO BE CHANGES.

WE LOOK AT THE WATER BOARD, FOR INSTANCE, AND WE LOOK AT THE AIR BOARD. THE LOCALS ARE ISSUING A LOT OF THESE PERMITS. THE ONLY TIME THE PERMITS COME UP FOR A SECOND REVIEW IS WHEN THERE'S AN APPEAL. THE PERMITS ARE BASICALLY ISSUED AT THE LOCAL LEVEL AND STILL COME UP HERE. WE FEEL YOU'RE BEING BOGGED DOWN WITH A LOT OF DIFFERENT TYPES OF WORK THAT DOESN'T REALLY NEED TO BE DONE.

SO WE'RE GOING TO BE LOOKING AT THIS IN THE FUTURE . ONE OF THE FIRST THINGS WE LOOKED AT WAS THE SLUDGE ISSUE, WHICH THE -- DOESN'T SEEM TO BE ANYBODY WANTING TO TAKE THE LEAD IN THIS. OUR RECOMMENDATION IS THAT YOU CONSOLIDATE WASTE REGULATION ISSUES AND TO TAKE THE LEAD IN SEWAGE SLUDGE TO SEEK LEGISLATION FOR RAISING REVENUES AND RESOURCES TO CARRY OUT THE PROGRAM. GET THE STATE INVOLVED IN THE BIGGER ISSUES. THE LOCALS TAKE CARE OF THE SMALL ISSUES IS BASICALLY WHAT WE'RE SAYING. LET'S GET THE WASTE MANAGEMENT BOARD BACK TO LEAD IN THE TOTAL WASTE AREA.

WE'RE ALSO RECOMMENDING THAT THE PERMIT GUIDANCE DOCUMENTS BE DEVELOPED BY -- THAT ARE BEING DEVELOPED BY THE WASTE MANAGEMENT STAFF BE DISTRIBUTED AS SOON AS POSSIBLE. WE THOUGHT THEY WERE VERY EXCELLENT WITH A FEW MINOR CHANGES, AND STAFF IS TO BE COMMENDED ON



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THE WORK THEY'VE DONE ON THESE DOCUMENTS.

ANOTHER AREA WHERE WE TALK ABOUT BRINGING
YOU BACK TO LEAD, THE RECOMMENDATION WAS UNDER THE CEQA
PROCESS WHEN THE WATER BOARD -- AIR BOARD ISSUES A
PERMIT, IT KIND OF TAKES CARE OF THE CEQA PROCESS INSTEAD
OF HAVING TO GO THROUGH IT TWICE. SO WE'RE RECOMMENDING
THAT A PROCESS SIMILAR TO THE CEQA EQUIVALENCY TO THE
REGIONAL WATER CONTROL BOARD WASTE DISCHARGE REQUIREMENTS
BE PURSUED BY YOUR BOARD.

I'M NOT SURE HOW TO PUT THIS DELICATELY,
BUT SINCE I DON'T WORK FOR YOU, SINCE I VOLUNTEERED TO DO
THIS, YOU CAN GET RID OF ME ANYTIME YOU WANT. ONE OF THE
PROBLEMS WE HAD LAST YEAR IS THAT WE DIDN'T FEEL THAT THE
EOC WAS GETTING SUPPORT FROM THE BOARD THAT WE FELT WE
DESERVED. AND AT FIRST I BLAMED STAFF; BUT THEN, AS I
LOOKED AT THE PROBLEM, THE PROBLEM WAS YOU.

I KNOW YOU HAVE A NEW CHAIRMAN AND I REALLY AM GLAD TO SEE YOUR BOARD WORKING AS A TEAM LIKE IT IS, AND NOW YOU SEEM TO BE HAVING MEETINGS ON SET TIME. IN THE PAST, YOUR MEETINGS -- WE NEVER KNEW WHEN YOUR MEETINGS WERE GOING TO BE. THEY KEPT CHANGING. THOSE OF US THAT HAVE TO COME FROM DIFFERENT AREAS TO MEET ON THESE COMMITTEES, IF WE DON'T KNOW A COUPLE MONTHS IN ADVANCE, IT'S HARD FOR US TO SCHEDULE. I'M SURE IT IS FOR YOU AND FOR THE PUBLIC THAT COMES TO THESE MEETINGS.





WE'RE HOPING THAT YOU, AS A BOARD, CAN
MAYBE GET A CALENDAR GOING. AND I REALIZE THERE'S GOING
TO BE EXCEPTIONS; BUT IF YOU COULD SET UP A CALENDAR SO
THAT THE PUBLIC AND THE LEA'S AND YOUR OWN STAFF COULD,
IN FACT, SCHEDULE AROUND YOUR SCHEDULE, IT WOULD MAKE IT
MUCH EASIER FOR US. OTHER THAN THAT, I THINK YOU ARE
DOING A GREAT JOB.

WE ALSO RECOMMENDED THAT THE WASTE MANAGEMENT BOARD REDUCE PERMIT AND REGULATORY RESTRICTIONS ON HOUSEHOLD HAZARDOUS WASTE. OUR PROBLEM WITH THE WASTE MANAGEMENT BOARD AND STATE HEALTH DEPARTMENT ARE ALL TRYING TO WORK ON HOUSEHOLD HAZARDOUS WASTE PROGRAMS AND GET RID OF THE HOUSEHOLD WASTE TOXIC WASTE SO IT DOESN'T END UP IN THE LANDFILL. EACH AGENCY IS JUST SO DIFFICULT TO DISPOSE OF THIS OR GET A PERMIT SO WE CAN EVEN COLLECT IT, THAT IT MAKES IT VERY SO WE'D LIKE TO SEE -- I'VE MADE THE SAME DIFFICULT. STATEMENT TO THE STATE HEALTH DEPARTMENT -- THAT WE'D LIKE THAT STREAMLINED OR TURNED BACK OVER TO THE WASTE MANAGEMENT BOARD SO THAT WE CAN, IN FACT, ISSUE PERMITS FOR AT LEAST COLLECTING THIS STUFF AND DISPOSING OF IT PROPERLY.

AND THAT'S ALL I HAVE TO SAY OTHER THAN IF THERE'S QUESTIONS.

CHAIRMAN GALLAGHER: THANK YOU VERY MUCH, MR.



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STEPHANIE. MR. BEAUTROW?

BOARD MEMBER BEAUTROW: A COUPLE OF COMMENTS.

ON THE SCHEDULE, WE DO HAVE A SCHEDULE;
HOWEVER, IT'S PROBABLY NOT PUBLISHED. IN OTHER WORDS, WE
AGREE ON A SERIES OF MEETINGS AND WE KNOW ABOUT IT. SO I
GUESS THE NEXT STEP IS MAYBE WE DON'T ADVERTISE IT THAT
THIS IS WAY IT IS. THERE IS A PREARRANGED SCHEDULE. WE
HAD THEM ALL SET FOR THIS BALANCE OF THE YEAR. I THINK
THAT'S, YOU KNOW, SOMETHING THAT CAN BE HANDLED.

BUT I APPRECIATE YOUR CANDIDNESS, AND I
THINK IT'S REALLY IMPORTANT THAT YOU, ON A LOCAL LEVEL,
TAKE CARE OF THESE THINGS.

AND WHAT YOU ARE SUGGESTING ON THE PERMIT
ISSUE, LIKE FOR THE FACILITY PERMIT, WHERE IT COMES TO US
FOR CONCURRENCE, YOU DON'T FEEL THAT THAT STEP IS
NECESSARY BECAUSE OF THE REGIONAL WATER BOARD'S ISSUE OF
WASTE DISCHARGE PERMIT AND THEY DON'T GO TO THE STATE
BOARD. IT'S A DIFFERENT HIERARCHY COMPLETELY. IS THAT
WHAT YOU ARE TALKING ABOUT, THAT SECOND STEP?

MR. STEPHANIE: WHAT WE'RE LOOKING AT, IN ESSENCE, IS COMING UP FROM NOT ONLY EAC, BUT THE DIRECTOR OF ENVIRONMENTAL HEALTH, THE HEALTH OFFICERS, THEY'RE ALL LOOKING AT WAYS TO STREAMLINE. IN THIS DAY AND AGE, THEY'RE HAVING DIFFICULTY GETTING PERMITS TO DISPOSE OF WASTE, INCINERATORS, WHATEVER.



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barrısters' reportıng service WE FEEL THAT THE EXPERTISE THAT YOU HAVE AT THE STATE LEVEL, YOU KNOW, SHOULD BE FOR -- FOR THE TRAINING AND FOR THE POLICY SETTING AND SETTING THE REGULATIONS AND SUCH. IF, IN FACT, AN LEA IS NOT DOING A GOOD JOB, LET'S CONCENTRATE ON GOING AFTER THAT PARTICULAR LEA. I'M GOING UNDER THE ASSUMPTION THAT IN MOST THINGS THAT WE DO 90 PERCENT OF THE PEOPLE DO A GOOD JOB.

SO WHEN WE LOOK AT OTHER MODELS, MAYBE THE MODEL NEEDS TO BE CHANGED A LITTLE BIT, BUT WE GO THROUGH A BIG PUBLIC PROCESS AT THE LOCAL LEVEL TO ISSUE A PERMIT. THEN IT COMES UP HERE FOR CONCURRENCE WHICH STARTS ANOTHER PUBLIC PROCESS. NO OTHER AGENCY DOES THIS EXCEPT THE WASTE MANAGEMENT BOARD. SO IT SEEMS LIKE A LOT OF TIME IS BEING WASTED. I DON'T WHAT THE BEST MODEL IS. ALL I'M SAYING IS THAT EAC EVEN WITH SOME OF THE THINGS THAT THEY'RE GOING TO BE DISCUSSING AND YOU WOULD BE DISCUSSING WITH YOUR STAFF AND LOOKING AT THE SAME PROBLEM.

BOARD MEMBER BEAUTROW: OF COURSE, THIS IS
REQUIRED BY THE LAW, THIS PROCEDURE, SO THE LAW WOULD
HAVE TO BE CHANGED; HOWEVER, WE DON'T HAVE A REGIONAL
SETUP LIKE THE WATER BOARD DOES, BUT THEY HAVE -- ON THE
LOCAL LEVEL, THEY HAVE THE REGIONAL WATER QUALITY CONTROL
BOARD. SO THEY HAVE A HEARING AND SO FORTH WHEN THEY



barrısters' reportıng service THE STATE IF THEY HAVE AN APPEAL. THIS WOULD REQUIRE A CHANGE IN THE LAW. I'M NOT SAYING THAT IT SHOULDN'T BE DONE, BUT I THINK THAT PEOPLE -- I KIND OF AGREE WITH YOU. THEY LOOK AT US AS A COURT OF LAST RESORT AND PUT ALL THEIR BARRAGE DOWN THERE AT THE LOCAL LEVEL AND THEN THEY BRING IT ALL UP HERE AND GIVE US A BIG BARRAGE AND, HOPEFULLY, WE EITHER OVERRIDE OR GOING ALONG.

YOU SAW THIS LETTER, I'M SURE, FROM WALTER
WONG IN MONTEREY COUNTY THAT LEVELED A BIG BLAST ABOUT
THAT -- HOW CAN I SAY IT DIPLOMATICALLY -- EVERYTHING WAS
IN CHAOS AND WE DIDN'T KNOW WHAT WAS GOING ON, WE WEREN'T
BEING RESPONSIVE AND ALL THAT. AND, BELIEVE ME, I THINK
THAT WE DO WANT TO BE RESPONSIVE. AND I THINK THAT
RATHER THAN -- AND IN THE PAST WE'VE RECEIVED REPORTS
FROM YOU, OKAY? I THINK THAT RATHER THAN JUST RECEIVE
THIS REPORT FROM YOU, WE NEED TO HAVE THE STAFF THEN TAKE
ALL OF THESE THINGS AND BRING IT TO US FOR SOME KIND OF
ACTION. THAT WOULD BE A LOGICAL SEQUENCE, NOT JUST
SAYING, "THANK YOU FOR YOUR REPORT. GO ON DO BUSINESS AS
NORMAL."

THANK YOU FOR YOUR COMMENTS AND CANDIDNESS.

MR. STEPHANIE: MR. BEAUTROW, WE, IN FACT,
DISCUSSED AT THE MEETING IN THE FUTURE MEETING
RECOMMENDATIONS AS AN EAC. AND AS FAR AS THE LAW HAVING



TO BE CHANGED, YES, IT DOES HAVE TO BE CHANGED. WE 'RE NOT SAYING TO DO THAT TODAY OR TOMORROW, BUT WE'RE SAYING 2 3 TO LOOK AT IT. JUST BECAUSE IT'S 'IN THE LAW DOESN'T MEAN IT'S THE BEST WAY TO DO THINGS. I ALSO KNOW THAT YOU HAVE REGIONAL BOARDS AND SUCH. I MEAN, IT'S LIKE SAYING THAT EVERY LAND USE 6 PERMIT THAT WE ISSUE AT THE LOCAL LEVEL SHULD COME 7 THROUGH SOME STATE AGENCY. WE THINK THAT PROBABLY ONLY 15 PERCENT OF THE PERMITS PROBABLY WOULD COME UP HERE ON APPEAL BY EITHER ONE SIDE OR THE OTHER. 10 I KNOW SUPERVISOR BROWN AS A COUNTY SUPERVISOR, I'M SURE, CAN ATTEST THAT IF THE LOCAL PEOPLE AREN'T DOING THE JOB, THEY'RE GOING TO COMPLAIN TO HIM OR HER AT THAT BOARD ANYWAY AND THEN IT'S GOING TO COME UP TO HERE.

> WE DON'T SEE THAT MANY COMPLAINTS ABOUT WHAT WE'RE DOING AT THE LOCAL LEVEL OTHER THAN FROM THE I GET A LOT MORE LETTERS THAN, I'M SURE, YOU DO. LEA'S. I'M TRYING TO TELL THEM THAT EVERYTHING -- WE'RE WORKING EVERYTHING OUT, AND I THINK WE CAN IF WE WORK TOGETHER AS A TEAM AND DON'T BE HAMSTRUNG JUST BECAUSE THE LAW IS THIS WAY DOESN'T MEAN IT CAN'T BE CHANGED.

> > BOARD MEMBER BREMBERG: MR. CHAIRMAN.

CHAIRMAN GALLAGHER: YES, MS. BREMBERG.

BOARD MEMBER BREMBERG: YOU KNOW, THE SAD THING TO ME IS THAT REGULATIONS ARE ALWAYS WRITTEN TO THE



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1	WEAKEST LINK IN THE CHAIN. AND I'M SURE YOU MAY DISAGREE
2	WITH ME, BUT I HAVE DISCOVERED THAT NOT ALL LEA'S ARE AS
3	QUALIFIED AS YOU ARE. WE HAVE ENCOUNTERED SOME WHO ARE
4	TOTALLY UNQUALIFIED, BUT WHO ARE LOCKED INTO UNION OR
5	CIVIL SERVICE AND SOMETHING THAT CAN'T BE GOTTEN RID OF.
6	SO, INVARIABLY, AS IN ANY VACUUM, A REGULATION IS GOING
7	TO RUSH IN TO DEAL WITH THE WEAKEST LINK IN THE CHAIN.
8	I WOULD SUGGEST TO YOU, AS A LEADER IN THE
9	FIELD, THAT PERHAPS YOU MIGHT DO A LITTLE IN-HOUSE
10	TRAINING ON SOME OF THE WEAK LINKS AND THAT WOULD RELAX
11	THE SCRUTINY AND THE NECESSITY FOR EXTRAORDINARY REVIEW
12	AND/OR ANALYSIS OF THOSE WEAK LINKS' ACTIONS. AND I

MR. STEPHANIE, I'D LIKE TO SAY I APPRECIATE YOUR CANDOR. I APPRECIATE THE INFORMATION THAT YOU HAVE BROUGHT FORWARD. EVERYTHING THAT YOU HAVE PUT IN YOUR REPORT WE HAVE AVAILABLE, I'M SURE, IN SOME FORM OR OTHER WRITTEN DOWN. AND I CAN GUARANTEE YOU THAT EVERYONE OF THEM IS GOING TO BE LOOKED AT BECAUSE WE ARE NOT CAST IN CONCRETE. IF THERE'S A BETTER WAY TO DO THINGS, WE'LL

THINK THAT'S SAYING IT ABOUT AS DIPLOMATICALLY AS I CAN.

CHAIRMAN GALLAGHER: THANK YOU. ANYTHING ELSE?

MR. STEPHANIE: THANK YOU VERY MUCH. I THANK YOU FOR YOUR COURTESY.

> CHAIRMAN GALLAGHER: THANK YOU, SIR.



TRY TO SEE THAT IT'S DONE.

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1	WE'LL NOW GET RIGHT ON WITH THE AGENDA IN
2	ITS ORDER. ITEM NO. 1, THAT WILL BE PRESENTATION BY THE
3	OFFICE OF ADMINISTRATIVE LAW ON CALIFORNIA'S REGULATORY
4	PROCESS UNDER THE ADMINISTRATIVE PROCEDURES ACT.
5	MR. IWAHIRO: YES, MR. CHAIRMAN. AS YOU ARE
6	WELL AWARE, WE ARE EMBARKED ON A WHOLE SERIES OF
7	REGULATION DEVELOPMENT AND CHANGES. AND SO WE THOUGHT IT
8	WOULD BE GOOD TO HAVE SOMEBODY HERE FROM OAL THAT COULD
9	KIND OF GIVE US A ROAD MAP OF WHAT'S IN STORE IN TERMS OF
10	THE REQUIREMENTS THAT THEY HAVE.
11	I THINK BILL ORR HAS SOME INTRODUCTORY
12	REMARKS AND WILL BE INTRODUCING THE PERSON FROM OAL.
13	MR. ORR: THANK YOU, MR. IWAHIRO. GOOD
14	MORNING, MR. CHAIRMAN AND BOARD MEMBERS.
15	THIS MORNING WE'RE GOING TO BE LOOKING AT
16	THE FORMAL PROCESS FOR RULEMAKING IN CALIFORNIA, WHICH IS
17	BASICALLY THAT PROCESS THAT THE LEGISLATURE HAS SET UP
18	FOR STATE AGENCIES TO CLARIFY THE LAWS THAT THEY PASS.
19	OVER THE LAST YEAR, WE'VE BEEN INVOLVED IN
20	BRINGING A NUMBER OF AGENDA ITEMS TO THE BOARD, HAVING
2 1	WORKSHOPS, DEVELOPING INFORMATION, MEETING WITH VARIOUS
22	ASPECTS OF THE REGULATED PUBLIC REGARDING ISSUES THAT
23	WE'RE WRITING REGULATIONS FOR.
24	AS WE LOOK TOWARD 1989, WE'RE GOING TO BE
2.5	ENTERING THE FORMAL PHASE OF THE REGULATIONS PROCESS AND





1 WE FELT THAT THIS WOULD BE AN EXCELLENT TIME TO HAVE A REPRESENTATIVE FROM THE OFFICE OF ADMINISTRATIVE LAW, WHO 2 WILL DESCRIBE THAT PROCESS FOR US AND ALSO TELL US SOME 3 OF THE CONSIDERATIONS THAT ARE VERY IMPORTANT AS WE ENTER 4 THE FORMAL PHASE. 5 HE'LL BE TELLING US ABOUT THE BASIC REVIEW 6 CRITERIA AND THE ACTUAL PROCESS, THE TIMELINE THAT IS 7 CONTAINED IN THE ADMINISTRATIVE PROCEDURES ACT. 8 9 FROM THERE, WE'LL BE ABLE TO LOOK FORWARD 10 TO 1989 AND DEVELOP OUR RULEMAKING CALENDAR AND KNOW THE 11 TIME THAT WE'LL HAVE TO ALLOCATE IN TERMS OF THE AGENDA 12 ITEMS. IN TERMS OF PUBLIC HEARINGS, AND SOME OF THE 13 PITFALLS THAT LIE AHEAD FOR US. 14 SO WITH THAT, I'D LIKE TO TURN THE 15 16

MICROPHONE OVER TO MR. JOHN SMITH. THE CHIEF DEPUTY DIRECTOR AND GENERAL COUNSEL WITH THE OFFICE OF ADMINISTRATIVE LAW, WHO WILL MAKE THE PRESENTATION TO THE BOARD. MR. SMITH.

MR SMITH: THANK YOU AND THANK YOU FOR THE OPPORTUNITY TO ADDRESS YOU TO DISCUSS THE RULEMAKING PROCESS AND OUR OFFICE.

THE FORMAL PROCESS -- AND THIS IS A DISTINCTION BETWEEN WORKSHOPS AND OTHER MEETINGS YOU MAY HAVE BEFORE YOU DECIDE TO ADOPT A REGULATION. THE FORMAL PROCESS BEGINS WHEN DEPARTMENT PUBLISHES IN THE



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CALIFORNIA NOTICE REGISTER A NOTICE OF PROPOSED RULEMAKING.

THAT NOTICE IS ALSO SENT OUT TO ANYONE ON YOUR MAILING LIST. THIS IS THE OPENING GAMBIT THAT LETS THE PUBLIC KNOW EXACTLY WHAT'S GOING ON, WHAT YOU INTEND TO DO. THEREAFTER, NORMALLY, A PUBLIC HEARING IS SCHEDULED WHERE MEMBERS OF THE PUBLIC WILL COME IN OR THEY CAN WRITE IN AND TELL YOU WHAT THEY THINK ABOUT THE REGULATIONS, SUGGEST ANY CHANGES THEY MAY HAVE. AND DURING THIS TIME, THERE'S A 45-DAY WINDOW OF OPPORTUNITY FOR THE PUBLIC OR ANYONE TO DISCUSS WITH YOU WHAT YOU ARE DOING AND MAKE ANY SUGGESTIONS THEY MAY HAVE.

ONCE YOU'VE GONE THROUGH THIS PROCESS AND YOU'VE IDENTIFIED ANY DATA THAT YOU ARE GOING TO BE RELYING UPON, YOU'VE GATHERED ALL THE COMMENTS, YOU'VE TAKEN A LOOK AT THEM, IF ANY CHANGES NEED TO BE MADE, YOU MAKE CHANGES DURING THIS TIME FRAME. ONCE YOU'VE COMPLETED THE PROCESS, THE BOARD WOULD FORMALLY ADOPT THE REGULATION IN ITS FINAL FORM, AND ALL THIS MATERIAL WOULD THEN IS SENT TO OUR OFFICE.

JUST A LITTLE BACKGROUND: OAL WAS CREATED IN 1980. THE LEGISLATIVE INTENT, REALLY, WAS TO CREATE AN INDEPENDENT REVIEW BODY OF ALL REGULATIONS. WE'RE INDEPENDENT OF BOTH THE LEGISLATURE AND THE GOVERNOR'S OFFICE.





THE OTHER INTENT WAS TO ASSURE THAT THE PUBLIC. THE REGULATED PUBLIC HAS AN OPPORTUNITY. A MEANINGFUL OPPORTUNITY, TO PARTICIPATE IN THE PROCESS.

OUR REVIEW CAN BE BROKEN DOWN INTO TWO THE PROCEDURAL REVIEW, OUR LAWYERS WILL TAKE A LOOK AT THE NOTICE. THEY'LL TAKE A LOOK AT WHAT HAPPENED THEY'LL MAKE SURE THAT THE DEPARTMENT HAS RESPONDED TO ALL THE PUBLIC COMMENTS, EITHER BY TELLING THEM WHY THEY FELT THEIR SUGGESTION WAS INAPPROPRIATE OR BY AMENDING THE REGULATION.

SUBSTANTIVELY, WE LOOKED AT SIX LEGAL THE FIRST IS AUTHORITY. WE LOOK TO MAKE SURE THAT THE ADOPTING DEPARTMENT HAS GENERAL RULEMAKING THE LEGISLATURE HAS GRANTED THEM QUASI LEGISLATIVE AUTHORITY TO ADOPT THE REGULATIONS IN THE FIRST PLACE.

WE'LL THEN LOOK AT WHAT WE CALL REFERENCE, WHICH WE LOOK AT THE SPECIFIC STATUTE THAT THE REGULATION IS ACTUALLY IMPLEMENTING.

WE'LL LOOK AT WHAT WE CALL CLARITY. GENERALLY, IF YOU CAN READ THE REGULATION IN TWO DIFFERENT WAYS, THE REGULATION WOULD FAIL THAT STANDARD. WE ALSO LOOK AT CONSISTENCY. AND, HERE, WE LOOK TO SEE WHETHER OR NOT THE REGULATION IS NOT ONLY CONSISTENT WITH OTHER REGULATIONS. BUT WITH STATUTES AS WELL AS THE



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CONSTITUTION.

NECESSITY IS A STATEMENT IN THE RULEMAKING, WHEREIN YOU WOULD SET FORTH THE REASON THAT YOU'VE ADOPTED THE REGULATIONS IN THE PARTICULAR MANNER WHICH YOU HAVE. FOR INSTANCE, SAY, YOU ADOPT A REGULATION THAT RAISES A FEE, YOU WOULD HAVE TO SIMPLY JUSTIFY WHY YOU ARE RAISING THE FEE TO THAT PARTICULAR AMOUNT.

THE LAST STANDARD IS NONDUPLICATION.

GENERALLY, IT'S A VIOLATION OF THE NONDUPLICATION

STANDARD IF YOU SET FORTH IN THE REGULATION ANOTHER

STATUTE OR ANOTHER REGULATION. THIS CAN BE DONE. YOU

JUST SIMPLY HAVE TO JUSTIFY WHY YOU NEED THIS ADDITIONAL

MATERIAL IN THE REGULATION ITSELF.

IF EVERYTHING MEETS THE STANDARDS OF THE APA, OAL APPROVES THE REGULATION, IT'S FILED WITH THE SECRETARY OF STATE AND GENERALLY IS EFFECTIVE IN 30 DAYS.

DISAPPROVE THE FILE, THE REGULATION THEN IS SENT BACK TO THE AGENCY, AND THE AGENCY HAS 120 DAYS WITHIN WHICH TO CORRECT THE DEFICIENCIES.

IF, IN CORRECTING THE PROBLEMS, THE
REGULATION ITSELF NEEDS TO BE CHANGED, THAT MAY CREATE A
15-DAY ADDITIONAL PUBLIC AVAILABILITY WHERE YOU HAVE TO
CHANGE THE REGULATION AND SEND IT OUT TO ANYONE WHO
COMMENTED UPON THE REGULATION IN THE FIRST PLACE, LETTING



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THEM KNOW HOW THE REGULATION HAS BEEN ALTERED.

THAT'S A VERY QUICK OVERVIEW OF THE GENERAL PROCESS. THE ONLY OTHER METHOD BY WHICH AN AGENCY CAN ADOPT REGULATION IS BY THE EMERGENCY PROCESS. **EMERGENCY** REGULATIONS MAY BE ADOPTED FOR THE PRESERVATION OF THE PUBLIC HEALTH, SAFETY, OR GENERAL WELFARE.

WHAT ACTUALLY COMES TO OAL IS THE TEXT OF THE REGULATION, AN EXPLANATION OF WHY THIS MEETS THE EMERGENCY STANDARD, AND ASSUMING THAT IT DOES, IT WOULD BE -- WE WOULD APPROVE IT, IT WOULD BE FILED, AND IT'S EFFECTIVE IMMEDIATELY.

AN EMERGENCY REGULATION IS ONLY EFFECTIVE FOR 120 DAYS. WITHIN THAT TIME, THE DEPARTMENT WOULD THEN HAVE TO GO OUT AND GO -- PUBLISH THEIR NOTICE OF PROPOSED RULEMAKING AND GO THROUGH THE WHOLE PROCESS. SO YOU ARE JUST SORT OF PUTTING THE CART BEFORE THE HORSE.

THE OTHER RESPONSIBILITY THAT WE HAVE DEALS WITH SO-CALLED UNDERGROUND REGULATIONS. AN UNDERGROUND REGULATION IS A RULE WHICH IS GENERALLY APPLICABLE THROUGHOUT THE STATE. IT IMPLEMENTS A STATUTE AND IS, BY DEFINITION, THEREFORE, A REGULATION, BUT IT HAS NEVER BEEN PUT THROUGH THE FORMAL PROCESS.

THIS CAME ABOUT THROUGH A CALIFORNIA SUPREME COURT CASE IN 1978, WHICH THE LEGISLATURE ESSENTIALLY CODIFIED ITS HOLDING AND SAID THAT STATE





AGENCIES CANNOT UTILIZE IN ANY MANNER A RULE WHICH, BY 1 DEFINITION, IS A REGULATION, BUT HAS NOT BEEN PUT THROUGH 2 3 THE PROCESS. IN CREATING THAT LEGISLATION, THE 4 LEGISLATURE GAVE US THE RESPONSIBILITY TO MAKE WHAT WE 5 6 CALL REGULATORY DETERMINATIONS. THE WAY OUR PROCESS WORKS IS ANY MEMBER OF 7 THE PUBLIC CAN REQUEST OAL TO TAKE A LOOK AT A PARTICULAR 8 DOCUMENT AN AGENCY MIGHT BE USING. WE THEN PUBLISH --9 THIS HAS BEEN -- IF THIS REQUEST HAS BEEN MADE OF US, WE 10 GIVE THE PUBLIC AND, OF COURSE, THE AGENCY AN OPPORTUNITY 11 TO RESPOND TO THIS REQUEST. AND THEN AT SOME POINT IN 12 THE FUTURE WE'LL RESEARCH THE ISSUE, AND THEN WE'LL 13 14 PUBLISH OUR DECISION OF WHETHER OR NOT WE FEEL THAT THIS IS SOMETHING THAT NEEDS TO BE FORMALLY ADOPTED. 15 16 THESE DECISIONS OF OAL, THEY'RE NOT BINDING ON AN AGENCY, BUT WE FOUND THAT THEY'RE VERY HELPFUL TO 17 THE AGENCIES TO AVOID USING SOMETHING WHICH MAY BE 18 CHALLENGED IN A COURT OF LAW AT SOME FUTURE DATE. 19 20 THAT'S BASICALLY OUR PROCESS. IF YOU HAVE ANY QUESTIONS, I'D BE HAPPY TO ANSWER THEM. 21 22 CHAIRMAN GALLAGHER: THANK YOU, MR. SMITH. ANY 23 QUESTIONS OF MR. SMITH? 24 I HAVE ONE. DO YOU HAVE A LOT OF REQUESTS



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BETH C. DRAIN, CSR 7152

TO LOOK AT THE PROPOSED UNDERGROUND REGULATION?



MR. SMITH: WE HAVE A BACKLOG OF ABOUT A DOZEN, AND THAT'S FAIRLY CONSISTENT. OUR PROCESS IS EXTREMELY LENGTHY. THE RESEARCHING TIME INVOLVED IN ONE OF THESE IS VERY EXTENSIVE. SO WE DON'T HAVE A LOT OF STAFF WE CAN ALLOCATE TO THAT PARTICULAR PROGRAM, SO WE ALWAYS HAVE A BACKLOG.

CHAIRMAN GALLAGHER: I SEE. THANK YOU. MS. BREMBERG.

BOARD MEMBER BREMBERG: GO ON TO YOUR QUESTION,

IF, AS I ASSUME IT MUST HAPPEN, THAT THE UNDERGROUND

REGULATIONS YOU FIND ARE NOT -- SHOULD NOT BE ENFORCED,

DO YOU THEN REQUEST THAT THE AGENCY, WHICHEVER, START THE

PROCESS WITH THE PUBLIC HEARINGS AND HOLD IN ABEYANCE THE

ENFORCEMENT OF THAT STATUTORY REGULATION OR STATUTORY

PROVISION?

MR. SMITH: NO. WHEN WE -- IF WE ISSUED A
DECISION SAYING THAT SOMETHING AN AGENCY IS USING IS AN
UNDERGROUND REGULATION, THAT'S THE END OF IT FOR OUR
PART. WE DON'T HAVE ANY ENFORCEMENT AUTHORITY. WE CAN'T
DIRECT THE AGENCY TO STOP USING IT, OR WE CANNOT DIRECT
THEM TO ADOPT A REGULATION.

BOARD MEMBER BREMBERG: BUT IF IT GOES TO COURT,
YOUR OPINION IS CERTAINLY PART OF THE RECORD?

MR. SMITH: OUR DECISIONS HAVE BEEN TAKEN TO COURT ON ABOUT EIGHT OCCASIONS, CERTAINLY NOT BY US, BUT





BY MEMBERS OF THE PUBLIC WHO REQUESTED IT IN THE FIRST 1 PLACE. 2 BOARD MEMBER BREMBERG: THANK YOU. 3 CHAIRMAN GALLAGHER: THANK YOU. ANY FURTHER 4 QUESTIONS? 5 THANK YOU AGAIN, MR. SMITH, FOR COMING OVER 6 7 AND SHARING THAT WITH US. BOARD MEMBER ARAKALIAN: JUST RECENTLY -- WELL, 8 WITHIN LESS THAN A YEAR IS RECENTLY -- WE HAD PUT AN 9 10 AMENDMENT ON A REGULATION, AND IT CAME BEFORE YOUR --WHAT IS IT -- COUNCIL? WHATEVER IT'S CALLED -- OAL. 11 AND IT WAS TURNED DOWN. OKAY? WELL, I WAS RATHER UPSET 12 13 ABOUT IT ONLY BECAUSE I FELT IT WAS REAL IMPORTANT, YOU KNOW, TO TAKE CARE OF WHAT I FELT WAS A REAL UNCLEAN 14 15 HAZARDOUS SITUATION. I WONDER ON SOMETHING LIKE THAT, BECAUSE WE 16 WENT THROUGH A LOT OF TIME. WE SPENT A LOT OF TIME 17 LOOKING INTO IT CHECKING IT OUT. I PERSONALLY WENT OUT 18 TO THE SITES AND SAW A LOUSY SITUATION, TOOK PICTURES OF 19 20 IT, BROUGHT THEM IN, SHOWED PEOPLE WHAT CAN HAPPEN AND 21 HOW HAZARDOUS THE SITUATION IS AND THE HEALTHWISE, 22 PRIMARILY. AND AFTER ALL OF THIS, WHEN IT WAS TURNED 23 DOWN, I WONDER DO THE PEOPLE WHO LOOK AT IT IN --24 25 OBVIOUSLY, LIKE ATTORNEYS, ETC., DON'T ALWAYS SEE A WHOLE





SITUATION. THEY LOOK AT A BUNCH OF WORDS AND NIT-PICK HOW THE WORD WAS WRITTEN AS OPPOSED TO WHAT IS IT AIMED TO DO.

WAS WORTHY, WHICH I FELT REALLY WAS WORTHY, DOESN'T GET
DONE BECAUSE OF JUST DISCREPANCIES BETWEEN HOW WE
POSSIBLY HAD WORDED IT AND HOW YOUR ATTORNEYS ACCEPTED
THE WORDING, RATHER THAN TURN SOMETHING LIKE THAT DOWN,
WOULDN'T IT BE WISER, SAY, OR MORE APPLICABLE OR
SOMETHING FOR YOUR PEOPLE TO COME AND SAY, "YOU KNOW, WE'
AREN'T SAYING THAT WHAT YOU ARE DOING WITH THE REGULATION
DOESN'T HAVE MERIT, BUT IT SHOULD HAVE BEEN WORDED LIKE
THIS," AND GET TO US AND LET US REVISE OR REWRITE OR REDO
THE WORDING BECAUSE MY THOUGHT IS, JUST A LAY PERSON, YOU
KNOW, AND I LIKE TO GET SOMETHING DONE WHEN IT'S
NECESSARY.

GOING TO GET DONE JUST BECAUSE OF WORDING OR A
TECHNICALITY OF HOW THE PHRASING WAS DONE. AND IT JUST
SEEMS SO TERRIBLE. HERE'S A REGULATION THAT'S NECESSARY,
YOU KNOW, THAT ISN'T GOING TO BE BECAUSE OF SOMETHING
LIKE THIS. INSTEAD OF TAKING -- I DON'T KNOW WHAT
ATTITUDE YOUR PEOPLE TAKE. I MIGHT SAY THE WRONG THING
TO YOU. I DON'T KNOW. INSTEAD OF TAKING HAUGHTY AIR, WE
DON'T LIKE THE WAY IT WAS WRITTEN, BAM, CLOSED, HELL WITH



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1 THINK

YOU, WHY NOT COME UP AND SAY, "GEE FELLAS, YOU GUYS AREN'T AS KNOWLEDGEABLE ABOUT REGULATION WRITING AS US. LOOK BACK ON THIS. AND I THINK THAT IF YOU WANT THIS THING TO BE, THEN WRITE IT LIKE THIS. " THAT'S WHAT I UNDERSTOOD THAT THE TURNDOWN WAS FOR. BECAUSE IF IT WASN'T FOR THAT, THEN, WHICH I THINK IT WAS, THEN IT WOULD REALLY BE WRONG BECAUSE WITHOUT REALLY FULLY KNOWING THE SITUATION, ONE SHOULDN'T MAKE A NEGATIVE DECISION ON SOMETHING, YOU KNOW. IT WAS BECAUSE OF THE WORDING. MR. SMITH: FIRST OF ALL, WE RECOGNIZE THAT NO DEPARTMENT ENTERS INTO THE BULEMAKING PROCESS LIGHTLY. IT'S A VERY TIME-CONSUMING AND IT'S ALSO VERY IMPORTANT. WE'RE TRYING TO ADDRESS SOME PROBLEM THAT YOU PERCEIVED

IT IS NOT OUR POLICY TO TAKE THESE THINGS LIGHTLY OR TO SIMPLY DISMISS REGULATIONS BECAUSE ON --FOR NIT-PICKING REASONS. IT'S -- IT'S BEEN MY POLICY, IF MY STAFF HAS THE OPPORTUNITY, WE ALWAYS ATTEMPT TO WORK WITH THE STAFF OF THE DEPARTMENT IF WE FIND PROBLEMS.

ONE OF THE DIFFICULTIES WE RUN INTO IS WE HAVE -- WE ONLY HAVE 30 DAYS WITHIN WHICH TO REVIEW THESE PACKAGES, AND SOME OF THEM ARE -- WE GET BOX LOADS AND THAT CAN BE ONE REGULATION. IF WE HAVE AN OPPORTUNITY TO REVIEW AND FIND PROBLEMS BEFORE THE 30TH DAY, THEN -- AND



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IT'S NOTHING THAT'S ABSOLUTELY FATAL TO RULEMAKING. IT'S ALWAYS BEEN MY POLICY TO HAVE MY STAFF CONTACT THE STAFF OF THE DEPARTMENT AND TRY TO WORK THESE THINGS OUT.

BUT MANY TIMES WE FIND THAT THE DIRECTOR WILL FEEL THAT THERE'S SOME PROBLEM WITH THE REGULATION ON THE VERY LAST DAY AND THERE'S SIMPLY NOTHING WE CAN DO BUT DISAPPROVE IT. EVEN AFTER DISAPPROVAL, THE DECISION THAT GOES OUT TO THE AGENCY FULLY EXPLAINS THE PROBLEM. AND IF THE DEPARTMENT STAFF HAS ANY QUESTIONS WHATSOEVER, MY STAFF IS AVAILABLE, I'M AVAILABLE, SO WE ARE NOT DISLOCATED FROM THE PROCESS. WE ARE A PART OF THE TEAM. ALTHOUGH SOME AGENCIES MAY NOT FEEL THAT WAY. WE'RE PART OF THE PROCESS AND WE'RE TRYING TO MAKE IT WORK FOR EVERYBODY.

BOARD MEMBER ARAKALIAN: LET ME ASK YOU ANOTHER QUESTION THEN. IN A CASE LIKE THIS -- I'LL ASK CONHEIM HERE IN A MOMENT IF, IN FACT, THAT WAS WHAT HAPPENED. WOULD WE HAVE TO GO THROUGH A WHOLE PROCESS AGAIN, OR CAN WE COME BACK TO YOU AND SAY, "LOOK, IF THIS WAS WHY IT WAS DONE, CAN WE REVISE IT AND RESUBMIT IT TO YOU?"

MR. SMITH: NORMALLY, IT CAN JUST BE REVISED AND RETURNED TO US. BUT THE SPECTRUM OF THESE TYPES OF ISSUES ARE DIFFICULT TO SAY, BUT IN MOST CASES THE PROBLEM, IF IT'S A CLARITY ISSUE, IT CAN BE GENERALLY JUST REVISED AND RESUBMITTED TO US.



1	BOARD MEMBER ARAKALIAN: MAY I ASK YOU THIS,
2	THEN? WHEN YOU HAVE TIME, WOULD YOU JUST, RATHER THAN
3	SPEAK COMPLETELY LIKE WE ARE NOW AND THERE'S NO TIME FOR
4	ANYTHING ELSE NOW, GIVE ME SOME TIME SO I MAY GO OVER
5	THIS WITH YOU AND YOU TELL ME AND SORT OF SET ME STRAIGHT
6	BECAUSE I FORESEE A PROBLEM COMING UP BECAUSE OF THE WAY
7	IT'S BEEN HANDLED.
8	MR. SMITH: I'D BE HAPPY TO AT YOUR DISCRETION.
9	BOARD MEMBER ARAKALIAN: YOU TELL ME. I HAVE
10	MORE TIME THAN YOU BECAUSE YOU WORK REGULAR AND I DON'T.
11	MR. SMITH: SOMETIME TODAY?
12	BOARD MEMBER ARAKALIAN: THAT WOULD BE FINE, IF
13	I MAY.
14	MR. SMITH: SURE.
15	BOARD MEMBER ARAKALIAN: I CAN SNEAK OUT OF HERE
1.6	FOR A FEW MINUTES.
17	CHAIRMAN GALLAGHER: MR. CONHEIM.
18	ATTORNEY CONHEIM: MR. CHAIRMAN, MR. ARAKALIAN,
19	AND BOARD MEMBERS, I CONCUR WITH MR. SMITH. THE STAFF
20	HAS BEEN AVAILABLE, THEIR WORKLOAD PERMITTING. AND I
21	MADE CONTACT WITH THE REVIEWING ATTORNEY ON THIS
22	PARTICULAR REGULATION PACKAGE, BUT SHE AND I JUST HAVE
23 .	NOT BEEN ABLE TO SPEND AN HOUR OR TWO TOGETHER ON THIS
24	ISSUE.



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THEY ARE AVAILABLE. ONE THING I WAS



UNAWARE OF WAS THAT WE COULD CORRECT A CLARITY ERROR WITH

JUST A TEXT CHANGE. I THOUGHT THAT THAT WOULD REQUIRE

RENOTICING OR A 15-DAY NOTICE. AND I WILL TALK TO MS.

WATERS ABOUT THAT, BUT THEY HAVE BEEN -- THEY HAVE BEEN

VERY COOPERATIVE IN TERMS OF THEIR PROCESS.

WE MAY NOT AGREE WITH THEIR DECISIONS ON THINGS, BUT I THINK THAT THIS MEETING HERE TODAY WITH MR. SMITH GOES A LONG WAY TOWARDS HELPING ALL OF US UNDERSTAND SOME OF THE ISSUES THAT WE'RE GOING TO HAVE TO FACE IN DEALING WITH OAL OVER THE NEXT YEAR AS WE REALLY REV UP OUR FORMAL REGULATIONS PROCESS. WE HAVE ACCESS TO THE ATTORNEY WHO REVIEWED THE PARTICULAR FILE, AND I INTEND TO COMPLETE THAT COMMUNICATION, MR. ARAKALIAN, AND GET HER FURTHER REASONING ON IT.

BOARD MEMBER ARAKALIAN: YOU ARE MORE

BUREAUCRATIC THAN I AM. YOU SEE, FIRST OFF, I DIDN'T

KNOW THAT. I'M NOT BEING MEAN, I HOPE, BUT I'VE ALWAYS

FELT THAT WHEN THERE'S A PROBLEM, I WANT TO DO IT AS

RAPIDLY AS POSSIBLE. SIX MONTHS AND A YEAR, I SAID,

"GEEZ, HOW DOES ANYTHING EVER GET DONE?" I'M NOT USED TO

THAT.

AND SO, FRANKLY, YOU KNOW, I REALLY WOULD LIKE TO TALK TO YOU WHEN -- ANYTIME YOU ARE DONE AND YOU HAVE TIME TO GET A LITTLE BREATHER AND GO OVER WITH ME AND I'LL DRAG HIM OUT.



MR. VARNER.

MR. SMITH: SURE. THAT'S FINE. CHAIRMAN GALLAGHER: 2 THANK YOU. 3 MR. VARNER HAS A QUESTION.

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BOARD MEMBER VARNER: JUST SOMETHING CROSSES MY IS THIS WHOLE PROCESS WE'RE GOING THROUGH, IS MIND HERE. IT DESIGNED TO STREAMLINE THE PROCESS OR TO FURTHER COMPLICATE IT?

> PROBABLY NEITHER. MR. SMITH:

BOARD MEMBER VARNER: TELL YOU WHY I ASK THAT. JUST THE PRESENTATION BEFORE, MR. STEPHANIE BROUGHT UP A NUMBER OF THINGS THAT FROM THE LOCAL LEVEL. THAT WHY DON'T WE AS A BOARD DO THIS BECAUSE IT WOULD BE BETTER THAN DOING WHATEVER WAY WE'RE DOING IT. AND HE HAS ALLUDED TO CERTAIN THINGS, THAT WE MAY HAVE TO DO CERTAIN THINGS BY LAW, BUT THESE LAWS OUGHT TO BE CHANGED AND SO FORTH.

THE PROCESS IS MUCH MORE COMPLICATED THAN WHAT HE PRESENTED IN MY OPINION. I SAT IN AS A MEMBER OF THE WASTE BOARD ON THIS SENATE TASK FORCE, MR. ROBERTI'S BLUE RIBBON TASK FORCE COMMITTEE TO LOOK INTO THE WHOLE ISSUE OF WASTE DISPOSAL. THIS IS ONE OF THE BIG THINGS THAT I'VE HEARD OVER AND OVER AND OVER. THIS WHOLE REGULATORY PROCESS AND PERMITTING PROCESS OUGHT TO BE CHANGED, AND QUITE OFTEN THE BOARD IS CRITICIZED VERY SEVERELY BECAUSE YOU OUGHT TO DO IT THIS WAY OR THAT WAY





OR THE OTHER WAY, WHEN WE, IN FACT, CAN'T DO IT THAT WAY AND IT'S EXPLAINED TO THEM.

I SYMPATHIZE WITH THEIR STATEMENTS THAT THE WHOLE PROCESS OUGHT TO BE STREAMLINED AND SIMPLIFIED. I BELIEVE THAT IT COULD, BUT NOT UNDER THE PRESENT CIRCUMSTANCES. AND, AS A MATTER OF FACT, AS I SEE THE WHOLE PROCESS EVOLVING, IT GETS MORE AND MORE AND MORE COMPLICATED, NOT LESS SO.

YOU AS I AM A THOUGHT PROCESS AS I SEE THIS WHOLE
SCENARIO UNFOLDING. IS THERE, IN YOUR OPINION, FROM YOUR
PARTICIPATION FROM THIS OFFICE OF ADMINISTRATIVE LAW, A
WAY IN WHICH WE CAN, INDEED, START TO STREAMLINE THIS
PROCESS TO MAKE THE WHOLE THING MORE RESPONSIVE TO THE
PUBLIC AND TO THE LOCAL COMMUNITIES WHERE ALL THE
PROBLEMS REALLY HAVE TO BE SOLVED AND HAVE TO BE
ADDRESSED? AND QUITE OFTEN SOMETHING THAT, AT LEAST ON
THE LOCAL LEVEL, THEY FEEL OUGHT TO TAKE TWO WEEKS MIGHT
TAKE TWO OR THREE YEARS AND STILL NOT BE SATISFIED, NOR
IN THAT PERIOD OF TIME MAY HAVE BEEN COMPLICATED MORE.

MR. SMITH: WELL, BEFORE 1980 -- WELL, EVEN
GOING BACK FARTHER THAN THAT, THERE WAS A TIME WHEN THE
DEPARTMENT COULD WRITE SOMETHING ON A PIECE OF PAPER AND
GIVE IT TO WHAT WAS THEN THE OFFICE OF ADMINISTRATIVE
HEARINGS, AND THEY WOULD STAMP IT AND FILE IT WITH THE



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LOS ANGELES ORANGE COUNTY SAN DIEGO 213-622-8511 714-953-4447 619-455-1997

barrısters' reportuzg service

NO ONE

SECRETARY OF STATE AND THAT WAS THE END OF IT. SAW IT. LAWS WERE BEING CREATED IN A VACUUM.

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WHEN THE LEGISLATURE DRASTICALLY CHANGED THE RULEMAKING REQUIREMENTS IN 1980, THEIR PRIMARY INTENT WAS MAKING SURE THAT THIS DOESN'T HAPPEN, THAT THE PEOPLE AT THE LOCAL LEVEL ARE INVOLVED. THEY KNOW WHAT'S GOING THE BUSINESSES AREN'T BEING PUT OUT OF BUSINESS BECAUSE SOME DEPARTMENT UP IN SACRAMENTO DECIDED THEY WANTED TO DO SOMETHING A PARTICULAR WAY. SO THAT WAS THE WHOLE INTENT OF IT.

IT IS FOR A DEPARTMENT, FOR ANY STATE DEPARTMENT, INCLUDING OURS, IT IS A COMPLICATED PROCESS. I ADMIT THAT. ANY CHANGES, THOUGH, ANY STREAMLINING OF THE PROCESS WOULD HAVE TO BE DONE LEGISLATIVELY. OUR REGULATIONS THAT WE HAVE ADOPTED AND WHICH WE MAY BE AMENDING THIS YEAR, WE'VE TRIED TO DO WHAT WE CAN TO SMOOTH OUT THE ROUGH EDGES ON THE STATUTES AND MAKE IT SOMEWHAT MORE UNDERSTANDABLE AND, USING YOUR WORDS, STREAMLINE THE PROCESS AS MUCH AS WE CAN, BUT IT IS A VERY TECHNICAL, LENGTHY PROCESS BY DESIGN.

> CHAIRMAN GALLAGHER: MR. MOSCONE.

BOARD MEMBER MOSCONE: I'M SORRY THAT I WAS I WAS VERY INTERESTED IN THIS BECAUSE I THINK ! LATE. COULD ECHO SOME OF SKEET'S COMMENTS.

HOW LONG HAS THE OAL BEEN IN EXISTENCE?



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MR. SMITH: SINCE 1980.

BOARD MEMBER MOSCONE: SINCE 1980. SOME OF OUR REGULATIONS AND STUFF THAT WERE DRAFTED IN 1978 OR PASSED IN '78, WHERE WERE THEY IN THE PAST TEN YEARS? HOW COME ALL OF A SUDDEN WE'VE GOT ALL OF THIS STUFF TO DO?

MR. SMITH: WELL, LIKE I SAY, BEFORE 1980, ALL REGULATIONS WERE SUBMITTED TO WHAT WAS THEN THE OFFICE OF ADMINISTRATIVE HEARINGS.

BOARD MEMBER MOSCONE: I DON'T WANT TO -- THAT'S THE WAY IT'S DONE. BUT I KNOW I'VE BEEN ON THIS BOARD SINCE THE FIRST DAY SINCE 1973. SOME OF THESE POLICIES AND ALL WERE ADOPTED ESPECIALLY THE WAY THEY WERE WITH A LOT OF DETAIL BECAUSE THAT'S THE WAY SOME OF THE PEOPLE WE WERE GOING TO REGULATE WANTED IT. THEY WANTED EXAMPLES EVEN.

NOW WE COME DOWN TO THE POINT WHERE IT'S

BRIEF AND AUTHORITY AND REFERENCE CERTAIN AND TURNING

BACK AND GOING ALL OVER THE DAMN PLACE TO FIND OUT WHAT

THEY'RE TALKING ABOUT. I DON'T THINK I'LL SAY ANY MORE.

THANK YOU.

CHAIRMAN GALLAGHER: THANK YOU. ANYTHING ELSE?

AGAIN, MR. SMITH, THANK YOU VERY MUCH. IT

WAS INTERESTING. I SUSPECT THAT WE'RE NOT THE ONLY

AGENCY THAT HAS TO GO THROUGH YOU, SO WE TREAT EVERYTHING

HERE AS THOUGH WE ARE THE MOST IMPORTANT. WE ARE THE





ONES THAT NEED TO GET FIRST OF EVERYTHING. AND I'M SURE THAT THAT, IN ITSELF, IS PROBABLY A PART OF THE REASON IT LOOKS CUMBERSOME AND SLOWS DOWN BECAUSE YOU JUST CAN'T BE CONCERNING YOURSELF WITH WASTE ISSUES, BUT YOU'VE GOT OTHERS TO LOOK AT TOO. BUT YOU WILL HAVE TO BEAR WITH US. WE ARE PRIMARILY CONCERNED ABOUT OUR OWN SELVES AND OUR OWN BOARD. THANK YOU AGAIN FOR COMING OVER. IT'S BEEN VERY INFORMATIVE.

MR. SMITH: QUITE WELCOME. LIKE I SAID BEFORE,
MYSELF AND MY STAFF ARE ALWAYS AVAILABLE IF YOU HAVE ANY
QUESTIONS.

CHAIRMAN GALLAGHER: THANK YOU. MR. CONHEIM.

ATTORNEY CONHEIM: MR. CHAIRMAN, BEFORE MR.

SMITH LEAVES, HE NEEDS NO DEFENSE OR RESCUE. WE HAD A

DIFFICULT EXPERIENCE WITH THE REGULATIONS PACKAGE THAT

MR. ARAKALIAN WAS TALKING ABOUT. I DO WANT TO LET YOU

KNOW THAT THE LAST PACKAGE WE BROUGHT TO YOU, CLEANUP

CHAPTERS 1 AND 8 OF OUR REGULATIONS, WE'VE BEEN NOTIFIED

INFORMALLY THAT, PENDING ONE LITTLE RECORDKEEPING CHANGE,

THAT PACKAGE WILL BE ROUTINELY APPROVED. SO IT ISN'T

ALWAYS A BAD EXPERIENCE WITH OAL, JUST SOMETIMES.

CHAIRMAN GALLAGHER: THANK YOU, BOB.

WE'RE READY TO MOVE ON NOW. ITEM NO. 3 ON YOUR AGENDA, DISCUSSION OF REGULATIONS, STATE MINIMUM STANDARDS FOR SOLID WASTE HANDLING AND DISPOSAL ACTIVITY.



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barrısters' reportung service

1 ARE YOU PREPARED FOR THAT, MR. OLDALL? MR. OLDALL: WHATEVER YOU SAY. 2 3 CHAIRMAN GALLAGHER: MR. EOWAN IS BACK. 4 MR. EOWAN: PARDON ME, MR. CHAIRMAN. CHAIRMAN GALLAGHER: ITEM NO. 3. 5 THANK YOU. THIS IS THE CONTINUATION 6 MR. EOWAN: 7 OF OUR DISCUSSIONS OF THE STATUS OF DEVELOPING AND REVIEWING THE REGULATIONS. BEFORE WE START THAT, WE HAVE 8 9 DEVELOPED A PROPOSED PRELIMINARY TENTATIVE SCHEDULE FOR 10 1989 AND '90 THAT IS INTENDED TO TAKE US TO THE END OF 11 THIS PROCESS. 12 AND AT SOME POINT TODAY, WHEN WE BREAK, I WILL DISTRIBUTE A COPY OF THIS AND WE CAN ALL TAKE A LOOK 13 IT'S ALL OF THE CAVEATS I GAVE YOU. IT'S OUR 14 15 BEST SHOT AT HOW TO COMPLETE THESE THINGS. MEET STATUTORY DEADLINES, COORDINATION EFFORTS WITH EPA AND RCRA 16 17 DEVELOPMENT, ETC., AND WILL ALSO HELP US KNOW WHAT KIND 18 OF A BOARD MEETING SCHEDULE WE'LL NEED FOR THE NEXT FEW 19 MONTHS. SO I WANTED TO LET YOU KNOW THAT WE HAVE 20 SOMETHING LIKE THAT. WE'VE BEEN WORKING ON IT FOR THE 21 LAST FEW MONTHS. WE HAVE A LOT OF ISSUES THAT NEED TO BE 22 23 DISCUSSED IN CONJUNCTION WITH THIS AND WE CAN DO THAT.



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NOW I'LL TURN IT OVER TO BILL NOW ON THE

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barrısters' reportıng service MR. ORR: THANK YOU. THE ITEM THAT WE'RE GOING TO BE BRINGING TO YOU TODAY IS -- WELL, IT SORT OF REPRESENTS ABOUT A ONE-YEAR ANNIVERSARY OF ABOUT A YEAR AGO IN THE END OF DECEMBER LAST YEAR, WE SENT OUT A COMPREHENSIVE REVIEW OF ALL THE DIFFERENT AREAS CONTAINED IN TITLE 14 OF THE REGULATIONS. AND THROUGHOUT THIS YEAR, WE'VE BEEN BRINGING TO YOU VARIOUS TOPICS FROM THAT BINDER, AND WE'VE DONE A LOT OF ADDITIONAL RESEARCH, WE'VE HAD NEW PEOPLE ASSIGNED TO WORK ON SOME OF THE ITEMS.

MARY COLE HAS BEEN WORKING ON THE OPERATING MINIMUM STANDARDS NOW FOR SEVERAL MONTHS, AND THIS REPRESENTS THE FIRST OF SEVERAL PHASES OF MATERIAL THAT WILL BE BROUGHT TO YOU ON THE OPERATING MINIMUM STANDARDS, THE STATE MINIMUM STANDARDS FOR SOLID WASTE HANDLING AND DISPOSAL.

THESE STANDARDS, IN ADDITION TO THE NEEDS

AT THE LOCAL AND THE STATE LEVEL THAT HAVE BEEN

IDENTIFIED THROUGH THE STAFF'S WORK, DISCUSSIONS WITH THE INSPECTORS AT THE STATE AND LOCAL ENFORCEMENT AGENCY,

COMMENTS THAT WE'VE RECEIVED, IN ADDITION TO THESE AREAS,

THESE ARE THE STANDARDS THAT ARE GOING TO BE MOST

AFFECTED BY THE IMPENDING SUBTITLE D RULE AT THE FEDERAL LEVEL.

AND SO WHILE WE'RE BRINGING TO YOU SOME OF



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THESE THINGS THAT WE'VE IDENTIFIED AT THE STATE, THERE WILL BE, NEEDLESS TO SAY, SOME POTENTIAL CHANGES AS THE SUBTITLE D RULE IS POTENTIALLY FINALIZED IN THE NEXT SO THESE ARE PRELIMINARY IN NATURE, BUT CONSISTENT YFAR WITH THE PRESENTATIONS THAT WE'VE BEEN MAKING TO YOU OVER THE LAST YEAR.

MARY COLE WILL BE DISCUSSING THE FIRST COMPONENT OF THE OPERATING STANDARDS.

MS. COLE: MR. CHAIRMAN AND MEMBERS, IF I COULD HAVE THE LIGHTS FOR THE SLIDES, I'LL BE ADDRESSING TODAY THE FIRST PHASE OF OUR PROPOSED CHANGES TO THE STATE MINIMUM STANDARDS FOR SOLID WASTE HANDLING AND DISPOSAL. SOME OF THE PROBLEMS THAT WE HAVE UNCOVERED IN THESE CURRENT REGULATIONS ARE THEY ARE UNCHANGED SINCE 1978. AND AS THE PRESENTER FROM THE OFFICE OF ADMINISTRATIVE LAW WAS SPEAKING, MANY OF THEM WERE FILED WITHOUT NEED, NECESSITY, AND CLARITY STATEMENTS THAT WOULD BE REQUIRED BY THEIR OFFICE TODAY.

REGULATIONS ARE ALSO UNCLEAR AS TO THE PERFORMANCE STANDARDS TO BE ATTAINED. THIS HAS CAUSED A LOT OF CONFUSION AND CONFLICTS IN THE FIELD BETWEEN OPERATORS, LOCAL ENFORCEMENT AGENCIES, AND BOARD STAFF ON TRYING TO INTERPRET WHAT THE ACTUAL REQUIREMENTS OF THE REGULATIONS ARE. SO WE'RE GOING TO BE TRYING TO ADDRESS WHAT THOSE REQUIREMENTS ARE IN THIS CHANGE.



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THEY ALSO ARE NOT CONSISTENT WITH THE PROPOSED FEDERAL REQUIREMENTS AND CURRENT STATE REQUIREMENTS, AND WE'LL BE TAKING THAT INTO CONSIDERATION ON THESE CHANGES AND TRYING TO MAKE THEM CONSISTENT. AND THEY DO NOT MEET OAL'S CRITERIA FOR CLARITY AND NECESSITY.

ON THIS PHASE THAT WE'RE GOING THROUGH. STAFF HAS IDENTIFIED SEVERAL AREAS WHICH NEED REVISION, AND WE'VE ALSO BEEN REVIEWING THE FILE THAT WAS PREVIOUSLY SUBMITTED BACK IN 1981 AND TAKEN THE COMMENTS AND CONSIDERATION ON OUR CURRENT CHANGES. AND THE OVERALL PROPOSAL IS PREDICTED TO COME UP WITH ARTICLES THAT THE NEXT SLIDE SHOWS.

THIS SLIDE REPRESENTS WHAT OUR PROPOSAL WILL GO FORWARD TO OFFICE OF ADMINISTRATIVE LAW WHEN THE PROPOSALS HAVE BEEN ACCEPTED BY THE BOARD. AND TODAY'S PHASE 1 IS NEW ARTICLE 5, WHICH IS GENERAL STANDARDS FOR SOLID WASTE FACILITIES.

WHAT WE HAVE DONE ON THIS PHASE IS GONE THROUGH THE EXISTING ARTICLE REGARDING TRANSFER STATIONS AND DISPOSAL SITES AND FOUND THAT MANY OF OUR -- THE STANDARDS ARE REPEATED FOR THOSE FACILITIES. AND OUR PROPOSAL IS TO CONSOLIDATE THE REPETITION INTO ONE ARTICLE AND MAKE THAT ARTICLE APPLICABLE TO ALL SOLID WASTE FACILITIES, AND THAT'S WHAT WE'LL BE DISCUSSING



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IF YOU WOULD REFER TO PAGES 25 AND 26 OF YOUR PACKET, THERE'S TABLES IN YOUR PACKET THAT SHOW SO YOU CAN SEE AT A GLANCE THE REPETITION THAT CURRENTLY EXISTS IN CURRENT REGULATIONS.

OUR PHASE 1 CHANGES TODAY WOULD ALSO HAVE SOME SUBSTANTIAL CHANGES TO REGULATORY DIRECTION. THERE'S THREE AREAS THAT WE'VE IDENTIFIED WOULD BE SUBSTANTIAL CHANGES. THERE ARE EIGHT AREAS THAT WE'VE IDENTIFIED WOULD BE LESS SUBSTANTIAL, AND THE REMAINING ARE MERELY CONSOLIDATION OF CURRENT REGULATIONS. WE'LL BE ADDRESSING THOSE AS WE GO THROUGH THE ACTUAL PROPOSED TEXT.

TODAY WE'RE SEEKING YOUR GUIDANCE AND DIRECTION ON OUR PROPOSALS, AND WE WILL TAKE YOUR COMMENTS INTO CONSIDERATION AND REVISE OUR PROPOSAL. AND WE'RE LOOKING AT EVENTUALLY GOING OUT TO AN INFORMAL WORKSHOP FOR OPERATORS, LOCAL ENFORCEMENT AGENCIES, AND OTHER INTERESTED PARTIES TO GET THEIR INPUT ON THIS PROPOSAL. THEN WE WILL COME BACK TO THE BOARD AND MAKE OUR -- BEGIN OUR OFFICIAL OAL PROCESS.

AT THIS TIME, IF YOU WILL REFER TO PAGE 27. WE CAN ACTUALLY BEGIN OUR DISCUSSION OF THE INDIVIDUAL SECTIONS. WHAT I'LL DO, FOR THE INTEREST OF TIME, IS WE WILL THOROUGHLY DISCUSS THE AREAS THAT HAVE SIGNIFICANT



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OR LESS SIGNIFICANT CHANGES. AND THOSE AREAS THAT ARE
MERELY CONSOLIDATED I PROPOSE TO JUST BRING THAT TO YOUR
ATTENTION UNLESS THERE'S DISCUSSION ON THOSE ACTUAL
ISSUES. WE WON'T GO INTO DEEP DISCUSSION ON IT.

THE FIRST -- PAGE 27 OF YOUR PACKET, THE
FIRST PROPOSAL IS SECTION 17200, COMPLIANCE WITH LAWS AND
REGULATIONS. AND THIS IS WHAT I DEFINED AS A
NONSIGNIFICANT CHANGE. IT'S MERELY TO THE ACTUAL FIRST
CURRENT TEXT OF 17200 AUTHORITY IS NOW REQUIRED BY OFFICE
OF ADMINISTRATIVE LAW TO PUT THE AUTHORITY IN REFERENCE
SECTIONS UNDERNEATH EACH SECTION SO THAT THAT TEXT IS NO
LONGER NEEDED. THERE IS A PART OF THE CURRENT TEXT THAT
IS CONSOLIDATED INTO THE PROPOSED 17201, COMPLIANCE OF
LAWS AND REGULATIONS.

WHAT WE ARE PROPOSING IS THAT THE NEW 17200 READ BASICALLY THE SAME AS IT ALREADY EXISTS UNDER 17201.

AND ON PAGE 28 IT WOULD -- IT SHOWS YOU THE PROPOSED TEXT. THE NEW PORTION WOULD BE THE LAST PARAGRAPH OR THE LAST PART OF THE SECTION WHICH INCORPORATES WHAT ALREADY EXISTS UNDER 17200.

THE NEXT SECTION IS 17201, CONFORMANCE WITH THE PLAN, WHICH ALSO I'VE IDENTIFIED AS A NONSIGNIFICANT CHANGE. AND CURRENTLY ARTICLES IN 5, 6, 7, AND 8 ALL CONTAIN REQUIREMENTS THAT SOLID WASTE STORAGE REMOVAL. TRANSFER PROCESSING, DISPOSAL, AGRICULTURAL SOLID WASTE



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STORAGE COLLECTION AND MANAGEMENT ALL BE IN CONFORMANCE 1 WITH THE COUNTY SOLID WASTE MANAGEMENT PLANS. 2 THERE ARE STANDARDS IN EACH OF THE ARTICLES 3 THAT ADDRESS THOSE OPERATIONS REQUIRING THE CONFORMANCE. 4 OUR PROPOSAL IS TO CONSOLIDATE THAT REQUIREMENT INTO ONE 5 STANDARD AND STATE THAT REQUIREMENT UP FRONT IN --6 APPLICABLE TO ALL SOLID WASTE FACILITIES. 7 8 BOARD MEMBER BEAUTROW: MARY, COULD I JUST ASK A QUESTION? THERE'S THIS WORD "SUBSTANTIALLY REMODELED AND 9 10 SUBSTANTIALLY EXPANDED." ARE WE GOING TO HAVE THE SAME OLD PROBLEMS WITH THE DEFINITION OF WHAT DOES SUBSTANTIAL 11 12 MEAN OR HOW ARE WE GOING TO DEAL WITH THAT? 13 MS. COLE: WE ARE TRYING TO ADDRESS THAT UNDER OUR CHANGES TO CHAPTER 5, WHICH IS THE PERMIT AREA OF 14 15 WHAT A SUBSTANTIAL CHANGE WOULD BE FOR A PERMIT REVISION. MR. EOWAN: WE NEED TO BE CONSISTENT. 16 WHAT HE'S SAYING IS THAT THE ACTUAL WORDS WE USE SHOULD 17 BE CONSISTENT SO THAT WE DON'T GET INTO A SITUATION. 18 19 MAYBE, WHERE WE'RE TALKING SUBSTANTIAL VERSUS SIGNIFICANT. 20 21 BOARD MEMBER MOSCONE: THIS GOES BACK TO THE 22 VERY FIRST DAY THAT WE STARTED TALKING ABOUT ALL OF

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BETH C. DRAIN, CSR 7152

ALL OF THAT KIND OF STUFF.

THESE, AS I MENTIONED EARLIER TO MR. SMITH, ADEQUATE AND

WE STARTED ON THESE THINGS AND WE WANTED THE PROPER WORD.

1600 EAST FOURTH STREET, SUITE 220 SANTA ANA, CALIFORNIA 92701

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FROM THE VERY FIRST DAY THAT

1	BUT THAT'S THE WAY AND I THINK IT'S PEOPLE WHO ARE
2	COMING ON TO THESE REGULATIONS, THEY WERE THE ONES WHO
3	WANTED LOOSE STUFF. AND THEY NOW ARE TELLING, "WE DON'T
4	KNOW WHAT YOU ARE TALKING ABOUT." WHAT IS ADEQUATE? WE
5	NEVER DID DETERMINE WHAT ADEQUATE MEANT AND SOME OF THE
6	OTHER WORDS.
7	MR. EOWAN: WE DID HAVE
8	BOARD MEMBER MOSCONE: I THINK THEY'RE IN THE
9	DEFINITIONS NOW, IF I REMEMBER CORRECTLY.
10	MR. EOWAN: AND MR. BROWN CHAIRED A COMMITTEE ON
1 1	SIGNIFICANT CHANGE. SO WE HAVE A DOCUMENT THAT WE USE AS
12	A DEFINITIVE TOOL WHEN WE DETERMINE SIGNIFICANT CHANGE.
13	. I DON'T KNOW THAT IT'S ONE THAT PLEASES EVERYBODY, BUT
14	IT'S THE ONE WE USE.
15	BOARD MEMBER VARNER: GEORGE, ARE WE GOING TO
16	HAVE A GLOSSARY OF WORDS
17	MR. EOWAN: NO.
18	BOARD MEMBER VARNER: TO DETERMINE WHAT'S
19	SIGNIFICANT AND SUBSTANTIAL AND ADEQUATE AND APPROPRIATE
20	AND SO ON AND SO FORTH, THINGS THAT CAN BE TAKEN ANY WAY
21	YOU WANT TO TAKE THEM? DO WE HAVE ANY DEFINITIONS OF
22	WHAT THESE MEAN? ARE WE GOING TO HAVE?
23	MR. EOWAN: WELL, WE DO FOR SIGNIFICANT CHANGE.
24	WE HAVE A LONG DOCUMENT THAT TRIES TO DESCRIBE THE



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VARIOUS WAYS YOU COULD COME TO A SIGNIFICANT CHANGE IN A

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PERMIT.

BOARD MEMBER VARNER: WELL, I UNDERSTAND WHAT

JOHN IS SAYING HERE, AND IT'S COMING BACK TO HAUNT US IN

A LOT OF DIFFERENT WAYS. MAYBE IT'S NOT POSSIBLE, BUT

EVENTUALLY WE'RE GOING TO BE CHALLENGED ON WHAT

SUBSTANTIAL MEANS OR SOMEBODY WILL ARGUE WHAT SUBSTANTIAL

MEANS AND IT MEANS DIFFERENT THINGS TO DIFFERENT PEOPLE.

WHAT DOES IT MEAN TO US WHEN WE MAKE THIS --

MR. EOWAN: WE'LL JUST -- I THINK WHAT WE'RE SAYING IS ON THAT ONE THAT WE'LL MAKE IT CONSISTENT WITH SIGNIFICANT EVEN THOUGH WE'RE TALKING A LITTLE BIT ABOUT DIFFERENT THINGS.

MR. ORR: WE'RE GOING TO DEFINITELY HAVE TO HAVE
A LOT OF DEFINITIONS. ONE OF THE REASONS THAT WE HAD MR.
SMITH HERE TODAY WAS BECAUSE THE STAFF ATTENDED A COURSE
THAT'S OFFERED BY THE OFFICE OF ADMINISTRATIVE LAW
THROUGH THE STATE TRAINING CENTER. IT WAS VERY
ILLUMINATING TO THE STAFF IN TERMS OF THE KINDS OF THINGS
THAT ARE BEING LOOKED AT IN CURRENT LIGHT. AND ONE OF
THE THINGS, WHILE WE WERE SITTING THERE IN THE CLASS
THINKING ABOUT IT, WAS ADEQUATE AS DETERMINED BY THE
LOCAL ENFORCEMENT AGENCY, SUBSTANTIAL, SIGNIFICANT, ALL
THOSE TYPE OF QUALIFYING WORDS THAT MEAN DIFFERENT THINGS
TO DIFFERENT PEOPLE.

ONE OF OUR GOALS IS TO, WHEREVER POSSIBLE,



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REMOVE THOSE WORDS. AND IF WE CAN'T REMOVE THEM, WOULD BE TO DEFINE THEM IN A DEFINITION SECTION. WAYS THAT WE'VE SEEN IN LOOKING AT REGULATIONS THAT YOU CAN DO THAT IS YOU GIVE. LIKE MR. MOSCONE MENTIONED EARLIER, GIVE SOME EXAMPLES. AND ONE OF THE WAYS. ONE OF THE APPROACHES TO SAYING WHAT IS ADEQUATE OR SIGNIFICANT IS BY LISTING SOME THINGS THAT WOULD BE CONSIDERED AND BY SAYING THINGS SUCH AS AND THEN LISTING A NUMBER OF THINGS THAT WOULD BE CONSIDERED, BUT NOT LIMIT THAT TO THAT LIST SO THAT PEOPLE, WHEN THEY LOOK AT IT, CAN SORT OF SEE IF THEIR SITUATION IS LIKE THAT.

AND I THINK THAT, FOR EXAMPLE, THE SIGNIFICANT CHANGE REPORT HAS A LOT OF THOSE KINDS OF THINGS. IT SAYS SIGNIFICANT CHANGE MAY BE AND IT LISTS A NUMBER OF CONSIDERATIONS TO MAKE. I THINK THAT THAT'S THE KIND OF THING THAT WE'RE GOING TO SEE INSTEAD OF SIMPLY HAVING ADEQUATE THERE.

TO BE QUITE HONEST, ALTHOUGH THERE IS A SECTION THAT DEFINES WHAT ADEQUATE MEANS IN THE STANDARDS, BASICALLY IT COMES DOWN TO A CASE-BY-CASE DETERMINATION, WHICH IS VERY STAFF AND BOARD INTENSIVE. I DON'T THINK THE WORD "ADEQUATE" OR "SIGNIFICANT" ALONE WITHOUT A DEFINITION OR WITHOUT A LIST WOULD GO THROUGH THE ADMINISTRATIVE LAW PROCESS AT THIS POINT IN TIME:

MS. COLE: TO CONTINUE ON, THERE WAS ALSO A



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RECENT LAW THAT STATED THAT HOUSEHOLD HAZARDOUS WASTE PROGRAMS BE IN CONFORMANCE WITH COUNTY SOLID WASTE 2 MANAGEMENT PLANS TOO. SO OUR REVISION TO SECTION 17201 3 WOULD INCLUDE THE INCLUSION THAT HOUSEHOLD HAZARDOUS WASTE PROGRAMS BE IN CONFORMANCE WITH COUNTY SOLID WASTE 5 MANAGEMENT PLANS. AND THAT IS THE CHANGE THAT WE'RE PROPOSING IN THE NEW SECTION. BOARD MEMBER BREMBERG: MR. CHAIRMAN. CHAIRMAN GALLAGHER: MS. BREMBERG. BOARD MEMBER BREMBERG: WHEN MR. STEPHANIE WAS 10 HERE, YOU REMEMBER HE'S INDIRECT CONTRADICTION FROM HIS REQUEST ON THE HOUSEHOLD HAZARDOUS WASTE. HE FEELS AND SUGGESTED THAT HOUSEHOLD HAZARDOUS WASTE BE HANDLED TOTALLY BY THE LEA'S FOR PERMITTING, AS I UNDERSTAND HIS POINT OF VIEW. MR. EOWAN: WELL, I THINK HE SAID -- WELL, WE'LL HAVE TO LOOK AT THE RECORD. I THOUGHT HE SAID SOMETHING DIFFERENT. BOARD MEMBER BREMBERG: OKAY. THAT'S WHY WE HAVE HORSE RACES. WHAT DID HE SAY? MR. EOWAN: WE HAVE TWO SETS OF EARS. I THOUGHT HE SAID HE'D LIKE TO SEE THE PERMITTING COME BACK TO THE WASTE MANAGEMENT BOARD AS THE LEAD AGENCY ON HOUSEHOLD HAZARDOUS WASTE, AND THAT HE RECOMMENDED THE SAME THING



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TO THE DEPARTMENT OF HEALTH SERVICE. IN FACT, I MADE A

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1	NOTE OF THAT HEALTH SERVICE WOULD THINK.
2	BOARD MEMBER BREMBERG: HE SAID, TOO, THAT THE
3	LEA SHOULD BE THE ONES THAT START THE PROCESS.
4	MR. EOWAN: YES, HE DID SAY THAT. I
5	MISUNDERSTOOD YOUR COMMENT.
6	BOARD MEMBER BREMBERG: BUT HE SUGGESTED THAT
7	THEY BE THE ORIGINATOR OF THE RECOMMENDATION PRO OR CON.
8	AND DOES THIS PROPOSED REVISED REGULATORY LANGUAGE MAKE
9	THAT CLEAR, OR DON'T WE WANT TO MAKE THAT CLEAR, OR DON'T
10	WE WANT IT TO HAPPEN THAT WAY?
11	MR. EOWAN: I THINK I THINK THAT THIS
12	LANGUAGE THAT WOULD STILL ALLOW THEM TO DO THAT.
13	BOARD MEMBER BREMBERG: OKAY. I DON'T KNOW
14	WHETHER WE WANT TO DO THAT.
15	MR. EOWAN: THE QUESTION THAT I HAVE, THOUGH, ON
16	IT THAT I WANTED TO RAISE IS THE WORD "PROGRAMS" AS A
17	LOCAL GOVERNMENTAL ISSUE. SEE, TYPICALLY, WE DON'T
18	AND CORRECT ME, STAFF OR ANYBODY, IF I'M WRONG
19	TYPICALLY, WE DON'T REQUIRE CONFORMANCE WITH THE PLANS
20	FOR OUR PROGRAM THAT WE DO FOR A PERMIT. AND IT'S ONE
21	THING TO REQUIRE CONFORMANCE FOR LIKE AS THE NORCAL
22	PERMANENT HOUSEHOLD HAZARDOUS WASTE COLLECTION FACILITY
23	WOULD BE A PERMIT FOR THAT, AND MAYBE THERE SHOULD BE
24	CONFORMANCE WITH THE COSWMP



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FOR A PROGRAM, THE QUESTION I WOULD HAVE IS

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ARE WE TALKING ABOUT ONE-DAY COLLECTION PROGRAMS THAT MAY OCCUR AT A PARKING LOT OR A FIRE STATION OR WHEREVER?

AND I JUST WANTED TO MAKE SURE WE ALL KNEW WHAT WE WERE TALKING ABOUT WHEN WE USE THAT WORD. IF YOU HAVE ANY COMMENTS ON THAT --

BOARD MEMBER BREMBERG: YEAH. BECAUSE, YOU
KNOW, OUR CITY PROGRAM, ARE WE IN VIOLATION OF SOMEBODY'S
LAW OR SOMEBODY'S REGULATION BY HAVING A CITY SPONSORED
AND PAID-FOR HOUSEHOLD HAZARDOUS WASTE COLLECTION DAY
THROUGH IGNORANCE OR DELIBERATE AVOIDANCE OF GETTING A
PERMIT? I DON'T KNOW. I'M JUST ASKING. THE WAY THE
LANGUAGE IS, HOW WOULD THESE PROGRAMS OR PLANS OR
COLLECTION DAYS OR WHATEVER BE HANDLED? IS IT CLEARLY
DEFINED?

CHAIRMAN GALLAGHER: MR. BROWN.

BOARD MEMBER BROWN: I HAD THE SAME PROBLEM,

GEORGE, WHEN I SAW THIS WORD "CONFORMANCE" POP UP. I

WASN'T -- MY CONFUSION CAME AND IT PROBABLY IS BECAUSE OF

LACK OF TOTAL UNDERSTANDING. BUT MY PROBLEM CAME IN IS A

HOUSEHOLD HAZARDOUS WASTE COLLECTION ELEMENT OF YOUR

COSWMP MEANT TO BE IN CONFORMANCE OR MEANT TO BE A PART

OF THE PLAN?

NOW, WE'RE SPLITTING WORDS, WHICH IS WHAT I
HATE TO DO, BUT THE COLLECTION DAY SEEMS TO ME TO BE
SOMETHING THAT YOU WOULD HAVE IN YOUR PLAN THAT YOU WOULD



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DO, FOR INSTANCE. CONFORMANCE, TO ME, MEANT THE ULTIMATE DISPOSAL OF THAT WASTE WOULD HAVE TO BE IN CONFORMANCE WITH THE PLAN, AND I'M NOT -- I DON'T KNOW IF IT MAKE SENSE THERE OR NOT.

MR. EOWAN: LET'S SAY YOU HAD A COSWMP THAT WAS APPROVED AND IN FORCE IN THE COUNTY, AND MAYBE YOU HAD IT APPROVED A YEAR AGO, AND THEN YOU DECIDED, OKAY, WE WANT TO HAVE A COLLECTION PROGRAM NEXT NOVEMBER, WOULD YOU HAVE TO AMEND YOUR COSWMP TO BE IN CONFORMANCE WITH THE PLAN IF IT WASN'T ALREADY IN THE APPROVED COSWMP THAT YOU DID, SAY, A YEAR AGO? THAT WOULD BE MY QUESTION.

AND WOULD WE BE, THEN, NOT REALLY

FULFILLING OUR GOAL OF ENCOURAGING THESE COLLECTION

PROGRAMS BY REQUIRING A CONFORMANCE WITH A PLAN OR WHAT

PURPOSE FOR THAT KIND OF A PROGRAM? ON THE OTHER HAND,

MAYBE A COUNTY WOULD KNOW THREE YEARS IN ADVANCE HOW

MANY -- WHAT THEIR PROGRAM WOULD BE, HOW MANY COLLECTION

DAYS, AND I JUST DON'T KNOW.

BOARD MEMBER BROWN: DOES THE ELEMENT THAT WE'RE REQUIRED TO PUT INTO THE COSWMP THAT RELATES TO HOUSEHOLD HAZARDOUS WASTE CALL FOR A SCHEDULE OF COLLECTION, OR DOES IT JUST MAKE REFERENCE TO A GENERAL IDEA THAT YOU WILL HAVE COLLECTION DAYS? I DON'T KNOW.

MS. COLE: I THINK THIS IS MISWORDED BASED ON YOUR DISCUSSION, AND IT IS THE ELEMENT -- THE HOUSEHOLD



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HAZARDOUS WASTE COLLECTION ELEMENT WE'RE LOOKING AT AS TO BEING IN THE COUNTY SOLID WASTE MANAGEMENT PLAN. GO BACK AND CHECK THE LAW THAT MADE THIS REQUIREMENT AND TRY TO MAKE THIS MORE CLEAR BASED ON YOUR COMMENTS. BOARD MEMBER BROWN: MAYBE THAT WOULD BE HELPFUL AT THIS POINT. THANK YOU. MS. COLE: ARTICLE 2 OF YOUR PACKET, PAGE 30, NEXT PROPOSAL IS PROPOSED SECTION 17204. INTENT OF THIS, AGAIN, IS ONE I CONSIDER A STANDARDS. 10 NONSUBSTANTIAL CHANGE IN THAT IT'S MERELY A CONSOLIDATION OF EXISTING STANDARDS. AND WE ARE TRYING TO DEFINE WHAT 12 THE WORD "ADEQUATE" IS AND ALSO "AS APPROVED BY THE LOCAL ENFORCEMENT AGENCY" IN GOING'THROUGH THESE REQUIREMENTS 13 FOR FACILITIES. 14 15

BUT THERE WILL STILL BE OCCASIONS WHERE THOSE WORDS WILL BE USED, AND IN THOSE OCCASIONS WE'RE TRYING TO REQUEST THE OPERATOR TO INCLUDE WHAT HIS PROPOSAL IS IN HIS REPORT OF FACILITY INFORMATION; AND, THEREBY, IT WOULD BE RESTATED IN THE SOLID WASTE FACILITY SO WE ARE AMENDING THIS SECTION. INTENT OF STANDARDS, ALONG THOSE LINES TO TRY AND DEFINE -- FURTHER DEFINE THE WORD "ADEQUACY."

BOARD MEMBER BREMBERG: MR. CHAIRMAN.

CHAIRMAN GALLAGHER: MS. BREMBERG.

BOARD MEMBER BREMBERG: ONE OF THE THINGS THAT



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THE SEEMING BIFURCATION AT ONE POINT AND THEN THE CONSOLIDATION AT ANOTHER POINT BETWEEN PRESCRIPTIVE STANDARDS AND PERFORMANCE STANDARDS AND THE SEEMING INTENT TO LEAN MORE ON PRESCRIPTIVE THAN PERFORMANCE STANDARDS. AND THIS IS GENERALLY CAUSING A CONSIDERABLE AMOUNT OF CONFUSION TO ME, AS WELL AS TO OTHER PEOPLE, AND I CAN'T ANSWER THEM, BUT I SAID I WOULD CERTAINLY ASK THE QUESTION TODAY.

YOUR PROBLEM ON (C) ON PAGE 31 STATES ALL THIS, BUT IT DOESN'T ANSWER ANY QUESTIONS. IN MY MIND IT GENERATES A GREAT DEAL MORE CONFUSION. AND THE NEED IS THERE, OBVIOUSLY. YOU KNOW, ON PAGE 32 THE NEED IS CLEAR, BUT THE PROBLEMS AND THE SOLUTION DON'T SEEM, IN MY OPINION, WHICH IS TOTALLY UNINFORMED, TO RESOLVE THE ISSUE.

MR. EOWAN: WELL, WE DISCUSSED PERFORMANCE AND PRESCRIPTIVE STANDARDS A LOT AT STAFF LEVEL, AND WE BROUGHT IT UP IN DIFFERENT CONTEXT HERE. OVERALL, OUR EFFORT IS DIRECTED TOWARDS PERFORMANCE STANDARDS. THERE ARE SOME CASES WHERE WE DON'T HAVE PERFORMANCE STANDARDS; WE HAVE PRESCRIPTIVE STANDARDS. FOR EXAMPLE, THE AMOUNT OF COVER IS PRESCRIBED BY SUBCHAPTER 15. THAT'S NOT A PERFORMANCE STANDARD. THAT SAYS YOU HAVE TO HAVE SIX INCHES OR WHATEVER THE NUMBER IS.





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WE'VE ALSO DISCUSSED THIS IN CONTEXT WITH RCRA, THE REAUTHORIZATION. THE FIRST SET OF STANDARDS THAT THEY CAME OUT WITH WERE CONSIDERED TO BE PRESCRIPTIVE. IF YOU ARE IN -- WELL, PRESCRIPTIVE -- I WON'T GO INTO WHAT IT IS. THERE WAS A LOT OF DISCUSSION FROM THE STATES ABOUT THAT, AND THEY CAME OUT IN RESPONSE TO THAT WITH WHAT THEY CALL PERFORMANCE STANDARDS. WHICH REALLY OUTRAGED THE STATES BECAUSE THEY DIDN'T LIKE THE PERFORMANCE STANDARDS.

SO WE COMMENTED, AS WELL AS PROBABLY EVERY OTHER STATE ANY SIGNIFICANCE, COMMENTED ON THOSE PERFORMANCE STANDARDS, AND SAID, "YOU KNOW WHAT? WAS A LOT OF GOOD THINGS ABOUT THE FIRST SET THAT YOU HAD BECAUSE IT WAS A LOT MORE WORKABLE IN SOME CASES." ALTHOUGH WE'RE DIRECTED TOWARDS PERFORMANCE STANDARDS, I GUESS THE POINT I'M TRYING TO MAKE IS THERE'S NO AUTOMATIC GOOD OR BAD ON EITHER ONE. YOU HAVE TO REALLY LOOK AT EACH INDIVIDUAL ONE BECAUSE THERE'S REASONS WHY YOU WANT TO GO ONE WAY OR THE OTHER. IN GENERAL, WE'RE TRYING TO GO PERFORMANCE.

BOARD MEMBER BREMBERG: WELL, ALL I'M SAYING IS WHEN SOMETHING HAPPENS, IS IT DEFINED TO THE VICTIM AS EITHER BEING ONE OR THE OTHER AND THE REASON THEREFOR, INSTEAD OF JUST ARBITRARILY SAYING, "THIS IS IT." MEAN, THAT WOULD SEEM TO ME TO MAKE IT LOT EASIER IF YOU



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JUST KNEW THE DIRECTION YOU WERE BEING SENT IN AND WHY. 1 SOMETIMES YOU HAVE WHAT WE CONSIDER 2 MR. EOWAN: TO BE A PERFORMANCE STANDARD, I'VE NOTICED, BUT IT'S NOT 3 4 ALWAYS AGREED THAT IT IS A PERFORMANCE STANDARD. YOU REALLY GET INTO SEMANTIC GAMES SOMETIMES, BUT 1 THINK 5 6 THAT'S A GOOD POINT. 7 CHAIRMAN GALLAGHER: LET ME ASK A QUESTION 8 BEFORE WE MOVE ON BECAUSE I WASN'T CONFUSED BEFORE. 9 AFTER GINGER'S QUESTION AND YOUR ANSWER, I NOW AM CONFUSED. 10 11 MR. EOWAN: MY ANSWER CONFUSED YOU? 12 CHAIRMAN GALLAGHER: I THINK IT WAS GINGER'S 13 QUESTION. I'M NOT REALLY SURE. 14 THERE IS NOTHING IN THE LAW THAT SAYS WE 15 MUST USE, IN POINT ONE, A PERFORMANCE STANDARD OR A 16 PRESCRIPTIVE STANDARD? 17 MR. EOWAN: NO, THERE IS ACTUALLY. I THINK 18 THERE IS AN OAL -- I DON'T KNOW IF IT'S A LAW OR REGULATION OR WHATEVER -- KATHERINE CAN CORRECT ME --19 20 THAT SAYS YOU HAVE TO HAVE -- YOU SHOULD HAVE PERFORMANCE 21 STANDARDS OR YOU SHOULD GO IN THAT DIRECTION, BUT THEY 22 HEAVILY FAVOR THEM. 23 CAN YOU HELP ME ON THAT ONE? THAT COMES RIGHT FROM MR. CONHEIM, AND HE REVIEWS THEM FOR 24 25 PERFORMANCE STANDARDS. AND IF WE DO DEVIATE FROM IT, WE



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MR. ORR: MR. EOWAN IS CORRECT. BASICALLY, IF 2 YOU GO WITH A PRESCRIPTIVE STANDARD, YOU ARE SUPPOSED TO 3 JUSTIFY WHY YOU WENT THAT WAY RATHER THAN USING A 4 PERFORMANCE STANDARD. 5 DOES THAT ANSWER WHAT YOU CHAIRMAN GALLAGHER: 6 WERE TRYING TO MAKE, JUST WHAT HE SAID? IF YOU IDENTIFY 7 WHEN IT'S GOING TO BE PRESCRIPTIVE, THEY KNOW THE 8 DIRECTION THEY'RE BEING LED. 9 MR. EOWAN: THAT'S EXACTLY RIGHT. 10 BOARD MEMBER BREMBERG: I DON'T THINK PEOPLE ARE 11 GETTING THAT. THEY WILL ASK AND SAY. "OH. YES." BUT IT 12 DOESN'T COME DOWN THE LINE THAT WAY CONSISTENTLY. 13 CHAIRMAN GALLAGHER: YOU'VE ANSWERED MY POINT, 14 15 AND THAT WAS THAT YOU GENERALLY GO FOR PERFORMANCE 16 STANDARDS, BUT NOTHING SAYS YOU CAN'T, ON OCCASIONS AND IN SPECIFIC INSTANCES, GO PRESCRIPTIVE AS LONG AS YOU 17 IDENTIFY IT AND THE REASON. 18 MR. EOWAN: EXACTLY. THAT'S CORRECT. 19 CHAIRMAN GALLAGHER: 20 THANK YOU VERY MUCH. MS. COLE: TO GO ON INTO PACKET 33 -- PAGE 33 OF 21 22 YOUR PACKET, THERE IS CURRENTLY AN ARTICLE 3 IN THE STATE MINIMUM STANDARDS THAT SAYS "RESERVED." AND IT CONTAINS 23 NO REGULATIONS. AND WE ARE PROPOSING THAT THE 24

HAVE TO HAVE REASONS FOR IT.

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DEFINITIONS SECTION, JUST FOR RENUMBERING SEQUENCE. BE

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MOVED TO THAT ARTICLE. AND AT THIS TIME WE'RE NOT RECOMMENDING CHANGING THE DEFINITIONS BECAUSE WE ARE AWARE THAT THERE'S GOING TO BE A LOT OF DEFINITIONS THAT COULD OUT AT THE END OF THIS PROCESS, AND WE'LL BE DEFINING WORDS THAT NEED TO BE DEFINED AT THAT TIME.

PAGE 34, THE NEW ARTICLE 4, THAT WE'RE
PROPOSING IS SOLID WASTE STORAGE AND REMOVAL STANDARDS,
WHICH IS ALSO A RENUMBERING FOR MOVING DIFFERENT ARTICLES
AROUND. AND WE DO HAVE A COUPLE OF CHANGES THAT WE'RE
PROPOSING IN THIS PHASE FOR THOSE -- THAT AREA OF THE
STANDARDS.

THE FIRST ONE IS PROPOSED SECTION 17344,
IDENTIFICATION OF OPERATOR; AND THIS IS ONE THAT I HAVE
IDENTIFIED AS A LESS SUBSTANTIAL CHANGE. THE CURRENT
SECTIONS ARE INCONSISTENT IN THEIR OPERATOR
IDENTIFICATION REQUIREMENTS. ONE SECTION REQUIRES ALL
BINS BE IDENTIFIED WITH THE AGENT'S NAME AND TELEPHONE
NUMBER, AND ANOTHER SECTION REQUIRES THAT THE VEHICLES BE
IDENTIFIED ONLY WITH THE AGENT'S NAME.

SO OUR PROPOSAL IN THIS REGULATORY WORDING WOULD BE TO MAKE THOSE TWO SECTIONS CONSISTENT; AND FOR EMERGENCY PURPOSE NOTIFICATION, TO REQUIRE ALL BINS AND VEHICLES TO BE MARKED WITH AGENT'S NAME AND PHONE NUMBER.

BOARD MEMBER MOSCONE: ISN'T THAT WHAT CHP REQUIRES ON TRUCKS?



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MS. COLE: I THINK THERE IS A REQUIREMENT FOR TRUCKS TO BE MARKED; AND, AS I OBSERVE IT IN THE FIELD, IT LOOKS LIKE MOST OF THEM ARE ANYWAY. BOARD MEMBER MOSCONE: | SEE MANY OF THEM THAT

ARE NOT, MARY. IT UPSETS ME SOMETIME BECAUSE, HAVING GONE OVER AND READ THE LAW, I KNOW THAT'S WHAT THEY'RE SUPPOSED TO DO; BUT IN SOME CASES YOU DON'T SEE IT. DON'T SEE THE INFORMATION THROUGH CHP THEY'RE SUPPOSED TO HAVE ON VEHICLES. SO IF WE FOLLOWED THROUGH WITH WHATEVER THEY REQUIRE, I GUESS THAT'S THE WAY WE SHOULD GO.

MS. COLE: THAT IS OUR PROPOSAL. HOPEFULLY, WE WON'T RUN INTO ANY PROBLEMS WITH DUPLICATING OTHER STATE LAWS.

SO WHAT OUR PROPOSED NEW SECTION WOULD READ IS THE IDENTIFICATION OF OPERATORS, SECTION 17344. IT WOULD BE EACH VEHICLE USED FOR COLLECTION AND TRANSPORT OF SOLID WASTES SHALL BE CLEARLY MARKED WITH A NAME AND TELEPHONE NUMBER OF THE AGENCY OR FIRM OPERATING THE VEHICLE.

TO MOVE ON INTO ARTICLE 5, THIS IS THE NEW AREA THAT WE'RE PROPOSING WHICH WOULD BE APPLICABLE TO ALL SOLID WASTE FACILITIES. AND THIS IS THE AREA THAT WOULD TAKE ARTICLES CURRENTLY -- STANDARDS CURRENTLY UNDER ARTICLE 6 AND 7, TRANSFER AND DISPOSAL SITES,



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CONSOLIDATE THOSE AND MAKE THEM APPLY TO ALL FACILITIES.

THE FIRST ONE IS PROPOSED SECTION 17401,
THE APPLICABILITY. AS THIS IS A NEW ARTICLE, WE NEED A
SECTION THAT STATES WHAT THIS ARTICLE IS APPLICABLE TO.
AND OUR PROPOSED WORDING IS 17401: REGULATIONS IN THIS
ARTICLE SHALL APPLY TO THE OPERATION OF SOLID WASTE
FACILITIES FOR WHICH A SOLID WASTE FACILITIES PERMIT IS
ISSUED PURSUANT TO GOVERNMENT CODE SECTION 66796.30 AND
SHALL SUPPLEMENT ADDITIONAL STANDARDS REQUIRED FOR
TRANSFER STATIONS AS SET FORTH IN ARTICLE 6, RESOURCE
RECOVERY FACILITIES AS SET FORTH IN ARTICLE 6.5, AND
DISPOSAL SITES AS SET FORTH IN ARTICLE 7. FACILITY
OPERATORS WHICH RECEIVE A SEGREGATED WASTE STREAM MAY
APPLY FOR A WAIVER TO INDIVIDUAL STANDARDS AS ALLOWED IN
GOVERNMENT CODE SECTION 66796.84.

BOARD MEMBER MOSCONE: WHAT IS THAT SECTION,
MARY? THIS IS ONE OF THE OBJECTIONS THAT I HAVE WITH
WRITING THIS THING. YOU GOT TO GO BACK AND LOOK UP THE
AUTHORITY AND -- AND THE REFERENCE, SO YOU'RE GOING BACK
AND FORTH ON DIFFERENT PAGES TO FIND OUT WHAT YOU ARE
TRYING TO FIND OUT.

MS. COLE: THE SECTION 66796.84 IS THE SECTION

OF THE GOVERNMENT CODE THAT SAYS THAT OPERATORS CAN APPLY

FOR WAIVERS FOR INDIVIDUAL STANDARDS IF THEY GO THROUGH A

CERTAIN PROCESS FOR HARDSHIP OR EXPERIMENTAL DESIGN.



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DISCUSSIONS WITH VARIOUS REPRESENTATIVES THAT DO HAVE MONOFILLS, WOOD WASTE OR ASH WASTE FACILITIES, AND THEY'RE CONCERNED ABOUT THE APPLICABILITY OF THESE STANDARDS TO THEIR FACILITIES. SO WE ARE WORKING WITH THOSE PARTIES IN TRYING TO MAKE SURE THAT STANDARDS THAT WOULD DEFINITELY APPLY TO THOSE FACILITIES ONLY APPLY TO THOSE FACILITIES. SO WE'RE STILL GOING TO BE WORKING ON THIS APPLICABILITY STATEMENT TO FURTHER REFINE WHO IS

NOW, I HAVE HAD SOME CONTACT AND

MR. IWAHIRO: MR. CHAIRMAN, I'D JUST LIKE TO HIGHLIGHT THE FACT THAT WE HAVE HAD CONTACT WITH THE LUMBER INDUSTRY BECAUSE THEY'RE VERY CONCERNED ABOUT WOOD WASTE DISPOSAL SITES, WHICH ARE BASICALLY MONOFILLS, WOOD WASTE AND SO ON. ONE OF THE THINGS WE ARE DOING IS WORKING WITH THAT INDUSTRY TO SEE, YOU KNOW, HOW APPLICABLE ALL THESE STANDARDS ARE. I JUST WANTED TO HIGHLIGHT THAT FOR LATER ON WHEN WE START DELVING INTO THE PARTICULAR STANDARDS.

CHAIRMAN GALLAGHER: THANK YOU, MR. IWAHIRO.

MS. COLE: ONE OF OUR PROPOSALS IS TO TAKE CARE
OF THAT CONCERN IS TO MAYBE COME BACK AND RECOMMEND
PROPOSED LANGUAGE THAT WOULD ONLY BE APPLICABLE TO THOSE
MONOFILL-TYPE OF FACILITIES, BUT WE ARE WORKING WITH THEM
IN THE MEANTIME.



APPLICABLE TO THESE STANDARDS.

1	BOARD MEMBER BREMBERG: MR. CHAIRMAN.
2	CHAIRMAN GALLAGHER: MS. BREMBERG.
3	BOARD MEMBER BREMBERG: MARY, I'M SORRY. WOULD
4	YOU GO BACK TO PAGE 34 ON THE CLEARLY MARKED WITH NAME
5	AND TELEPHONE NUMBER OF THE AGENCY OR FIRM. IS THAT AN
6	EMERGENCY NUMBER OR JUST THE REGULAR OFFICE NUMBER?
7	BECAUSE REGULAR OFFICES DON'T ANSWER AFTER
8	5 O'CLOCK. IF THERE IS A NEED, AS I WAS TELLING MR.
9	BEAUTROW, ABOUT A MONTH AND A HALF AGO I GOT A TELEPHONE
10	CALL AT 2 O'CLOCK IN THE MORNING. AN ILLEGALLY OPERATING
11	WASTE DISPOSAL FIRM WAS GATHERING IN AT 2 O'CLOCK IN THE
12	MORNING, AND THERE WAS NO TELEPHONE NUMBER THAT ANSWERED.
13	IS THERE
14	MS. COLE: WE SHOULD LOOK INTO THAT AND SEE IF
15	EMERGENCY NUMBERSARE THE ONES THAT WOULD SEEM LOGICAL.
16	THAT'S THE WHOLE INTENT OF THE STANDARD.
17	BOARD MEMBER BREMBERG: WELL, IT MAY BE THE
18	INTENT OF THE STANDARD, BUT NOT NECESSARILY THE INTENT OF
19	THE OPERATOR.
20	MS. COLE: I'LL LOOK INTO THAT, MRS. BREMBERG.
2 1	BOARD MEMBER VARNER: MAY I ASK?
22	CHAIRMAN GALLAGHER: MR. VARNER.
23	BOARD MEMBER VARNER: GINGER, ARE YOU SUGGESTING
24	THAT EVERY OPERATOR OUGHT TO HAVE A 24-HOUR NUMBER?
25	BOARD MEMBER BREMBERG: NO. NO, NOT AT ALL.



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WHAT I'M SUGGESTING IS THAT A NUMBER THAT CAN BE REACHED
IN CASE OF AN EMERGENCY, EITHER BY THE POLICE, THE
HIGHWAY PATROL, OR SOMETHING WHERE THEY COULD GET AHOLD
OF SOMEBODY IF THERE WERE AN EMERGENCY WITH A REFUSE
COLLECTION TRUCK. DON'T YOU THINK THAT WOULD BE
REASONABLE?
BOARD MEMBER VARNER: DURING THE HOURS THAT THEY
WOULD OPERATE?
BOARD MEMBER BREMBERG: YEAH.
BOARD MEMBER VARNER: OKAY. BUT IF THIS TRUCK
WAS OPERATING ILLEGALLY
BOARD MEMBER BREMBERG: BY OUR STANDARDS, BUT
OUR CITY. WE DON'T ALLOW THEM TO COME IN PRIOR TO SEVEN
IN THE MORNING. BUT THERE WAS ABSOLUTELY NO WAY ANYBODY
COULD GET AHOLD OF ANYBODY IN THE COMPANY TO TELL THEM TO
SHUT DOWN.
BOARD MEMBER VARNER: WHY COULDN'T YOU GET AHOLD
OF THEM DURING THE DAY TO TELL THEM?
BOARD MEMBER BREMBERG: WELL, WE DO. THEY HAVE
WRITTEN INSTRUCTIONS FROM US, BUT IF SOME OF THE DRIVERS
ARE VIOLATING IT, WE'D LIKE TO HAVE A WAY TO GET BACK AT
THEM AND GET THEM OUT OF TOWN.
BOARD MEMBER VARNER: WHAT I CAN'T UNDERSTAND IS
WHY YOU WOULD HAVE TO GET AHOLD OF THEM AT 2 O'CLOCK IN



THE MORNING.

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BOARD MEMBER BREMBERG: BECAUSE THAT'S WHEN THEY
WERE OPERATING.

BOARD MEMBER MOSCONE: MR. CHAIRMAN.

CHAIRMAN GALLAGHER: MR. MOSCONE.

EXPERIENCE, SKEET, MORE THAN ONCE. WHETHER IT BE IN THE OPERATION BECAUSE, YOU KNOW, IN SAN FRANCISCO WE'VE GOT ALMOST A 24-HOUR DEAL. OF COURSE, THERE'S NOBODY IN THE OFFICE. I MEAN, THE OFFICE HELP COMES IN AT 8:00 AND THEY LEAVE AT 4:30 OR 5:00, BUT THE POLICE DEPARTMENT AND EVERYBODY, THE FIRE DEPARTMENT, EVERYBODY ELSE, AT MY NUMBER AND SOME OTHER NUMBERS IN CASE OF EMERGENCIES OF SOME KIND, WHETHER IT BE A FIRE OR WHATEVER TO THE BUILDING OR WHETHER IT WOULD BE ONE OF THE TRUCKS ON THE HIGHWAYS OR THE STREETS OR WHATEVER IT MIGHT BE, SO WE ARE, YOU MIGHT SAY, ON 24-HOUR CALL. IN SOME AREAS IT MAY NOT BE NECESSARY. IN SMALLER TOWNS IT MAY NOT BE

BOARD MEMBER VARNER: MY POINT IS THIS, THOUGH:

IF YOU ARE GOING TO MAKE THAT A STATE REGULATION, THEN IT

WOULD APPLY TO EVERYBODY. SO, THEREFORE, YOU WOULD, IN

EFFECT, HAVE TO HAVE A 24-HOUR NUMBER ON ANY FACILITY

THAT YOU WOULD HAVE OUT, WHETHER YOU OPERATED 24 HOURS A

DAY OR NOT. THAT'S THE PROBLEM WITH THESE STATE MANDATED

RULES.



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BOARD MEMBER MOSCONE: I THINK IT SHOULD BE 1 WRITTEN SO THAT IT WOULD AFFECT WHOEVER WOULD APPLY TO 2 3 THAT RULE, WHOEVER COMES UNDER THAT RULE, LIKE WE WHO HAD 4 A 24-HOUR OPERATION OR WHATEVER. CHAIRMAN GALLAGHER: IF YOU WERE JUST ADDING THE 5 WORDING, WOULD "DURING HOURS OF OPERATION," HAVE ANY 6 TELEPHONE NUMBERS THAT COULD BE REACHED DURING 7 IMPACT? 8 HOURS OF OPERATION? 9 MS. COLE: WE CAN ADD THAT. 10 CHAIRMAN GALLAGHER: I DON'T KNOW IF THAT CLEARS 1.1 IT UP OR NOT. 12 BOARD MEMBER MOSCONE: I THINK IT WOULD HELP. 13 CERTAINLY. 14 CHAIRMAN GALLAGHER: THANK YOU, MARY, GO AHEAD. MS. COLE: TO GO ON TO PAGE 36, THE PROPOSED 15. 16 SECTION 17402, PROPERTY BOUNDARIES. NOW, WHILE THIS IS A 1.7 NEW TEXT -- NEW PROPOSED TEXT, THERE CURRENTLY IS NO REGULATION THAT IDENTIFIES THIS REQUIREMENT, BUT WE'RE 18 19 HAVING PROBLEMS IN SOME OF OUR DEFINITIONS OF WHAT IS A 20 PROPERTY BOUNDARY. 21 SO OUR PROPOSAL IS TO PUT THIS IN. AND MAYBE IT SHOULD BE IN A DEFINITION INSTEAD OF THIS ACTUAL 22 23 SECTION, BUT WE'VE INCLUDED IT IN THIS SECTION TO BEGIN 24 WITH. AND IT MERELY STATES WHAT WE WOULD CONSIDER THE 25 PROPERTY BOUNDARIES TO BE OF A FACILITY. ALL THE AREAS



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THAT WOULD BE USED FOR DISPOSAL HANDLING OR WASTE UNLOADING OR PARKING OF TRANSFER VEHICLES WOULD BE INCLUDED AS PART OF THE FACILITY.

THE NEXT SECTION IS 17403, WASTE LOAD SCREENING. NOW, THIS IS A SUBSTANTIAL CHANGE. WE CURRENTLY HAVE NO TEXT REQUIRING THIS EXPLICITLY, AND THE PROPOSED CHANGES TO SUBTITLE D, RCRA, WILL REQUIRE ALL SOLID WASTE FACILITIES THAT ACCEPT MUNICIPAL SOLID WASTE TO DO WASTE LOADING SCREENING CHECKS.

OUR PROPOSAL IS SINCE THE POSSIBILITY IS
ANY FACILITY THAT TAKES WASTE WILL RECEIVE WASTES THAT
THEY ARE NOT INTENDED TO RECEIVE, THEY DO WASTE LOAD
SCREENING AT ALL FACILITIES. THEREFORE, WE HAVE PUT INTO
THE SECTION THAT WOULD BE APPLICABLE TO ALL SOLID WASTE
FACILITIES. AND THE REQUIREMENTS WOULD BE THAT THEY
IDENTIFY WASTE LOAD SCREENING STAFF. THE STAFF TRAINING
PROGRAM WILL BE IMPLEMENTED SO THAT THEY CAN IDENTIFY
HAZARDOUS AND/OR UNAUTHORIZED WASTES.

THEY WILL IDENTIFY LOADS WHICH WILL BE SCREENED, BOTH RANDOMLY AND SUSPICIOUS LOADS. THERE SHOULD BE A DISCUSSION OF HOW AND WHEN SCREENING WILL BE CONDUCTED. THERE SHOULD BE A DISCUSSION OF STEPS TO BE TAKEN TO NOTIFY PROPER AUTHORITIES AND DISCHARGERS AND PROPER WASTE CONTAINMENT AND REMOVAL OF SUCH WASTES ARE IDENTIFIED, AND THERE IS A RECORDKEEPING REQUIREMENT IN



barrısters' reportıng service THE PROPOSED WASTE LOAD SCREENING THAT WE HAVE INCLUDED IN THIS SECTION.

TO GO ON TO PROPOSED SECTION SECTION 17404,
OPERATOR AND OWNER, THIS IS WHAT I'D CONSIDER A
NONCHANGE. CURRENT REGULATIONS IDENTIFY LANDFILL OWNER
AN OPERATOR RESPONSIBILITIES, BUT DO NOT IDENTIFY SIMILAR
RESPONSIBILITIES FOR OTHER SOLID WASTE FACILITIES. AND
WE ARE PROPOSING THIS SECTION BE INCLUDED AND BE REQUIRED
FOR ALL SOLID WASTE FACILITIES AND THAT OWNERS AND
OPERATORS WOULD BE RESPONSIBLE FOR COMPLIANCE, WHETHER
THEY ARE OPERATING LANDFILLS OR TRANSFER STATIONS OR
COMPOSTING FACILITIES OR WHATEVER THE CASE MAY BE.

THE PROPOSED SECTION 17405, CHANGE IN

OWNERSHIP, IS A LESSER CHANGE THAN CURRENTLY EXISTS. THE

CURRENT DISPOSAL SITE REGULATIONS REQUIRE THAT WHEN TITLE

TO A DISPOSAL SITE IS TRANSFERRED, THAT THE NEW OWNER BE

NOTIFIED BY THE PREVIOUS OWNER OF EXISTENCE OF THE

STANDARDS AND CONDITIONS ASSIGNED TO ASSURE COMPLIANCE.

WE FEEL THAT THIS ALSO SHOULD BE APPLICABLE
TO ALL SOLID WASTE FACILITIES; AND, THEREFORE, WE'VE
INCLUDED IT INTO THIS NEW ARTICLE. AND WE'VE ADDED A
PORTION ONTO THE END THAT SAYS, "EXISTING OWNER WILL
NOTIFY THE ENFORCEMENT AGENCY IN WRITING OF THE PROPOSED
CHANGE." THE CURRENT TEXT DOES NOT REQUIRE THAT
NOTIFICATION TO BE IN WRITING.



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1	BOARD MEMBER MOSCONE: MR. CHAIRMAN.
2	CHAIRMAN GALLAGHER: MR. MOSCONE.
3	BOARD MEMBER MOSCONE: WHO NOTIFIES OUR BOARD OF
4	THE CHANGE?
5	MS. COLE: THE LOCAL ENFORCEMENT AGENCY WOULD BE
6	NOTIFYING OUR BOARD.
7	BOARD MEMBER MOSCONE: SHOULD THAT BE INCLUDED
8	IN THIS?
9	MS. COLE: WE CAN INCLUDE THAT.
10	CHAIRMAN GALLAGHER: THANK YOU. I'M WONDERING,
11	MAY NOT NOW BE A GOOD TIME TO STOP FOR A BREAK, BETH?
12	THANK YOU. WE'RE GOING TO TAKE A TEN-MINUTE RECESS, AND
13	WE'LL RECONVENE AGAIN AT 20 MINUTES TO ELEVEN.
14	(RECESS TAKEN.)
15	CHAIRMAN GALLAGHER: BRING THE MEETING BACK TO
16	ORDER, PLEASE. PLEASE PROCEED, MARY.
17	MS. COLE: TO CONTINUE ON, OUR NEXT PROPOSED
1.8	SECTION IS 17406, DESIGN QUALIFICATIONS. THERE'S
19	CURRENTLY THREE SECTIONS UNDER CURRENT REGULATIONS THAT
20	DISCUSS DESIGN QUALIFICATIONS FOR TRANSFER STATIONS AND
21	DISPOSAL SITES, AND OUR PROPOSAL IS TO CONSOLIDATE THESE
22	THREE SECTIONS INTO ONE. WE DO RECOGNIZE, HOWEVER, THAT
23	THERE ARE SOME WORDS IN THE CURRENT TEXT THAT NEED TO BE
24	FURTHER DEFINED, SUCH AS PERSONS COMPETENT AND RELATED
25	DISCIPLINES OF PEOPLE THAT ARE DESIGNING FACILITIES. AND



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1	WE WILL BE WORKING FURTHER TO ADDRESS THOSE DEFINITIONS.
2	BUT CURRENTLY THE PROPOSAL IS BASICALLY
3	JUST TO COMBINE IT ALL INTO ONE STANDARD.
4	REPORT OF FACILITY INFORMATION, PROPOSED
5	SECTION 17407, THE CURRENT REGULATIONS
6	BOARD MEMBER BEAUTROW: EXCUSE ME, I'VE GOT A
7	QUESTION.
8	ON PAGE 40, SECTION 17406, WHICH IS NEW,
9	THAT'S ALL FINE, BUT WHAT DO YOU MEAN IN THE VERY LAST
10	SENTENCE THERE "THE DESIGN SHALL BE INCLUDED IN THE
11	REPORT OF FACILITY INFORMATION"? YOU MEAN ALL OF THE
12	PLANS AND SPECIFICATIONS, OR DOES THE CONCEPTS IN
13	OTHER WORDS, THAT WORD "DESIGN" THERE COULD MEAN
14	ANYTHING.
15	MS COLE: THE INTENT OF THAT WAS ALL
16	CONSIDERATIONS TAKEN INTO THE DESIGN OF THAT FACILITY
17	WILL BE ADDRESSED IN THE REPORT, BUT THAT ALREADY IS A
18	REQUIREMENT. SO MAYBE IF THAT IS CONFUSING, WE COULD
19	DROP THAT OUT.
20	BOARD MEMBER BEAUTROW: ALL OF THE CRITERIA USED
21	IN THE DESIGN BECAUSE I DON'T THINK YOU REALLY WANT ALL
22	THE PLANS, YOU KNOW, THE REAL NITTY-GRITTY CONSTRUCTION
23	DRAWINGS AND STUFF LIKE THAT, BUT RATHER WHAT YOU'RE MORE
24	INTERESTED IN IS WHAT CONSIDERATIONS WERE USED IN MAKING



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THAT DESIGN, YOU KNOW, THE DESIGN CRITERIA OR WHATEVER.



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IT'S JUST A SUGGESTION.

MS. COLE: OKAY. THE CURRENT REGULATIONS
REGARDING REPORT OF FACILITY INFORMATION ARE CONTAINED IN
CHAPTER 3, WHICH ARE THE MINIMUM STANDARDS. OUR OPINION
IS THAT THAT SHOULD BE TAKEN OUT OF CHAPTER 3 AND PLACED
INTO CHAPTER 5, WHICH ADDRESSES SOLID WASTE FACILITY
PERMIT APPLICATIONS IN THAT PROCESS.

SO THIS PROPOSAL DOES GO ALONG WITH THAT VIEWPOINT; HOWEVER, WE DO FEEL THAT CHAPTER 3 SHOULD CONTAIN A REQUIREMENT OF FILING THE REPORT, IN KEEPING THE REPORT UP TO DATE. SO WE ARE MAKING THAT A PROPOSED SECTION THAT WE'RE GOING TO BE REPLACING THE CURRENT SECTION IN CHAPTER 5.

BOARD MEMBER BREMBERG: MR. CHAIRMAN.

CHAIRMAN GALLAGHER: MS. BREMBERG.

BOARD MEMBER BREMBERG: CARRYING ON FROM MY
NAGGING YESTERDAY, UNDER E ON PAGE 43, PROPOSED REVISED
LANGUAGE, SHOULDN'T IT BE OWNER/OPERATOR SO THAT THERE'S
A DUAL RESPONSIBILITY AND ACCEPTANCE OF THAT
RESPONSIBILITY?

MR. ORR: YOU'VE TOUCHED ON A HOT ISSUE HERE.

BOARD MEMBER BREMBERG: I FIGURED I PROBABLY HAD BY THE WAY YOU LOOKED.

MR. ORR: WE'VE BEEN CARRYING ON, NOT TOTALLY IN
THE CONTEXT OF REGULATIONS, BUT HERE AT THE STAFF WE HAVE



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BEEN DISCUSSING THE RELATIONSHIP BETWEEN THE OWNER AND
THE OPERATOR. AND WHEN IT'S RESOLVED THAT THE
RELATIONSHIP BETWEEN THE RESPONSIBILITIES FOR THE OWNER
AND OPERATOR SHOULD BE CLEAR, PRIMARILY THE OPERATOR WHO
GETS THE PERMIT.

WE DISCUSSED EARLIER THE ONE SECTION THAT SORT OF TALKS ABOUT JOINT RESPONSIBILITIES, AND THERE WILL BE FURTHER ELUCIDATION OF THE RELATIONSHIP BETWEEN THE OWNER AND THE OPERATOR, EITHER BY DEFINITION OR IN THE ACTUAL TEXT.

MY INCLINATION IS TO HAVE IT REFERRED TO
THE OPERATOR ALONE AND THEN DEAL WITH THE OWNER'S
RESPONSIBILITY SO THAT THEY KNOW WHAT THEY ARE, BUT
PRIMARILY THE PERMITS ARE ISSUED TO THE OPERATOR. AND SO
AS BEING THE OPERATOR, IF THEY DON'T HAVE THE ABILITY -THAT DOESN'T REMOVE LIABILITY FROM THE OWNER, BUT THE
RESPONSIBILITY PRIMARILY LIES WITH THE OPERATOR. SO I
WOULD LIKE FOR IT TO PRETTY MUCH BE OPERATOR AND THEN --

BOARD MEMBER BREMBERG: WHAT'S WRONG WITH AND/OR OR A SLASH? THE REASON I SAY THAT, THERE'S SO MANY COMBINATIONS. YOU CAN HAVE THE OWNER IS THE OPERATOR, YOU CAN HAVE A COUNTY OWNED AND CONTRACT WITH A PRIVATE OPERATOR, YOU CAN HAVE A CITY OWNED AND CONTRACT WITH A COUNTY OPERATOR. THE NUMBER OF IMPONDERABLES, IF YOU WILL, IN A DEFINITION, YOU OUGHT TO LEAVE ENOUGH ROOM FOR



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	FLEXIBILITY BECAUSE I SUSPECT THAT IN EACH OF THE
	COUNTIES AND IN-25 PERCENT OF THE CITIES YOU ARE GOING TO
	HAVE A DIFFERENT ARRANGEMENT. AND I THINK YOU'VE GOT TO
	HAVE AN UMBRELLA THAT IS NOT TOO BIG, BUT BIG ENOUGH TO
	INCLUDE ALL OF THE RAMIFICATIONS OF ALL OF THOSE
;	DIFFERENT KINDS OF CONTRACTS AND SYSTEMS.
	AND THIS MAYBE IT'S JUST ME; BUT WHEN I
	HEAR OPERATOR, OKAY, WE CAN ALL WALK AWAY. IN GLENDALE
	WE OWN IT, BUT L.A. COUNTY SAN DISTRICT OPERATES IT FOR
	US, SO IT'S NOT OUR JOB, BUT BY LAW IT IS.

MR. ORR: I THINK THAT WE NEED TO TAKE CARE OF ALL THOSE SPECIAL SITUATIONS THAT YOU DESCRIBE, AND I THINK THAT THE MAIN THING THAT WE NEED TO KNOW IS WHO TO GO TO WHEN SOMETHING ARISES IN TERMS OF EITHER A PERMIT OR -- FOR EXAMPLE, THERE ARE A LOT OF COMPLEX LEASE AGREEMENTS WHERE A CERTAIN ASPECT OF THE FACILITY MAY BE RETAINED BY THE OWNER OF THE PROPERTY; WHEREAS, THE MAJORITY OF THE OPERATION WOULD BE THE RESPONSIBILITY OF THE OPERATOR.

AND A LOT OF THOSE THINGS WOULD REQUIRE A PROVISION-BY-PROVISION EXAMINATION WHEN, SAY, THE PERMIT WAS WRITTEN. I THINK THAT WHAT WE WANT TO DO IS KNOW WHO TO HOLD RESPONSIBLE FOR AND THAT THAT BE CLEAR. AND WE'LL WORK FURTHER ON THAT ISSUE.

BOARD MEMBER BREMBERG: I THINK WE'RE KIND OF



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barrısters' reporting service CUTTING OFF PART OF WHAT YOU JUST SAID BY RESTRICTING IT

JUST TO OPERATOR. YOU KNOW, CONVINCE ME I'M WRONG. I'M

WILLING TO BE CONVINCED. BUT IT JUST SEEMS TO ME WITH

THE NUMBER OF CONVOLUTED TYPES OF THINGS, IT OUGHT TO BE

FLEXIBLE ENOUGH SO THAT YOU DON'T HAVE TO REWRITE A

SPECIFIC REGULATION FOR A SPECIFIC STRANGE OR PECULIAR

ISSUE.

WHAT'S WRONG WITH OWNER AND/OR OPERATOR OR

SLASH OPERATOR?

MR. ORR: I DON'T SEE A PROBLEM WITH IT. THE

ONLY THING I WOULD SAY IS IF YOU ARE THE OPERATOR AND A

MH. OHR: I DON'T SEE A PROBLEM WITH IT. THE
ONLY THING I WOULD SAY IS IF YOU ARE THE OPERATOR AND A
PROBLEM COMES UP, YOU MIGHT SAY THAT THE OWNER SHOULD
TAKE CARE OF THAT AND VICE VERSA --

ATTORNEY CONHEIM: MR. GALLAGHER, MRS. BREMBERG,
I THINK THERE ARE SIGNIFICANT LEGAL PROBLEMS IN DOING
THAT. WE WILL LOOK INTO IT. AS A THRESHOLD MATTER, I
DON'T WANT TO MISLEAD YOU AND TELL YOU THAT I DON'T THINK
THERE'S A PROBLEM WITH IT. OWNERS AND OPERATORS ARE VERY
DIFFERENT ANIMALS. THEY HAVE VERY, VERY DIFFERENT
RELATIONSHIPS TO THE LAND, AS WELL AS THE OPERATIONAL
ASPECTS.

THEY HAVE TRADITIONALLY NEVER BEEN LINKED

TOGETHER, AND WE WILL LOOK INTO IT. WE'RE NOT AVERSE TO

DOING THAT. I JUST WANT TO TELL YOU UP FRONT THAT I

THINK THAT'S A SIGNIFICANT PROBLEM THAT WE'RE HEADED



TOWARDS, AND I WANT TO LEAVE IT AT THAT FOR RIGHT NOW.

BUT THE TRADITIONAL WAY OF LOOKING AT THIS
THING HAS BEEN TO IDENTIFY AND DEFINE THEM SEPARATELY, TO
DEAL WITH THEIR RESPECTIVE LIABILITIES WITH THE LEGAL
MEANS THAT ARE AVAILABLE TO ANY TWO PARTIES THAT HAVE
CONTRACTUAL OR OTHER BUSINESS RELATIONSHIPS. AND I'M NOT
BEING PIGHEADED ABOUT THIS, MRS. BREMBERG, BUT I JUST
WANT TO STATE FROM THE START THAT, AS WE DEVELOP THIS,
I'M A LITTLE DOUBTFUL THAT THAT CAN BE DONE IN THE MANNER
THAT YOU ARE SUGGESTING. I THINK WE MUST WORK OUT THE
PROBLEMS YOU ARE TALKING ABOUT.

BOARD MEMBER BREMBERG: I WAS GOING TO SAY WHERE
IN HERE YOU EVER HAVE ANY REGULATIONS OR LISTING A
RESPONSIBILITY FOR OWNERS. AS I READ THIS SEVERAL TIMES,
I FIND NO PLACE THAT SAYS, "THESE ARE THE OWNER'S
RESPONSIBILITIES," WHICH IS WHY I NAGGED ON THIS
PARTICULAR POINT.

ATTORNEY CONHEIM: AND I THINK WE CAN DO THAT.

I THINK THAT'S A DEFICIT IN THE PACKAGE AS IT HAS COME TO YOU NOW, AND WE WILL DEAL WITH THAT, AND WE WILL DEAL WITH YOUR REQUEST AND SUGGESTION, BUT I DIDN'T WANT TO MISLEAD YOU INTO THINKING THAT THAT WAS JUST AN EASY THING TO DO BY A QUICK TURN OF THE PHRASE.

BOARD MEMBER BREMBERG: THE ONLY REASON I BROUGHT IT UP IS THAT THERE IS NO PLACE FOR OWNER'S



1 RESPONSIBILITY THAT I READ. MAYBE THEY'RE SOMEPLACE ELSE 2 THAT I JUST HAVE NEVER SEEN. CHAIRMAN GALLAGHER: THANK YOU, MR. CONHEIM. 3 MS. COLE: THE NEXT SECTION IS PROPOSED SECTION 4 17410, WEIGHT/VOLUME RECORDS. CURRENT REGULATIONS 5 REQUIRE THAT FACILITY OPERATORS MAINTAIN RECORDS OF 6 7 WEIGHTS AND VOLUMES IN A MANNER -- IN A FORM APPROVED BY AND ONLY A FEW FACILITIES CURRENTLY HAVE 8 THE LEA. 9 SCALES. 10 OUR REVIEW OF INSPECTION REPORTS AND 11 12 13 14

DISCUSSIONS WITH INSPECTORS, BOTH LOCAL ENFORCEMENT
AGENCY AND OUR OWN STAFF, IT'S APPARENT THAT FACILITY
OPERATORS ARE CALCULATING THEIR TONNAGE DIFFERENTLY THAN
THE METHOD USED BY OUR STAFF. AND WHAT OUR PROPOSAL IS
TO CONSOLIDATE THE TWO REGULATIONS THAT'S CURRENTLY IN
TRANSFER STATION AND DISPOSAL SITE, BUT, ALSO, TO INCLUDE
A REQUIREMENT THAT THE OPERATORS INCLUDE THE CALCULATIONS
USED TO CONVERT VOLUMES TO WEIGHTS IN THEIR REPORT OF
FACILITY INFORMATION. SO THAT FOR THERE ON OUT; WE CAN
ALL USE THE SAME CALCULATIONS AND SPEAKING THE SAME
LANGUAGE.

BOARD MEMBER BREMBERG: MR. CHAIRMAN.

CHAIRMAN GALLAGHER: MS. BREMBERG.

BOARD MEMBER BREMBERG: THE MEETING YESTERDAY,
THE GENTLEMAN FROM THE BOARD OF EQUALIZATION SAID THAT



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VOLUME INFORMATION WOULD NOT BE ACCEPTABLE. AND THEY ARE ARBITRARILY, UNDER 2448, PICKING A NUMBER, AND THEY WOULD REQUIRE SCALES. ISN'T THAT WHAT HE SAID?

MR. IWAHIRO: I THINK THAT THEY WOULD PREFER SCALES, BUT THEY WERE GOING TO HAVE THE CONVERSION DONE BY THE OPERATOR IF THEY WERE GOING -- IF THEY WANTED TO TRY AND REPORT IN CUBIC YARDS, THEY WOULD HAVE THE OPERATOR CONVERT IT INTO TONS. AND THEY HAD A PREFERENCE FOR SCALES, BUT I DON'T THINK THEY CAME RIGHT OUT AND SAID THAT YOU MUST HAVE SCALES, YOU KNOW.

CHAIRMAN GALLAGHER: I HAVE TO COMMENT TO THE
EXTENT THAT THAT IS GOING TO BE A RED HOT ISSUE, AND IT
WILL TAKE -- IT WILL TAKE SOME KIND OF LEGISLATIVE
CLARIFICATION AS TO WHETHER OR NOT SCALES ARE GOING TO BE
REQUIRED. AND SO THERE'S GOT TO BE A DEFINITION OF HOW
IN THE HELL YOU CAN SING OUT OF THE SAME HYMNAL IN TAKING
CUBIC VOLUME AND CONVERTING IT TO WEIGHT.

MR. EOWAN: YEAH. THAT IS DEFINITELY A

DIFFICULT THING TO DO. I THINK -- I JUST WALKED IN, SO I

MAY BE REPEATING SOMETHING. THE LETTER HE SENT OUT SAID

ESSENTIALLY, "WE ASSUME THAT YOU HAVE SCALES, AND YOU ARE

GOING TO BE CHARGED ACCORDINGLY UNLESS YOU TELL US

DIFFERENTLY." AND HE SAID HE HAD RECEIVED 191 RESPONSES

FROM THAT LETTER, MANY OF WHICH SAID, "WE DON'T HAVE

SCALES, AND WE WOULD LIKE ANOTHER WAY OF DETERMINING HOW





MUCH."

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BOARD MEMBER BREMBERG: DIDN'T SEEM TERRIBLY
AGREEABLE TO ACCEPTING ANOTHER WAY.

MR. IWAHIRO: I THINK THAT INFERENCE IS THERE
BECAUSE HE DID STATE THAT HE THOUGHT THE BOARD OF
EQUALIZATION MEMBERS THEMSELVES, THEY WERE LEANING
TOWARDS, IF NOT ESPOUSING, THE FACT THAT EVERYONE NEEDED
SCALES. BUT THAT HE HAD GOTTEN A ONE-YEAR REPRIEVE, I
THINK, FOR THIS COMING YEAR, THAT THEY WOULD ACCEPT
VOLUMES, BUT A LOT HAVE CONVERTED TO WEIGHT; BUT THEN
AFTER THAT, THEY MAY CONSIDER, THROUGH REGULATION,
REQUIREMENT FOR SCALES, AND THAT THE BOARD MEMBERS,
THEMSELVES, WERE LEANING TOWARDS THAT DIRECTION.

BOARD MEMBER BREMBERG: MAYBE OURS, THEN, WOULD

BE REVISED. IF WE ENACT THIS, THEN OURS WOULD HAVE TO BE

REVISED IF THE BOARD OF EQUALIZATION CHANGES THEIRS.

CHAIRMAN GALLAGHER: WELL, IF YOU CAN BE ALL WISE AND COME UP WITH A DEFINITION THAT EVERYBODY WILL ACCEPT, GOOD LUCK.

BOARD MEMBER BREMBERG: I'LL PUT YOU IN THE SMITHSONIAN INSTITUTION IF YOU CAN DO THAT.

CHAIRMAN GALLAGHER: IT'S A MIGHTY TOUCHY ONE.

GO AHEAD, MARY, PLEASE.

MS. COLE: THE NEXT PROPOSED SECTION IS 17411,
SPECIAL OCCURRENCES. IT'S ONE I'VE IDENTIFIED AS A



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LESSER CHANGE. THE CURRENT REGULATIONS REQUIRE FACILITY 1 OPERATORS OF LARGE VOLUME TRANSFER STATIONS AND LANDFILLS 2 TO MAINTAIN LOGS OF SPECIAL OCCURRENCES, BUT IT DOESN'T 3 REQUIRE WHAT THE SPECIFIC INFORMATION IS REQUIRED TO BE 4 ENTERED INTO THE LOG. 5 6 OUR PROPOSAL IS THAT, AS THERE IS A POTENTIAL FOR ALL SOLID WASTE FACILITIES TO HAVE A 7 SPECIAL OCCURRENCE, THAT THIS WOULD BE APPLICABLE TO ALL 8 FACILITIES, AND THAT WE WOULD ALSO IDENTIFY THE AREAS 9 THAT NEED TO BE REPORTED IN THE LOG OF SPECIAL 10 11 OCCURRENCES; SUCH AS, ALL ENTRIES SHOULD SPECIFY WHAT

THE NEXT CHANGE IS PROPOSED SECTION 17412,

ANNUAL REPORT. IT IS WHAT I CONSIDER A CONSOLIDATION OF

CURRENT REQUIREMENTS.

ACTIONS WERE TAKEN TO REMEDY THE SITUATION AND TO ASSURE

THE SITUATION WILL NOT ARISE AGAIN IN THE FUTURE IF THEY

HAVE THE OPPORTUNITY TO CONTROL THAT SITUATION.

THE CURRENT REGULATIONS REQUIRE THAT

DISPOSAL SITE OPERATORS FILE AN ANNUAL REPORT, REPORTING

ESTIMATES OF WEIGHTS AND VOLUMES HANDLED DURING THE

PREVIOUS YEAR AND LISTING ALL SPECIAL OCCURRENCES WHICH

TOOK PLACE.

THE REQUIREMENT SHOULD BE APPLICABLE TO ALL FACILITIES, AND I THINK WE SHOULD DEFINE WHAT "HANDLED"

IS. SO THAT IS THE GIST OF OUR PROPOSAL IN THAT



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"HANDLED" WOULD BE IDENTIFIED AS -- THE REPORT SHALL IDENTIFY THE FINAL -- ALL WASTES THAT WERE RECEIVED. 2 DISPOSED OF, AND/OR RECYCLED DURING THE PREVIOUS YEAR. 3 AND THE ANNUAL REPORTING WOULD THEN BE APPLICABLE TO ALL FACILITIES, NOT JUST LANDFILLS. 5 THE NEXT SECTION, PROPOSED SECTION 17413. 6 INSPECTION OF RECORDS, THIS IS MERELY A CONSOLIDATION OF 7 8 CURRENT REGULATIONS THAT ARE REPEATED UNDER TRANSFER AND DISPOSAL SITES. AND THE WORDING IS PRACTICALLY 9 10 IDENTICAL. IT WOULD JUST NOW BE APPLICABLE TO ALL SOLID 11 WASTE FACILITIES. 12 NEXT SECTION IS 17420, AVAILABILITY. 13 A NONCHANGE, AND CURRENT REGULATIONS RELY HEAVILY ON THE USE OF ADEQUATE AND QUALIFIED PERSONS WHEN DISCUSSING 14 PERSONNEL AVAILABILITY AND TRAINING. AND WE'RE TRYING TO 15 16 DEFINE WHAT ADEQUATE NUMBERS AND QUALIFIED PEOPLE WOULD 17 BE.

> OUR RECOMMENDATION IS TO COMBINE THIS INTO ONE STANDARD AND TO REQUIRE THAT THE OPERATOR IDENTIFY THE NUMBERS OF PEOPLE IN THEIR QUALIFICATION REQUIREMENTS IN THE REPORT OF FACILITY INFORMATION AS A WAY TO DETERMINE ADEQUACY.

> > BOARD MEMBER BREMBERG: MR. CHAIRMAN.

CHAIRMAN GALLAGHER: YEŞ.

BOARD MEMBER BREMBERG: THIS IS JUST MERELY



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1 NIT-PICKY, BUT IT HAS TO DO WITH GRAMMER. YOU'VE GOT IN LINE -- UNDER E. "IN THIS SECTION "ADEQUATE NUMBERS" 2 SHALL MEAN THE AMOUNT." DON'T YOU MEAN THE NUMBER? 3 4 AMOUNT IS LIKE --MS. COLE: NONENTITY. 5 BOARD MEMBER BREMBERG: 6 YEAH. JUST WANTED YOU TO KNOW I READ IT, PAGE 48. 7 THE NEXT SECTION IS PROPOSED SECTION 8 MS. COLE: 9 17421, SUPERVISION. CURRENT REGULATIONS ARE REPEATED AND CAN BE CONSOLIDATED INTO ONE SECTION AND APPLICABLE TO 10 11 ALL FACILITIES, AND THAT IS WHAT OUR PROPOSAL IS ON PAGE 12 49 OF YOUR PACKET. NEXT PROPOSED SECTION 17422, ATTENDANT, 13 THIS IS A SUBSTANTIAL CHANGE IN CURRENT REGULATIONS. 14 CURRENT REGULATIONS DO NOT REQUIRE THAT ALL FACILITIES BE 15 16 ATTENDED, ONLY THOSE THAT ARE OPEN TO THE PUBLIC. 17 OUR VIEWPOINT, IN REVIEWING RECORDS AND DISCUSSING WITH BOTH LOCAL ENFORCEMENT AGENCIES AND BOARD 18 STAFF IS THAT A MAJORITY OF NONATTENDED SITES ARE THOSE 19 THAT ARE OPERATING CONSISTENTLY OUT OF COMPLIANCE WITH 20 THE MINIMUM STANDARDS BECAUSE THEY HAVE NOT THE ATTENDANT. 21 22 THERE TO DO THE WORK THAT'S REQUIRED. 23 ATTENDANTS ARE ALSO NECESSARY IN ORDER TO CONDUCT THE PROPOSED WASTE LOAD SCREENING, AND WE'RE ALSO 24 25 GOING TO BE GETTING INTO A DISCUSSION -- FURTHER





DISCUSSION OF SCALES IN A COUPLE STANDARDS HERE TO COME IF SCALES ARE REQUIRED, ATTENDANTS WILL BE NECESSARY TO WEIGH THE WASTES. OUR PROPOSAL IS TO REVISE THIS SECTION AND REQUIRE ATTENDANTS AT ALL FACILITIES IN ORDER TO ASSURE THE FACILITY IS OPERATED IN COMPLIANCE WITH THE STANDARDS. NOW, WE HAVE BEEN -- WE'VE FEARED THAT THIS MAY BE A LARGE IMPACT ON RURAL COUNTIES, AND WE HAVE BEEN DISCUSSING THIS PROPOSAL WITH SOME OF THE TRINITY COUNTY. LASSEN COUNTY, SOME OF THOSE LOCAL ENFORCEMENT AGENCIES; 12 -AND, AS A MATTER OF FACT, WHAT WE FOUND WAS SOME OF THEM HAVE ALREADY IMPLEMENTED THIS CHANGE ALREADY. THEY ALSO 13. FELT THAT THIS WAS A MAJOR PROBLEM WITH THEIR FACILITIES;

> THE NEXT SECTION, PROPOSED SECTION 17430. IDENTIFICATION SIGNS, IS A LITTLE CHANGE. REGULATIONS REQUIRE IDENTIFICATION SIGNS AT THE POINT OF ACCESS TO PUBLIC ROADS, BUT THEY DO NOT IDENTIFY THE POSITIONING OF THOSE SIGNS, NOR DO THEY ESTABLISH LETTERING REQUIREMENTS.

AND DURING OPERATING HOURS, THEY DO WANT TO HAVE

ATTENDANTS AT THEIR FACILITIES.

OUR PROPOSED CHANGE IS TO REQUIRE THAT THE POSITIONING OF THE SIGN BE LEGIBLE FROM A DISTANCE OF 30 FEET FROM BOTH DIRECTIONS AND THAT LETTERING BE



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2 TRAFFIC MANUAL. 3 AS WE FOUND OUT, MOST OF THE SIGNS ON THE ACCESS ROADS ARE BEING DEVELOPED OR THEY HAVE TO PASS CALTRANS APPROVAL ANYWAY, SO I'M NOT REAL SURE THIS WOULD 5 REALLY BE A CHANGE IN THE FIELD, I THINK IT WOULD JUST 6 BRING OUR REGULATIONS UP-TO-DATE. BOARD MEMBER BREMBERG: MR. CHAIRMAN. CHAIRMAN GALLAGHER: YES, MS. BREMBERG. 10 BOARD MEMBER BREMBERG: THE LAST SENTENCE IN 11 YOUR PROPOSED NEW LANGUAGE, "IF THE FACILITY IS 12 UNATTENDED, " ISN'T THAT CONTRADICTORY TO REQUIRING ATTENDANTS? 13 14 MS. COLE: WE'RE NOT REAL SURE HOW THAT ATTENDANT'S GOING TO GO, BUT WE PUT IT IN TO --15 BOARD MEMBER BREMBERG: COVER YOUR BUNS. 16 17 BOARD MEMBER ARAKALIAN: WHAT YOU'RE SAYING. 18 "YOU HAVE TO HAVE IT"; THEN YOU SAY, "IF YOU DON'T HAVE 19 IT, WHAT DO YOU DO?" 20 MS. COLE: AT THIS POINT, AS YOU ARE GUIDING US 21 ALONG ON LOOKING AT THE REQUIREMENT OF ATTENDANTS, I'D BE 22 WILLING TO DROP THAT SENTENCE OUT, BUT I'M NOT REAL SURE HOW IT'S GOING TO BE RECEIVED IN THE FIELD. BUT WE'LL 23 HAVE TO CHANGE IT IF IT GETS APPROVED. 24 25 THE NEXT SECTION, PROPOSED SECTION 17431.

CONSISTENT WITH CALIFORNIA DEPARTMENT OF TRANSPORTATION



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JUST MERELY CONSOLIDATING OUR PROPOSED CHANGE. 2 PROPOSED CHANGE SECTION 17432, SECURITY, IS 3 ALSO CONSOLIDATION OF REPEATED REGULATIONS. CURRENT SECURITY REQUIREMENT. THERE'S -- WE'RE MAKING ONE 5 WORD CHANGE IN OUR PROPOSAL. THE CURRENT STATEMENT SAYS 6 7 "A FENCE IN GOOD REPAIR" OR A FENCE -- WELL, IT SAYS --EXCUSE ME -- SAYS, "DESIGNED TO DISCOURAGE ACCESS AND 8 PREVENT UNAUTHORIZED ENTRY BY PERSONS OR VEHICLES." 9 OUR PROPOSED TEXT SAYS DESIGNED TO CONTROL 10 ACCESS. IT'S A LITTLE BIT MORE OF A CHANGE THERE TO MAKE 11 SURE THAT THE SECURITY IS TO CONTROL ACCESS. 12 PROPOSED SECTION 17433, ACCESS ROADS, IS 13 MERELY A COMBINATION OF EXISTING TEXT THAT IS UNDER OTHER 14. 15 ARTICLES, AND WE'RE CONSOLIDATING IT INTO ONE SECTION AND APPLICABLE TO ALL SOLID WASTE FACILITIES. 16 THE SAME ALSO STANDS FOR PROPOSED SECTION 17 18 17432. WE'RE CONSOLIDATING THIS ALL INTO ONE SECTION AND MAKING IT APPLICABLE TO ALL FACILITIES. 19 NOW, THE MAJOR SUBSTANTIAL CHANGE IN 20 REGULATORY DIRECTION IN PROPOSED SECTION 17435 IS SCALES. 21 AS WE JUST DISCUSSED. WHO KNOWS HOW THIS IS GOING TO GO. 22 AND DEPARTMENT OF EQUALIZATION HASN'T REALLY MADE A 23

ENTRY SIGNS, CURRENT REGULATIONS ARE REPEATED, AND ARE WE



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DECISION ON WHETHER THEY'RE GOING TO REQUIRE SCALES.

KIND OF HOPE THEY TAKE THAT ON FOR US. AND WE WON'T HAVE

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TO MAKE THE REQUIREMENT, BUT THEY DIDN'T. SO OUR 1 2... PROPOSAL IS THAT ANY FACILITY THAT RECEIVES MORE THAN 50 3 TONS OF WASTE PER DAY INSTALL SCALES. NOW, HOW DID WE ARRIVE AT 50 TONS? 4 5 THERE'S BEEN LOTS OF DISCUSSIONS ON WHAT THE TONNAGE WOULD BE. AND OUR BASIC ARRIVAL AT THAT FIGURE WAS BASED ON THE FACT THAT LANDFILLS HAVE TO APPLY DAILY COVER ON 7. Я THE 50 TON OR MORE A DAY FREQUENCY. WE FELT THERE WAS A HISTORIC NEED TO IMPLEMENT FURTHER CONTROL MEASURES TO 9 MAKE SURE THE ENVIRONMENT AND PROTECT THE PUBLIC HEALTH 10 AND SAFETY WERE TAKEN AT THE 50-TON LEVEL. 11 THAT WAS JUST A PROPOSAL OF WHERE TO START. 12 13 BOARD MEMBER BREMBERG: MR. CHAIRMAN. 14 CHAIRMAN GALLAGHER: YES, MS. BREMBERG.

BOARD MEMBER BREMBERG: WELL, 50 TONS IS FIVE TRUCKS, ISN'T IT, APPROXIMATELY, MAYBE SIX?

CHAIRMAN GALLAGHER: DEPENDS ON THE SIZE OF THE TRUCK.

BOARD MEMBER ARAKALIAN: WELL, DEPENDS. COMPACTOR TRUCKS CARRY A LOT. THESE ROLL-OFF COMMERCIAL ONES CARRY BIG BOX WITH THREE TON ON IT. THEN YOU GET THE COMPACTOR THAT COMES IN WITH 10 TON ON IT OR 12 TON ON IT AND SO ON.

YOU KNOW, GETTING TO THAT, ON MANDATORY SCALES, WHEN YOU TALK ABOUT THROUGHOUT THE STATE, YOU



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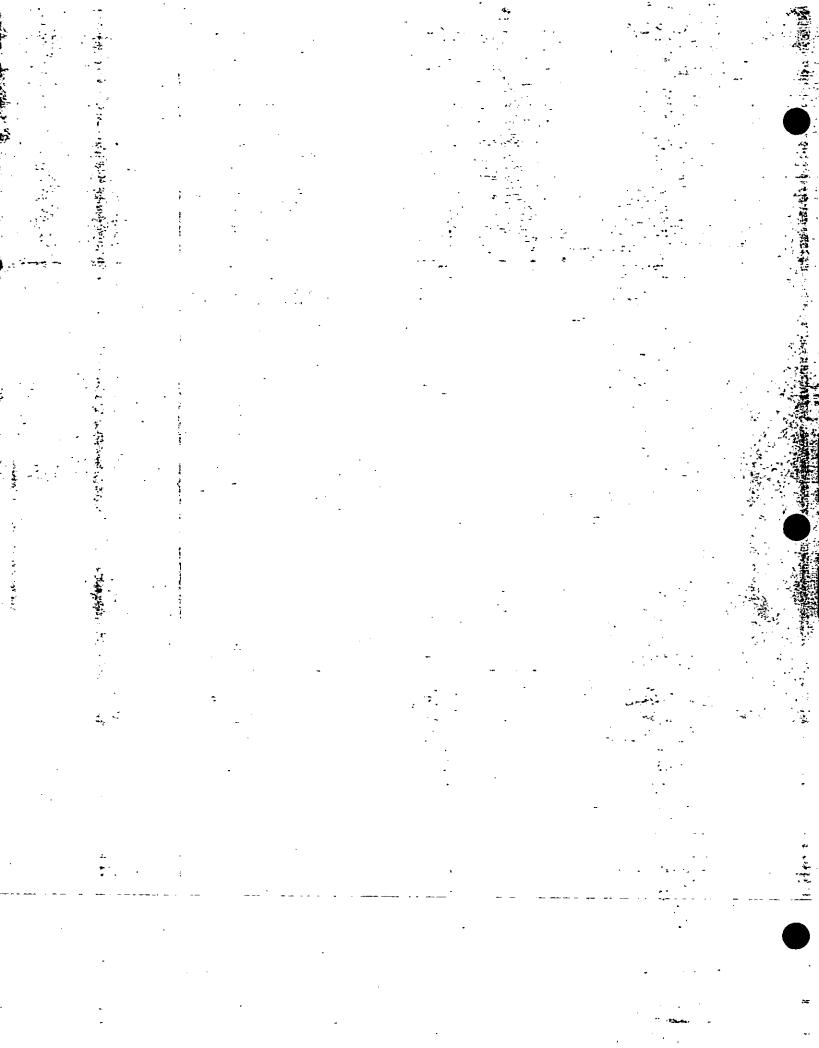
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KNOW, THERE'S A LOT OF LITTLE RURAL AREAS WITH PIPSQUEAK DUMPS, AND 50 TON MAY SOUND LIKE A LOT TO YOU, BUT NOTHING OUT IN THE BOONIES. THAT'S A COUPLE OF BACKYARDS, AND THEY DON'T HAVE A NEED FOR A SCALE. THE PUBLIC DON'T HAVE A REVENUE TO JUSTIFY -- A SCALE IS NOT 30, 40 BUCKS. THEY'RE NOT SCALING.

THEY CHARGE A GUY BY THE TRUCKLOAD OR HAVE
A METHOD OF CHARGING WHICH IS LIVABLE BY THEM AND
PROBABLY HELL OF A LOT MORE FEASIBLE THAN PUTTING IN A
SCALE TO CHARGE THEM BY THE TON. THEY ALREADY HAVE A
GOOD IDEA WHAT A TRUCK HAULS, THEY CHARGE SO MUCH A
TRUCK. YOU ARE PUTTING AN EXPENSE ON A LITTLE GUY.
FORGETTING WHETHER HE'S LITTLE OR BIG, IT'S A MATTER OF'
HOW MUCH REVENUE DOES HE HAVE. THIS LITTLE DUMP SITE
MIGHT BRING IN \$500 A DARN WEEK AND BY HIMSELF A \$100,000
SCALE OR SOME DAMN THING.

BOARD MEMBER BREMBERG: THEY PRETTY WELL KNOW
WHO'S COMING. I MEAN, THEY DON'T GET STRANGE AND
WONDERFUL OFF-THE-STREET CUSTOMERS. THEY HAVE REGULAR
CUSTOMERS, AND THEY'RE PRETTY MUCH AWARE OF WHAT THAT
WASTE IS, AND THEY DO ARRIVE AT A FIGURE WHERE IT -THEY'RE MAKING SOME MONEY AND THEY AREN'T BANKRUPTING THE
GUY THAT'S DOING THE DELIVERY.

BOARD MEMBER ARAKALIAN: AND THE SCALE IS

SOMETHING THAT. I CAN ASSURE YOU, ANY LANDFILL -- THAT'S





THINK THAT ANY LANDFILL WHO PUTS IN A SCALE IS DOING IT FOR HIS ADVANTAGE SO HE CAN SCALE THESE PEOPLE'S LOADS AND GET MONEY COMMENSURATE TO WHAT THEY BRING IN.

SO IF THAT LANDFILL OUT THERE THINKS IT

JUSTIFIES THEM TO PUT IN A SCALE, HE'LL PUT ONE IN. THE

ONE THAT DOESN'T PUT IT IN PROBABLY DOESN'T NEED IT. SO

WHY DO YOU WANT TO MAKE IT MANDATORY TO GIVE THE PERSON

WHO DOESN'T NEED IT SOMETHING HE DOESN'T NEED? THE ONE

WHO NEEDS IT, BELIEVE ME, DOESN'T NEED MANDATING.

TAKE ANY DECENT SIZE LANDFILL, THEY HAVE SCALES. THOSE TRUCKS GO OVER THEM AND THEY GET WEIGHED. WHAT ADVANTAGE DO WE HAVE OR THE STATE HAVE IN MAKING A SCALE MANDATORY IS WHAT I DON'T UNDERSTAND.

BOARD MEMBER BROWN: MR. CHAIRMAN.

CHAIRMAN GALLAGHER: MR. BROWN.

BOARD MEMBER BROWN: I AGREE WITH WHAT YOU ARE SAYING; HOWEVER, IT SEEMS TO ME THAT IT'S POSSIBLE THAT REGULATIONS WITH RESPECT TO CLOSURE AND POSTCLOSURE WILL FORCE PEOPLE TO BE MORE PRECISE TO WITH RESPECT TO THE TONNAGES THEY'RE TAKING IN. THE MERE FACT THAT YOU OWN A LANDFILL AND ARE GOING TO HAVE TO CLOSE IT AND POSTCLOSE IT SOMEDAY ARE GOING TO MAKE YOU, AS AN OWNER, BE MORE PRECISE. I DON'T WANT TO REGULATE ANYBODY INTO SCALES. THAT'S NOT THE POINT. BUT MAYBE THESE REGULATIONS THAT





BOARD MEMBER ARAKALIAN: WILL TIE IN WITH THE --2 AFTER OF THE OTHER THING. 3 BOARD MEMBER BROWN: JUST MAKING THE OPERATORS 4 5 BE MORE PRECISE. AND AGAIN, THAT GOES WITH WHAT YOU ARE 6 SAYING, SAM, THAT MAYBE THE 500-TON-A-DAY GUY GETS TO NEED TO KNOW AND THE 50-TON DIDN'T. I'M AFRAID WE'RE 7 8 GOING TO GET DOWN TO WHERE THE 50-TON-A-DAY FELLOW NEEDS 9 TO KNOW TOO. 10 BOARD MEMBER ARAKALIAN: THAT'S AN ASPECT I WASN'T SEEING AS FAR AS YOU ON THAT. 11 12 CHAIRMAN GALLAGHER: I WOULD THINK THAT IT WOULD 13 BE PRUDENT ON OUR PART TO LET SOMEBODY ELSE TAKE THE LEAD 14 IN DETERMINING WHETHER OR NOT SCALES WERE GOING TO BE MANDATORY RATHER THAN OUR TRYING TO BE THE ONE THAT DOES 15 16 IT. 17 BOARD MEMBER VARNER: MR. CHAIRMAN. 18 CHAIRMAN GALLAGHER: YES, MR. VARNER. 19 BOARD MEMBER VARNER: I JUST WANT TO COMMENT ONE 20 THING THERE. IF YOU ARE TALKING, AS MR. BROWN IS 21 TALKING, ABOUT BEING PRECISE IN TONNAGE, I WOULD SUBMIT 22 IT'S NOT THE WAY IN WHICH TO BE PRECISE BECAUSE YOU DON'T 23 FILL A LANDFILL UP WITH TONNAGE; YOU FILL IT UP WITH 24 VOLUME. 25 BOARD MEMBER BROWN: THE PROBLEM IS THAT YOU PAY

ARE COMING DOWN THAT ARE --

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1	ALL YOUR BILLS RELATIVE TO THAT LANDFILL ON TONNAGE.
2	BOARD MEMBER VARNER: NOT NECESSARILY.
3	BOARD MEMBER BROWN: I BET YOU IN MOST CASES YOU
4	DO.
5	BOARD MEMBER VARNER: THAT MAY BE ON ONES WHERE
6	THEY HAVE SCALES THEY DO THAT; THAT'S RIGHT, BUT THERE'S
7	A LOT OF PLACES THAT DON'T DO THAT.
8	BOARD MEMBER BROWN: WELL, AGAIN, THE
9	PRESENTATION BY THE BOARD OF EQUALIZATION YESTERDAY
10	SHOULD BE A SIGNIFICANT GUIDEPOST TO US AS TO WHERE THE
11	STATE WILL, AT LEAST, BE MOVING IN THE COLLECTION OF
12	THEIR MONIES DUE, AND I THINK THEY'RE GOING TO WANT TO BE
13	FAIRLY PRECISE.
14	BOARD MEMBER VARNER: I UNDERSTAND THAT, BUT YOU
15	NEED TO UNDERSTAND ANOTHER THINK, AS I BROUGHT UP
16	CONSTANTLY ON THIS BOARD, THAT PARTICULARLY IN THE RURAL
17	COUNTIES, A LOT OF THE THINGS THAT ARE A PROPER STANDARD
18	FOR A HEAVILY POPULATED MUNICIPAL AREA DOES NOT
19	NECESSARILY APPLY TO THE RURAL AREAS AND IS GOING TO
20	LITERALLY DEVASTATE THEM.
21	BOARD MEMBER BROWN: AGREED.
22	CHAIRMAN GALLAGHER: AGAIN, I THINK THAT
23	SUPPORTS THE CONTENTION THAT IF STATE BOARD OF
24	EQUALIZATION FEELS THE SCALES ARE MANDATORY, THEY SHOULD
25	BE THE LEADING AGENCY IN MAKING THAT STATEMENT UP FRONT,





AND WE SHOULD NOT CARRY THE BALL IN THAT REGARD. IS THAT A FAIR STATEMENT?

BOARD MEMBER ARAKALIAN: SOUNDS FAIR. IF THEY
WANT TO USE THAT TONNAGE NUMBER IN COLLECTIONS, LET THEM
SAY PUT IN A TONNAGE NUMBER.

MR. EOWAN: I PROPOSE WE TABLE THIS ONE FOR NOW AND NOT MAKE A DECISION. THERE'S A LOT OF ISSUES
INVOLVED HERE THAT WE NEED TO CONSIDER, AND I'D LIKE TO BRING THIS BACK AGAIN. THE RURAL COUNTY ONE IS AN ISSUE;
THE LITTLE OPERATOR IS AN ISSUE; FAIRNESS IS AN ISSUE;
2448 AND HOW THE FEES ARE CHARGED IS AN ISSUE. IT'S A VERY COMPLEX SUBJECT.

THE FACT THAT THIS BOARD HAS AN EXPERTISE
IN WASTE MANAGEMENT THAT BOARD OF EQUALIZATION DOESN'T
HAVE IS ALSO AN ISSUE THAT WE SHOULD CONSIDER. AND IF WE
DO TIP OUR HAT TO THE BOARD OF EQUALIZATION, IT SHOULD BE
DONE WITH OUR OWN EXPERTISE AS WELL AND GIVE THEM
GUIDANCE ON WHAT WE THINK IS APPROPRIATE.

REGULATION. SO I PROPOSE WE HAVE SOME MORE DISCUSSIONS
WITH THE STAFF AND OTHER PEOPLE OUT THERE, BOARD MEMBERS,
AND BRING IT BACK AGAIN.

BOARD MEMBER ARAKALIAN: JUST FOR CLARIFICATION,

I'M SORT OF NOT SURE HOW BOARD OF EQUALIZATION COMES INTO

THIS. IS THEIR JOB -- I THOUGHT -- I WAS UNDER THE





UNDERSTANDING THAT WE DO THE DEAL, AND THEY'RE THERE TO COLLECT THE MONIES, YOU KNOW, OR IT'S FARTHER THAN -- MORE THAN THAT. IN OTHER WORDS, THEY HAVE A WHOLE LOT MORE SAY-SO ABOUT, NOT ONLY COLLECTING IT, BUT FOR WHAT THEY GOING TO COLLECT IT AND WHAT STANDARDS THEY'VE GOT TO SET.

CHAIRMAN GALLAGHER: VERIFYING WHETHER OR NOT

IT'S ACCURATE, WHETHER ENOUGH IS COMING IN. MR. EOWAN,

CERTAINLY, WE'LL ACCEPT YOUR COMMENTS AS BEING THE

GUIDANCE THAT WE WILL FOLLOW. HOWEVER, IS IT POSSIBLE

THAT WE CAN SET UP A VERY SMALL WORKING COMMITTEE OF

KNOWLEDGEABLE PEOPLE WITH THE DEPARTMENT OF

EQUALIZATION -- BOARD OF EQUALIZATION SO THAT WE CAN GIVE

THEM THE BENEFIT OF WHAT WE'RE TALKING ABOUT BECAUSE IT'S

VERY EASY -- IF YOU DON'T REALLY UNDERSTAND THE

COMPLEXITIES OF THIS, IT'S A HELL OF A PROBLEM ALL

SOLVED, JUST MAKE EVERYBODY PUT IN SCALES. AND THAT RUNS

EVERYWHERE FROM 5 TON A DAY TO 5,000 TONS A DAY.

SO COULD WE POSSIBLY HAVE A COMMITTEE OF SOME OF OUR BOARD MEMBERS THAT WOULD SIT DOWN WITH THE BOARD OF EQUALIZATION?

MR. EOWAN: UH-HUH.

BOARD MEMBER ARAKALIAN: MR. CHAIRMAN, WE CAN DO
THAT; BUT FROM WHAT YOU UNDERSTAND, BECAUSE I DON'T KNOW,
IS THE BOARD OF EQUALIZATION WILLING TO LISTEN TO US





1	ENOUGH? ARE THEY GOING TO WORK WITH US OR ARE THEY GOING
2	TO PLAY, YOU KNOW, WE KNOW IT ALL AND YOU DON'T.
3	MR. EOWAN: SO FAR WE HAVE
4	BOARD MEMBER ARAKALIAN: ARE THEY PRETTY WORKING
5	WITH US?
6	MR. EOWAN: YEAH, THEY ARE.
7	BOARD MEMBER ARAKALIAN: AT THE STAFF LEVEL
8	WHERE YOU NEED IT.
9	MR. EOWAN: AT THE STAFF LEVEL, THEY'RE VERY
10	COOPERATIVE. WE'VE HAD ARGUMENTS AND DISCUSSIONS, BUT I
11	MEAN, YEAH, IT'S WORKING PRETTY WELL.
12	BOARD MEMBER ARAKALIAN: STAFF IS WHAT'S GOING
13	TO FEED THE INFORMATION TO THEIR BOARD JUST AS REALLY
14	MR. EOWAN: THEY'RE TAX COLLECTORS.
1.5	BOARD MEMBER ARAKALIAN: WE BASE OUR DECISION
16	WE CAN SAY WHAT WE WANT, BUT WE BASE OUR OPINION, IN MOST
17	CASES, BY THE INFORMATION YOU FEED US. AND I ASSUME
18	EVERY OTHER BOARD WILL BE THE SAME. EACH MEMBER OF BOARD
19	DOES HOMEWORK.
20	MR. EOWAN: THEY HAVE A VERY, VERY STRICT
21	RESPONSIBILITY, AND THAT'S COLLECTING THIS MONEY.
22	THERE'S A POINT AT WHICH THEY DON'T BEND, AND THEY HAVE
23	THEIR GUIDELINES. THAT'S WHY I THINK IT'S IMPORTANT TO
24	DO THIS, SET UP A GROUP.
25	CHAIRMAN GALLAGHER: IT SEEMS TO ME THAT IT'S





PRUDENT ON OUR PART TO OFFER WHATEVER ASSISTANCE WE CAN
TO SOLVE THE PROBLEM RATHER THAN GETTING FEET CAST IN
CONCRETE AND THEN BUTT HEADS ON THE THING. WE CAN, AT
LEAST, OFFER OUR HELP. IF THEY CHOOSE NOT TO ACCEPT IT
THEN WE HAVE TO GO DOWN THAT ROAD AND LET THEM DEFEND
THEMSELVES. BUT I DO THINK THAT IT'S IN THE BEST
INTEREST OF INTERAGENCY COOPERATION IF WE TRY, BEFORE
ANYTHING IS CAST IN CONCRETE, WE SIT DOWN WITH THEM AND
TELL THEM WHAT SOME OF THE PROBLEMS ARE, SOME OF THE
POSSIBLE SOLUTIONS, AND GET AN INTERCHANGE GOING WITH
тнем.
BOARD MEMBER ARAKALIAN: AND HAVE ON RECORD SO
THAT WE'LL KNOW WHO THE BOO-BOOER WAS.
CHAIRMAN GALLAGHER: ABSOLUTELY. IF THAT'S

CHAIRMAN GALLAGHER: ABSOLUTELY. IF THAT'S

AGREEABLE, WE'LL HAVE GEORGE SET UP THE MEETINGS, AND

WE'LL IDENTIFY SOME PEOPLE TO BE ON THE SUBCOMMITTEE AND

GO FROM THERE.

MR. EOWAN: OKAY.

CHAIRMAN GALLAGHER: MARY, WOULD YOU LIKE TO CONTINUE, PLEASE.

MS. COLE: THE NEXT PROPOSED SECTION IS 17440,
SANITARY FACILITIES. CURRENT REGULATIONS ARE REPEATED,
ADDRESSING SANITARY FACILITIES AND WATER SUPPLY, AND THE
REGULATIONS CAN BE CONSOLIDATED INTO ONE.

ALSO, THERE ARE CURRENT REQUIREMENTS IN



CAL-OSHA'S LAWS THAT ADDRESS THE TYPES AND NUMBERS OF SANITARY FACILITIES AND WATER SUPPLY BASED ON THE NUMBER 2 OF EMPLOYEES THAT INDUSTRY HAS. AND OUR RECOMMENDATION IS 3 TO CONSOLIDATE THEIR REQUIREMENTS AND OUR REQUIREMENTS INTO ONE SECTION. AND TO MAKE OUR REQUIREMENTS CONSISTENT 5 WITH THEIRS IN SANITARY FACILITIES AND WATER SUPPLY. 6 7 THE NEXT SECTION IS PROPOSED SECTION 17441. COMMUNICATION FACILITIES. AND THESE REGULATIONS ARE 8 REPEATED: AND, ALSO, THE LAST SENTENCE OF EXISTING 9

SECTION 17668 HAS ALREADY BEEN INSERTED AS AN ADDITION TO 10 OUR IDENTIFICATION SIGN PROPOSAL. SO WE'RE RECOMMENDING 11 12 THAT THAT SENTENCE BE REMOVED, BUT CONSOLIDATE THE REST INTO ONE STANDARD APPLICABLE TO ALL FACILITIES. 13

> THE NEXT SECTION IS 17442, LIGHTING. THIS IS MERELY A CONSOLIDATION OF THE CURRENT REQUIREMENTS AND TO DEFINE -- HELP DEFINE WHAT ADEQUATE LIGHTING IS. OUR DEFINITION OF ADEQUATE LIGHTING IS ARTIFICIAL LIGHTING SHALL MEAN THAT WHICH IS IDENTIFIED AS NECESSARY IN THE REPORT OF FACILITY INFORMATION AND/OR SOLID WASTE FACILITIES PERMIT.

PROPOSED SECTION 17443, PERSONNEL HEALTH AND SAFETY, THIS IS A LESSER SUBSTANTIAL CHANGE, BUT THERE IS A CHANGE RECOMMENDED HERE.

CURRENT REGULATIONS REQUIRE OPERATING MAINTENANCE PERSONNEL TO BE AWARE OF THE USE OF APPROVED



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SAFETY REQUIREMENT EQUIPMENT AS DETERMINED NECESSARY BY THE LEA.

A LOT OF TIMES THERE IS -- THERE ARE NO GUIDELINES THAT WERE GIVEN TO THE LOCAL ENFORCEMENT AGENCY TO DETERMINE WHAT WOULD BE NECESSARY. AND THERE ARE CURRENT REGULATIONS UNDER CAL-OSHA REQUIREMENTS THAT WOULD IDENTIFY THE SAFETY GEAR THAT IS REQUIRED BY PEOPLE OPERATING AROUND AND ON CERTAIN TYPES OF EQUIPMENT.

OUR RECOMMENDATION IN THIS PROPOSAL IS TO CONSOLIDATE OUR STANDARDS AND TO MAKE IT CONSISTENT WITH CAL-OSHA REQUIREMENTS IN THAT THE MINIMUM SAFETY EQUIPMENT THAT WOULD BE WORN WOULD BE HEAD PROTECTION, HARD HATS, FOOT PROTECTION THAT WOULD PROTECT THE EMPLOYEES FROM STEPPING ON SHARP OBJECTS AND PUNCTURING THEIR FEET, AND REFLECTIVE FLAGMEN-TYPE VESTS. THOSE WOULD BE THE THREE MINIMUM REQUIREMENTS, AND THERE WOULD BE ADDITIONAL REQUIREMENTS BASED ON IF THEY ARE WORKING IN DUSTY AIR, NOISY AREAS, OR NEED RESPIRATORS.

PROPOSED SECTION 17450, SALVAGING, THERE ARE CURRENTLY EIGHT SECTIONS WHICH ADDRESS SALVAGING. I THINK THIS IS ONE THAT, HOPEFULLY, OAL WILL APPRECIATE US CONSOLIDATING THIS ALL INTO ONE AREA, AND THAT IS MERELY WHAT WE ARE RECOMMENDING HERE IS THE CONSOLIDATION OF EIGHT SECTIONS INTO ONE. AND THAT IS WHAT OUR PROPOSAL IS.



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BETH C. DRAIN, CSR 7152

THE SAME STATEMENT ALSO GOES FOR 17451,
STORAGE AND REMOVAL OF SALVAGE. THERE'S FOUR SECTIONS
THAT DEAL WITH THIS CURRENTLY IN CURRENT TEXT, AND WE'RE
RECOMMENDING THAT THOSE BE CONSOLIDATED INTO ONE AND BE
APPLICABLE TO ALL FACILITIES.

ALSO GOES FOR THE NEXT SECTION, 17452,

VOLUME REDUCTION. THERE ARE EXISTING SECTIONS WHICH ARE

REPEATED, AND WE'RE RECOMMENDING THOSE BE CONSOLIDATED

INTO ONE.

THE LAST SECTION, 17460, EQUIPMENT

AVAILABILITY AND MAINTENANCE, THERE ARE FOUR SECTIONS

WHICH CONTAIN REQUIREMENTS REGARDING AVAILABILITY AND

MAINTENANCE OF EQUIPMENT. AND OUR RECOMMENDATION IS TO

CONSOLIDATE THAT INTO ONE AND ADDRESS IT ALL INTO ONE

STANDARD.

BOARD MEMBER ARAKALIAN: THIS IS PROBABLY

ALREADY ADDRESSED IN HERE. SINCE I HAVEN'T READ IT THAT

WELL, FRANKLY, YOU MIGHT TELL ME IF IT'S IN THERE; AND IF

IT ISN'T, IS IT NECESSARY.

WHEN THE LANDFILL IS GOING TO BE OBLIGATED

FOR A FEE TO PAY FOR THEIR POSTCLOSURE FEE COMMENSURATE

TO THE TONNAGE THEY'RE TAKING IN, WELL, WHEN THEY BRING

IN THE TONNAGE AND IF THEY HAVE SOURCE SEPARATION AT THAT

LANDFILL AND THEY PULL OUT TONNAGE, DO THEY SUBTRACT THAT

FROM THE TONNAGE? IN OTHER WORDS, THEY WOULD PROBABLY





1	HAVE TONNAGE AT THE TIPPING AREA. LET'S SAY THEY BRING
2	IN 10 TON, USING A TIPPING NUMBER, AND ONE TON OF IT
3	COMES OUT AND DOESN'T GO IN THE LANDFILL. DO THEY PAY ON
4	THE 10 TON OR THE 9 TON?
5	MR. EOWAN: THEY PAY ON THE AMOUNT DISPOSED OF,
6	SO IT WOULD ENCOURAGE RECYCLING.
7	BOARD MEMBER ARAKALIAN: SO THEY WOULD THEN SAY
8	WE BROUGHT IN A THOUSAND TON LAST PERIOD AND RECYCLED A
9	HUNDRED, SO WE'LL ONLY PAY A FEE ON 990. IS THAT HOW IT
1 0	WOULD BE? IS THAT WORDED SOMEWHERE IN HERE?
1 1	MR. ORR: THAT'S IN THE LAW, AB 2448.
12	BOARD MEMBER ARAKALIAN: I DIDN'T KNOW.
13	MS. COLE: THAT CONCLUDES THE PHASE 1
14	PRESENTATION, AND OUR PROPOSAL IS TO COME BACK AND
5 .	ADDRESS SPECIFIC STANDARDS FOR TRANSFER STATIONS,
16	WASTE-TO-ENERGY LANDFILLS AT A FUTURE DATE.
17	CHAIRMAN GALLAGHER: THANK YOU, MARY. ANY MORE
18	QUESTIONS FROM THE BOARD? WE'VE HAD A REQUEST
19	BOARD MEMBER VARNER: I WOULD LIKE TO ASK ONE
20	MORE QUESTION IN RELATIONSHIP WE'RE TALKING ABOUT THE
2 1	LANDFILLS. AND THERE IS SOME PROBLEMS, YOU KNOW, WITH
22	THE RECYCLING AND COMPOSTING AND SO FORTH, THIS HAS BEEN
23	DONE. BUT IN MY OWN VIEWPOINT IT'S LOGICAL PLACE, IN
24	MANY INSTANCES, TO DO THESE THINGS, PARTICULARLY



COMPOSTING.

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NOW, IF YOU DO A COMPOSTING FACILITY AT A LANDFILL, DOES THAT COME OFF OF THE TONNAGE THAT THEY PAY ON ALSO? BECAUSE NOW WE'RE TALKING ABOUT A SIGNIFICANT AMOUNT OF TONNAGE IN RELATIONSHIP TO RECYCLING.

BOARD MEMBER ARAKALIAN: SHOULD FALL IN THE SAME CATEGORY. THAT'S RECYCLING, DIFFERENT TYPE OF IT, BUT I THINK IT'S WASTE REDUCTION.

BOARD MEMBER VARNER: IT'S WASTE REDUCTION,
WHICH IS A DIFFERENT THING, BUT THEY DO SOMETIMES CONFUSE
THE TWO, BUT THEY'RE NOT EXACTLY THE SAME BECAUSE THE
COMPOSTING NOT NECESSARILY WILL GO BACK INTO REUSE OR
SOMETHING, BUT IT'S USED IN A DIFFERENT WAY. BE USED FOR
LANDFILL COVER AND SO FORTH. I JUST WANTED TO ASK THAT
QUESTION: HAS THIS BEEN DEFINED?

MR. ORR: I'M GLAD YOU BROUGHT THAT UP.

BOARD MEMBER VARNER: BECAUSE I THINK THIS IS

ALSO IN THE AREA OF REGULATION, THEN WE OUGHT TO START

LOOKING ABOUT REGULATIONS THAT WE CAN MAKE THAT SORT OF A

THING HAPPEN MORE EASILY THAN WHAT IT IS UNDER THE

PRESENT SYSTEM BECAUSE OUR PRESENT REGULATIONS, IN MANY

INSTANCES, WILL DISCOURAGE THAT SORT OF THING BECAUSE WE

CAN'T DO IT AND BE IN COMPLIANCE WITH THE REGULATIONS AS

THEY'RE PRESENTLY WRITTEN.

MR. ORR: IN TERMS OF THE ASSESSMENT OF THE FEE.





THIS IS AN AREA, I THINK, THAT THE STATE BOARD OF
EQUALIZATION COULD USE OUR EXPERIENCE IN AND GUIDANCE
BECAUSE THERE'S BEEN A LOT OF QUESTIONS ASKED RELATING TO
COMPOST OR, FOR EXAMPLE, IF YOU ACCEPT SLUDGE AND YOU DRY
IT AND THEN YOU DISPOSE OF IT, WHEN SHOULD THAT FEE BE
APPLIED TO THAT PARTICULAR MATERIAL?

AND THIS IS AN AREA WHERE, IN TERMS OF THE FEE SETTING UP AND THE REGULATIONS FOR THAT FEE. THE STATE BOARD OF EQUALIZATION IS IN THE DRIVER'S SEAT. IN TERMS OF THE TECHNOLOGY, I THINK THAT THE BOARD OF EQUALIZATION CAN BENEFIT FROM THE BOARD'S ASSISTANCE ON THE SUBCOMMITTEE, POSSIBLY. THESE ARE THE KIND OF ISSUES THAT COME UP IN TERMS OF WHAT THE LAW SAYS IS THAT WASTE THAT IS ACTUALLY DISPOSED OF IS WHAT IS CHARGED THE FEE. HOWEVER, WHERE YOU CHARGE IT, IF YOU HAVE A GATEHOUSE. YOU BRING THE WASTE IN. YOU SEPARATE IT AFTER IT'S GONE THROUGH AND BEEN WEIGHED OR WHATEVER, HOW DO YOU THEN DEDUCT THE WEIGHT OF THAT MATERIAL FROM THAT WHICH HAS GONE THROUGH? SO THERE ARE SOME TECHNICAL ISSUES TO BE RESOLVED.

WEIGHED, HOW DO YOU THEN BACK OUT THAT INFORMATION OUT OF THE FIGURE? THESE ARE OUR ISSUES THAT THE BOARD OF EQUALIZATION IS GOING TO HAVE TO GRAPPLE WITH FROM THEIR FEE ASSESSMENT STANDPOINT. FROM A TECHNOLOGY ASPECT. WE



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NEED TO LOOK INTO ENCOURAGING THOSE TYPES OF TECHNOLOGIES.

MR. EOWAN: THE OTHER THING I MIGHT ADD TO THAT IS THAT FROM OUR DISCUSSIONS YESTERDAY WITH THE BOARD OF EQUALIZATION, I GOT THE IMPRESSION THAT THEY WERE AWARE OF THAT ISSUE. AND DALE ANDERSON SAID THAT HE THOUGHT THAT WAS PROBABLY ONE OF THE INTENTS OF THE LAW, TO ENCOURAGE THAT KIND OF EFFORT, RECYCLING, COMPOSTING, ETC. SO I THINK THEY'RE AWARE OF IT, AND THEY WOULD PROBABLY WELCOME OUR INPUT AS TO HOW TO GO ABOUT ACTUALLY THE MECHANICS OF CHARGING THE FEE AND WHEN YOU BACK IT OUT AND WHEN YOU DON'T.

CHAIRMAN GALLAGHER: ANYTHING ELSE? THANK YOU.

WE HAVE HAD A REQUEST FROM A MR. STEVEN

PETRIN TO ADDRESS THE BOARD ON THIS ISSUE. IS HE STILL

MR. PETRIN: GOOD MORNING, MR. CHAIRMAN, MEMBERS
OF THE BOARD. I'M STEVE PETRIN. I'M WITH THE TIMBER
ASSOCIATION OF CALIFORNIA, AND I WAS GRATIFIED A LITTLE
EARLIER. HERB AND MARY BOTH MENTIONED THAT WE HAVE BEEN
IN CONTACT WITH STAFF.

WANTED TO BRING IT TO THE BOARD'S ATTENTION THIS ISSUE OF PRIVATE SITES OR MONOFILL-TYPE FACILITIES. CERTAINLY, THE BOARD'S PRIMARY CONCERN. THE BIGGEST PROBLEMS ARE



HERE?

WITH MUNICIPAL AND COUNTY SITES, AND ALSO THE LEGISLATURE
WHEN THEY PASS LEGISLATION, TENDS TO BE AIMED AT
MUNICIPAL WASTE SITES.

UNFORTUNATELY, A LOT OF THE OTHER KIND OF SITES THAT ARE NOT RECEIVING MUNICIPAL WASTE GET CAUGHT UNDER THE PERMIT REQUIREMENTS. AND OUR MEMBERS, WOOD WASTE LANDFILLS, THERE ARE APPROXIMATELY 40 OF THEM IN THE STATE, BASICALLY, IT'S A VERY WELL-DEFINED WASTE STREAM, INNOCUOUS WASTE, BARK AND WOOD WASTE FROM LUMBER MILL FACILITIES. WE'VE HAD PROBLEMS IN THE PAST WITH HAVING TO MEET STANDARDS WHICH ARE REALLY AIMED AT MUNICIPAL SITES.

AND SO DURING THIS REGULATORY REVISION, WE JUST WANT THE BOARD TO BE AWARE OF THE FACT THAT WE'RE WORKING WITH STAFF TO TRY AND GET SOME LANGUAGE IN THERE THAT SOME OF THESE STANDARDS THAT REALLY DON'T APPLY. WE'RE NOT ASKING TO GET OUT OF REGULATIONS. WE ARE LANDFILL FACILITIES AND WE DO HAVE PERMIT REQUIREMENTS, BUT THERE ARE A NUMBER OF ISSUES THAT ARE OF CONCERN TO US, THINGS LIKE INTERNAL ROADS.

MANY OF OUR FACILITIES DON'T OPERATE DURING POOR WEATHER OR DURING THE WINTER MONTHS THEY CLOSE DOWN, SO THERE'S NO REQUIREMENT OR NEED FOR THEM TO HAVE THOSE KINDS OF HIGH QUALITY ROADS.

INTERIM COVER, WASTE LOAD SCREENING, YOU



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barrısters' reportıng service KNOW, FOR PRIVATE SITES IT'S A WASTE OVER WHICH WE HAVE A LOT OF CONTROL OVER. IT'S NOT THE PUBLIC BRINGING IN WASTE. WE WONDER IF THOSE KIND OF REQUIREMENTS ARE NECESSARY.

ALTERNATIVE FACILITIES SIGNS, THAT'S A SMALL ONE, BUT THINGS LIKE THAT COME UP. WHEN YOU CLOSE A SITE, DO YOU REALLY NEED TO TELL ANYBODY WHERE ELSE TO GO. IN FACT, SIGNS, IN GENERAL, OFTEN WE DON'T WANT THE PUBLIC TO KNOW WE HAVE A FACILITY THERE, JUST FOR THE PROBLEM OF THEM COMING ON AND DUMPING THINGS ON THE FACILITY.

WE'RE ALSO CONCERNED WITH THE FACT THAT
WE'VE HEARD BOTH AT THE POSTCLOSURE WORKSHOPS AND IN THIS
REVISION DISCUSSION OF RCRA SUBTITLE D, EPA HAS
RECOGNIZED THE SPECIAL NEEDS OF INDUSTRIAL SITES BY NOT
CURRENTLY MAKING SUBTITLE D REGULATIONS APPLY TO THEM.
THEY'RE GOING TO SEPARATE OUT INDUSTRIAL SITES. AND WE
THINK THAT THE BOARD AND STAFF NEED TO BE AWARE OF THAT
DIVISION ALSO AND THAT THEY DON'T GO TRYING TO WRITE
THESE STANDARDS ONLY FOR THE CURRENT SUBTITLE D
REQUIREMENTS. THERE ARE GOING TO BE ADDITIONAL ONES
PROMULGATED LATER FOR INDUSTRIAL SITES.

AT ANY RATE, I JUST WANTED TO BRIEF THE
BOARD REALLY QUICKLY ON THAT AND LET THEM KNOW THAT WE
ARE WORKING WITH STAFF, AND WE DO HAVE SOME CONCERNS ON





THAT. WE'LL PROBABLY BE ADDRESSING THE BOARD ON SOME 1 SPECIFICS AS THESE REGULATIONS ACTUALLY COME UP IN THE 2 3 HEARING PROCESS. QUESTIONS? 4 CHAIRMAN GALLAGHER: THANK YOU VERY MUCH FOR ATTENDING. WE'RE HAPPY TO HEAR YOUR COMMENTS, AND I'M 5 6 SURE THAT OUR STAFF WILL TAKE DUE CONSIDERATION OF THEM. 7 MR. PETRIN: WE'VE BEEN REAL PLEASED WITH THE COOPERATION WE'VE RECEIVED SO FAR. 8 CHAIRMAN GALLAGHER: THANK YOU VERY MUCH, MR. 9 10 PETRIN. 11 IS THERE ANYONE ELSE FROM THE PUBLIC THAT 12 WOULD LIKE TO ADDRESS US ON THIS ISSUE? YES, SIR. YOU PLEASE STATE YOUR NAME, YOUR AFFILIATION, AND LET US 13 HEAR WHAT IT IS YOU HAVE TO SAY. 14 MR. HORTON: MY NAME IS TOM HORTON, SOLID WASTE 15 16 MANAGER FOR SAN JOAQUIN COUNTY, AND I'M ALSO A REPRESENTATIVE OF GRCDA. 17 I JUST. WANTED YOU TO KNOW THAT I WAS IN THE 18 I WAS HERE TO HEAR THE STAFF'S PRESENTATION ON 19 THIS AGENDA ITEM 3, AND WE WILL BE SUBMITTING WRITTEN 20 21 COMMENTS ON IT. 22 THE LAST TIME I ATTENDED A MEETING, YOU THOUGHT THERE WASN'T ANYONE AVAILABLE IN THE AUDIENCE 23 24 THAT WAS INTERESTED. SO I JUST WANTED YOU TO KNOW THAT 25 WE ARE INTERESTED IN WHAT'S GOING ON.



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CHAIRMAN GALLAGHER: THANK YOU. WE'RE GLAD TO 1 KNOW YOU ARE HERE. 2 3 YES, SIR. WILL YOU PLEASE COME FORWARD. STATE YOUR NAME AND YOUR AFFILIATION, AND LET US HAVE 4 YOUR COMMENTS. 5 6 MR. BATES: MY NAME IS PATRICK BATES. CURRENTLY ADMINISTRATIVE OFFICER FOR SAN BENITO COUNTY. 7 8 I'M ACTUALLY HERE FOR THE NEXT ITEM. 9 BUT IN LISTENING TO THIS SIGNIFICANT DISCUSSION WITH REGARD TO SCALES OR NO SCALES, I'D JUST 10 LIKE TO PUT SOMETHING -- FOOD OUT FOR THOUGHT FOR YOU AND 11 12 YOUR STAFF. 13 AS YOU KNOW, SAN BENITO COUNTY LANDFILL 14 FALLS IN THE SMALL CATEGORY. WE HAVE A FEE STRUCTURE WITH A PRIVATE OPERATOR. PICK UP, AND I DON'T CARE IF 15 16 YOU HAVE ONE HEFTY BAG OR YOU'VE GOT IT LOADED TO THE CAB 17 OF THE PICK UP, IT COSTS YOU \$5. A SCALE IS GOING TO 18 LOSE MONEY FOR THAT OPERATOR AND ULTIMATELY LOSE MONEY TO 19 THE COUNTY, WHICH WE GET A PERCENTAGE OF. 20 ALSO, WITH REGARD TO COMMERCIAL TRUCKS, AND 21 I THINK -- AND I CAN'T READ THE BOARD MEMBER'S NAME --22 I'M IN THE PROCESS OF GETTING BIFOCALS -- THE DISCUSSION 23 ABOUT OPERATORS. I DON'T KNOW WHETHER THEIR TRUCK IS A



WHATEVER.

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10-TON TRUCK, A 12-TON TRUCK, OR WHETHER IT COMPACTED OR

WE HAVE A FEE STRUCTURE WITH THE PRIVATE

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OPERATOR SET UP BASED ON THOSE RATED TONNAGES. IF THAT TRUCK COMES IN THERE LESS THAN FULLY LOADED. TOO BAD.

BOARD MEMBER ARAKALIAN: YOU'RE PRETTY MUCH SAYING WHAT I WAS SAYING.

MR. BATES: EXACTLY. I JUST WANTED TO TAKE THE OPPORTUNITY TO SUPPORT AND THANK YOU FOR WHAT YOU SAID AND TO UNDERSCORE. THE SCALE REQUIREMENT IS PROBABLY GOING TO KIND OF BE A DETRIMENT AS FAR AS REVENUE PRODUCTION, LET ALONG THE SIGNIFICANT COST TO THE OPERATOR TO INSTALL THAT SCALE AND THEN RECOVER THAT COST.

BOARD MEMBER ARAKALIAN: I'D LIKE TO SAY ONE
THING, THOUGH. YOU'RE SAYING EXACTLY WHAT I SAID.
YOU'RE ALMOST LIKE MY COHORT HERE BECAUSE I WAS TALKING
ABOUT THE COST FACTOR THERE AND BEING IMPRACTICAL IN A
RURAL AREA, BUT I WANT YOU TO KNOW I MIGHT HAVE BEEN THE
ONE WHO SAID THAT. BUT IF YOU COME TO OUR MEETINGS OFTEN
ENOUGH, YOU WILL FIND THAT EVERY MEMBER OF THIS BOARD IS
VERY AWARE OF THE DIFFERENCE IN THE PROBLEMS, WHETHER IT
BE IN LANDFILLS OR ANY OTHER PART OF THIS TRASH BUSINESS,
BETWEEN THE RURAL AND CONGESTED AREAS.

WE DO DO OUR BEST TO TRY TO DIFFERENTIATE

AND SOMETIMES IT'S DIFFICULT BECAUSE THE RULE OR THE LAW

OR THE REGULATION IS STATEWIDE, AND IT GETS -- IT'S NOT

TOO EASY TO SAY, "LET'S HAVE ONE FOR THE RURAL FOR THE





THING. BUT WE DO TRY. " KNOW THAT WE'RE NOT SORT OF LIKE 1 2 DUMBBELLS AND SAY. "LET'S MAKE IT ALL WORK THE SAME." 3 MR BATES: 1 DIDN'T MEAN --BOARD MEMBER ARAKALIAN: I DIDN'T SAY YOU DID. 4 I DIDN'T WANT TAKE CREDIT FROM YOU AS BEING THE GUY WHO 5 WAS SAYING THAT WHEN I KNOW THE REST OF US -- AT 6 7 DIFFERENT TIMES OTHER PEOPLE HAVE SAID THE VERY SAME 8 THING. MR. BATES: I DON'T HAPPEN TO GET HERE VERY 9 OFTEN. SORRY TO ATTEST THAT PROBABLY ABOUT ONCE EVERY 10 THREE YEARS. TO THIS BOARD, I'M HERE FREQUENTLY. 11 12 BOARD MEMBER ARAKALIAN: WHAT AREA ARE YOU FROM? MR. BATES: SAN BENITO COUNTY, HOLLISTER. 13 BOARD MEMBER ARAKALIAN: HOLLISTER? I ONCE HAD 14 A BIKE RIDE IN 1945 OR SO. 15 MR. BATES: JUST ONE LAST THING AND THEN I'LL 16 MOVE ON. YOU TALK ABOUT ONE SET OF REGULATIONS FOR THIS 17 GROUP AND ANOTHER SET FOR ANOTHER GROUP OR YOU HAVE TO 18 APPLY STATEWIDE. IT'S THE AGE-OLD QUESTION THAT BETWEEN 19 20 COUNTIES AND MEMBER BROWN -- SUPERVISOR BROWN HAS HEARD 21 IT SAID MANY TIMES BEFORE, BUT IT BEARS REPEATING. IT 22 JUST SEEMS MANY TIMES WHEN LOS ANGELES COUNTY GETS A 23 HEADACHE, WE AND ALPINE COUNTY ARE FORCED TO TAKE THE ASPIRIN. 24 25 WITH THAT, I'LL CONCLUDE, UNLESS THERE ARE





QUESTIONS.

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CHAIRMAN GALLAGHER: THANK YOU VERY MUCH.

WE ARE OUT OF ORDER ON AGENDA ITEMS AND PARTLY TO ACCOMMODATE THE TIME FRAME TO ADJOURN FOR LUNCH. AND WE WILL GO BACK TO ITEM NO. 2 AFTER LUNCH. BUT WE'D LIKE TO PROCEED NOW AND TAKE ITEM NO. 4, WHICH-IS, I BELIEVE, THE ITEM THAT YOU CAME UP HERE ORIGINALLY TO APPEAR ON. SO ARE YOU PREPARED FOR ITEM NO. 4?

MR. IWAHIRO: YES, MR. CHAIRMAN. CONSIDERATION OF SAN BENITO SOLID WASTE MANAGEMENT PLAN REVIEW REPORT, AND MR. CY ARMSTRONG OF OUR STAFF FROM PLANNING IS HERE TO PRESENT THE ITEM.

MR. ARMSTRONG: GOOD MORNING, MR. CHAIRMAN, BOARD MEMBERS. AS WAS STATED, THIS IS THE SAN BENITO COUNTY TRIENNIAL PLAN REVIEW REPORT.

THE COUNTY REVISED THEIR PLAN LAST IN AUGUST OF 1985. THE BOARD APPROVED THAT.

IN AUGUST OF THIS YEAR. THE COUNTY SUBMITTED A PLAN REVIEW REPORT, INDICATING THAT THEIR PLAN WAS OUT OF DATE, AND THEY WOULD LIKE TO REVISE IT AT THIS TIME.

SAN BENITO COUNTY IS A SMALL COUNTY LOCATED APPROXIMATELY 200 MILES SOUTHWEST OF SACRAMENTO. POPULATION OF THE COUNTY IS APPROXIMATELY 33,000 PEOPLE. THERE ARE TWO INCORPORATED CITIES IN THE COUNTY, WITH THE



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CITY OF HOLLISTER SERVING AS THE COUNTY SEAT. THE 2 ECONOMY OF THE COUNTY IS BASED MOSTLY ON AGRICULTURE AND 3 RELATED INDUSTRIES. 4 THE SAN BENITO COUNTY ADMINISTRATIVE OFFICE 5 HAS A UNIQUE SITUATION OF BEING THE PLAN LIAISON, A POSITION THAT THEY ARE GOING TO CHANGE AND GIVE THE 6 RESPONSIBILITY TO THE PUBLIC WORKS DEPARTMENT IN THE 7 8 UPCOMING PLAN REVISION. 9 THE COUNTY'S ENVIRONMENT HEALTH DEPARTMENT 10 11

ACTS AS THE LEA, ENFORCING RULES AND REGULATIONS FOR SOLID WASTE IN THE COUNTY. THE COUNTY'S DISPOSAL PROGRAM IS FINANCED BY A COMBINATION OF USERS FEES AND GATE FEES.

THE ENFORCEMENT ACTIONS IN THE COUNTY ARE FINANCED BY A CONTRACT BETWEEN THE COUNTY HEALTH DEPARTMENT AND THE STATE DEPARTMENT OF HEALTH SERVICES, WHICH IS COMMON AMONG THE SMALL COUNTIES UNDER 40,000 POPULATION.

TWO FRANCHISE CONTRACTORS IN THE COUNTY PROVIDE WASTE COLLECTION FOR THE INCORPORATED AND UNINCORPORATED AREAS, AND THERE IS A SINGLE LANDFILL IN THE COUNTY, THE JOHN SMITH LANDFILL. IT IS A 68-ACRE FACILITY THAT IS OWNED BY THE COUNTY, WAS FORMALLY OPERATED BY THE CITY OF HOLLISTER, AND THE OPERATION OR RESPONSIBILITY FOR THE OPERATION HAS NOW REVERTED TO THE COUNTY OF SAN BENITO. AND THE COUNTY HAS HIRED A PRIVATE



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1	OPERATOR TO DO THE PHYSICAL OPERATION OF THE LANDFILL.
2	COMPLETE INFORMATION AS FAR AS THE WASTE
3	RECEIVED AND THE SITE LIFE OF THE FACILITY WILL BE
4	DEVELOPED DURING THE UPCOMING PLAN REVISION.
5	THERE IS A MINIMUM AMOUNT OF RESOURCE
6	RECOVERY DONE IN THE COUNTY. IT IS A SMALL COUNTY;
7	HOWEVER, THERE IS A LARGE ROOFING PAPER MANUFACTURER IN
8	HOLLISTER THAT TAKES CARDBOARD AND NEWSPRINT AND TURNS IT
9	INTO TARPAPER.
10	RECYCLING, HOLLISTER ALSO RECYCLES COPPER,
11	ALUMINUM, AND GLASS, ETC. THE BEVERAGE CONTAINER, AB
12	2020 PROGRAM, IS NOW BEING ANALYZED BY THE COUNTY AS ITS
13	IN INITIAL STAGES. AGAIN, ON RECYCLING, FURTHER
14	INFORMATION WILL BE DEVELOPED DURING THE UPCOMING PLAN
15	REVISION.
16	THERE ARE SEVERAL CURRENT ISSUES.
17	COMPLETION OF THE CALDERON AND SUBCHAPTER 15 REQUIREMENTS
18	FOR THE COUNTY LANDFILL ARE NOW BEING COMPLETED.
19	EVALUATION OF AN ALTERNATIVE PROGRAM FOR SEPTAGE AND
20	SLUDGE DISPOSAL AND TRANSFER, AS I MENTIONED PREVIOUSLY,
21	OF THE RESPONSIBILITY FOR THE PLAN LIAISON FROM THE
22	COUNTY ADMINISTRATIVE OFFICER TO THE DEPARTMENT OF PUBLIC
23	WORKS.
24	THERE HAVE BEEN SEVERAL IMPROVEMENTS TO THE



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1	COUNTY ASSUMING OPERATION OF THE JOHN SMITH LANDFILL,
2	WHICH GIVES THEM GREATER CONTROL OVER THE OPERATION OF
3	THIS FACILITY. A NEW CONTRACTOR HAS BEEN ENGAGED TO
4	OPERATE THE LANDFILL PHYSICALLY AND IMPROVED COMPACTION
5	HAS BEEN DONE IN THE LANDFILL OPERATION PROCEDURES.
6	IN SUMMARY, THE COUNTY HAS PRESENTED THEIR
7	PLAN AND INDICATING THAT THEY WOULD LIKE TO REVISE THE
8	COUNTY AT THIS TIME IN MOST AREAS. BOARD STAFF HAS
9	VISITED THE COUNTY, WE'VE ANALYZED THE REPORT, ANALYZED
10	THEIR PLAN. LOOKED AT THEIR SITE AND TALKED WITH OTHER

THEREFORE, BOARD STAFF WOULD RECOMMEND THAT
THE PLAN REPORT BE ACCEPTED AND THE REVISION BE MADE IN A
NUMBER OF AREAS LISTED ON THE PAGES 70 AND 71 OF YOUR
BOARD PACKET. YOU HAVE ALREADY MET MR. PAT BATES. IF
THE BOARD HAS NO QUESTIONS OF ME, MR. BATES IS READY FOR
QUESTIONS, AND I THINK WAS GOING TO MAKE A SHORT
PRESENTATION. PAT, CAN YOU STEP UP, PLEASE?

COUNTY OFFICIALS, AND AGREE WITH THE COUNTY THAT THE PLAN

CHAIRMAN GALLAGHER: THANK YOU, MR. ARMSTRONG.

ANY QUESTIONS OF MR. ARMSTRONG? MR. BATES

MR. BATES: THE ONLY PRESENTATION, JUST A FEW SHORT COMMENTS. AND I THINK CY WILL CONCUR THAT PROBABLY THE BEST THING IN THE WORLD THAT HAPPENED WAS WHEN THE COUNTY OF SAN BENITO GOT ITS DIVORCE FROM THE CITY OF



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DOES NEED REVISING.

HOLLISTER FOR ITS LANDFILLING.

DURING THOSE YEARS, WITH THE CITY AS THE OPERATOR, WE SHARED ON A PERCENTAGE BASIS THE, QUOTE, PROFITS OR LOSSES. WELL, IN THE TEN-PLUS YEARS THAT I WAS THERE DURING THAT RELATIONSHIP, THERE WAS NEVER A PROFIT TO SHARE.

SINCE WE HAVE SINCE SEPARATED AND WE HAVE ENGAGED OR CONTRACTED OVER A LONG-TERM PERIOD WITH A PRIVATE OPERATOR, RECEIVING A PERCENTAGE OF THEIR GROSS, ALSO MAKING THEM RESPONSIBLE FOR COMPLIANCE WITH APPLICABLE STATE LAWS AND THINGS LIKE THAT, WE ARE RECEIVING MONIES EVERY YEAR THAT WE DESIGNATE INTO A RESERVE ACCOUNT INTO OUR BUDGET THAT IS DESIGNATED "RESERVE FOR FUTURE LANDFILL ACQUISITION AND COMPLIANCE WITH LAW."

I WANTED TO BRING THAT OUT THAT, NO. 1, AND PRIVATIZATION DOES WORK AND, ALSO, THAT COUNTIES, I THINK, IN MOST CASES ARE RESPONSIBLE. AND WHEN THEY RECEIVE SPECIALIZED REVENUES FROM A FUNCTION SUCH AS THIS, DO THE RESPONSIBILITY THING AND EARMARK AND DESIGNATE THOSE REVENUES TO PUT THEM BACK INTO THE FUNCTION FROM WHENCE THEY CAME.

AND I WOULD JUST LIKE TO CONCLUDE BY

ACKNOWLEDGING CY. ALL HIS HELP AND ASSISTANCE AND HE'S

JUST A SUPER GUY TO WORK WITH, AND THANKS TO HIM THAT WE



ANY

GOT THIS DONE. THANK YOU, CY. UNLESS THERE ARE 1 2 QUESTIONS. CHAIRMAN GALLAGHER: THANK YOU, MR. BATES. 3 4 QUESTIONS? MR. BEAUTROW. BOARD MEMBER BEAUTROW: MR. BATES. THERE'S BEEN 5 A LOT OF TALK ABOUT THE 2448, THE CLOSURE/POSTCLOSURE 6 7 BUSINESS. AND I WOULD BE VERY INTERESTED WITH A SMALL COUNTY, SUCH AS YOURS, IF YOU ARE COGNIZANT, AWARE OF THE 8 FINANCIAL IMPLICATIONS. AND I DON'T KNOW AT THIS TIME 9 ABOUT THE CLOSURE OF THE HOLLISTER LANDFILL OR WHEN THAT 10 MIGHT BE, BUT, I MEAN, TO PUT THE MONEY ASIDE AND I HOPE 11 12 THAT THROUGH THIS WHOLE PROCESS YOU WILL COME TO A FULL UNDERSTANDING OF THE IMPLICATIONS OF THIS AND THE 13 SET-SIDES THAT ARE NECESSARY AND THE FINANCIAL 14 RESPONSIBILITY. BECAUSE WE'RE REALLY INTERESTED IN .15 SEEING WHAT THE PROBLEMS OF A SMALL COUNTY ARE VERSUS LOS 16 17 ANGELES COUNTY. 18 SO ARE YOU PERSONALLY AWARE OF THE 19 IMPLICATIONS OF THIS AS FAR AS YOUR COUNTY IS CONCERNED? 20 NOT IN SPECIFIC DETAIL. MR. BATES: BUT LET ME 21 SPEAK IN GENERALITIES. THANK YOU FOR THE PLATFORM,

> RIGHT NOW, A LOT OF THIS MONEY THAT WE HAVE DESIGNATED IS GOING TO GO TO PROBABLY SATISFYING SOME REQUIREMENTS OF SOME THINGS THAT HAVE BEEN DISCOVERED AS



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MEMBER BEAUTROW!

A RESULT OF THE SWAT TESTING. .

AS FAR AS POSTCLOSURE AND SOME OF THESE
OTHERS, WE HAVEN'T ANALYZED THEM IN DETAIL. I CAN TELL
YOU RIGHT NOW THAT OUR COUNTY AND PROBABLY OTHER COUNTIES
OF SIMILAR SIZE -- AND PARDON MY VERY FRANKNESS -- THERE
IS NO WAY IN HELL THAT WE'RE GOING TO FIND THE MONEY TO
DO THESE THINGS. THERE JUST IS NO WAY.

WE HAVE A SPECIAL PROBLEM. WE HAVE A CLASS ONE CELL, AS ANY OF YOU WHO HAVE READ THE FORMER PLAN DURING THE CITY'S OPERATION -- I WON'T GO INTO ALL THE DETAILS OF WHAT HAPPENED -- BUT, ANYWAY, IT WAS CLOSED DOWN. THEY DIDN'T COMPLY WITH SOME RCRA REQUIREMENTS AND STATE DEPARTMENT OF HEALTH SERVICE REQUIREMENTS LIKE THAT.

SO OVER THE LAST FOUR YEARS, MY BOARD OF SUPERVISORS, AGAINST MY ADVICE, WHEN THIS THING ALL STARTED, VERY GENEROUSLY SAID, "WELL, WE OWN IT. EVEN THOUGH YOU OPERATED IT, WE SHOULD SHARE 50-50 THE COST OF CLOSING, YOU KNOW, THIS LITTLE CLASS ONE CELL DOWN." YOU KNOW, IT'S -- THERE'S TWO PONDS AND ONE HASN'T BEEN USED, AND THE ONE THAT'S BEEN USED IS NO BIGGER THAN THIS ROOM.

TO DATE THERE HASN'T BEEN ONE SPOONFUL OF CONTAMINATED SOIL MOVED FROM THAT, AND THE CITY AND THE COUNTY HAVE JOINTLY SPENT CLOSE TO \$900,000. AND TO THIS DATE THE EPA, THE DEPARTMENT OF HEALTH SERVICES, REGIONAL



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WATER QUALITY BOARD, AND NOW I HEAR RUMORS THAT THIS

AGENCY MAY BE SNIFFING AROUND WANTING TO SEE IF THEY WANT

TO GET INVOLVED IN IT, CAN'T AGREE ON WHAT WE'RE SUPPOSED

TO DO TO CLOSE THAT.

SO TO GET BACK AROUND TO ANSWER YOUR

QUESTION, WE HAVEN'T GOT A CLUE AS TO HOW WE'RE GOING TO

FINANCE WHAT YOU ARE TALKING ABOUT BECAUSE WE DON'T EVEN

HAVE A CLUE OF WHAT WE HAVE FACING US RIGHT NOW.

WE HAVE -- WE THINK WE HAVE RAISED OUR RATES TO THE POINT JUST TO PAY FOR THE SWAT WORK, YOU KNOW, THE TESTS THAT HAD BEEN SUBMITTED. AS FAR AS THE WORK THAT'S GOING TO HAVE TO BE DONE, WE DON'T KNOW WHERE THAT'S GOING TO COME FROM. WE WENT TO THE STATE WATER BOARD, APPLYING FOR SOME OF THEIR GRANTS THAT WE THOUGHT FIT THIS. WE WERE TOLD NOBODY WAS HOME THERE, AND SO HERE WE ARE. WE GO AROUND IN CIRCLES, AND I GUESS, TO QUOTE THE ENGLISH, WE'LL MUDDLE THROUGH SOMEHOW. I DON'T KNOW IF THAT'S THE ANSWER TO YOUR QUESTION OR NOT.

BOARD MEMBER BEAUTROW: WE NEED TO HELP YOU AND TO UNDERSTAND THIS, AND I SAW SOMETHING RECENTLY FROM SAN DIEGO COUNTY THAT SAID -- IT WAS A MEMO TO THE BOARD OF SUPERVISORS THAT SAYS, YOU KNOW, WE'VE GOT 55 MILLION TONS OF CAPACITY LEFT AND WE'VE SO MANY TONS OF GARBAGE, DIVIDE ALL THIS OUT. AND WE'RE GOING TO HAVE TO ASSESS





WELL, YOU DON'T HAVE THE LUXURY OF THE
VOLUMES. WHAT IS YOUR RATE? DO YOU HAVE A PUBLISHED
RATE? I MEAN, IS IT IN THE ORDER OF \$10 A TON OR \$5 A
TON? ARE YOU AWARE OF THE
MR. BATES: I DON'T THINK I COULDN'T TELL YOU
THE COMMERCIAL PART OF IT. IT'S IN OUR AGREEMENT.
DON'T HAVE IT WITH ME. I APOLOGIZE FOR NOT BRINGING IT.
AS I SAY, MOST OF IT IS BASED ON VOLUME. YOU KNOW,
THERE'S A SET RATE FOR A 12-TON TRUCK, A PICKUP. YOU
BRING AN OLD TIRE, THAT TIRE COSTS YOU \$5.
BOARD MEMBER BEAUTROW: SO YOU PROBABLY UNITIZED
RATES OR WHATEVER. I JUST WANTED YOU TO BE AWARE OF
THIS.
MR. BATES: I THINK WE'RE AWARE AND WE'RE TRYING
TO IGNORE IT BECAUSE WE DON'T FEEL AT THIS TIME THAT WE
CAN RAISE THE RATES ANYMORE BECAUSE ALL WE'RE GOING TO BE
DOING IS WE'RE GOING TO BE ENCOURAGING MORE PEOPLE TO
DUMP ALONG THE ROADS AND THE RIVERBANKS.
BOARD MEMBER BREMBERG: MR. CHAIRMAN.
CHAIRMAN GALLAGHER: YES, MS. BREMBERG.
BOARD MEMBER BREMBERG: THE GENTLEMAN FROM THE
BOARD OF EQUALIZATION YESTERDAY WAS USING, AND WITH GREAT
GLEE IT SEEMED TO ME, A DOLLAR SEVENTY CENTS A TON
ADDITIONAL FEES FOR TO MEET THE REQUIREMENTS OF 2448.

\$1.40 PER TON TO CLOSE THE LANDFILLS.



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AND WE KIND OF CHALLENGED THAT, BUT HE KEPT SAYING,
"WELL, AFTER IT'S ALL SHAKEN DOWN AND AFTER EVERYBODY'S
BEEN IN OPERATION FOR A YEAR, IT PROBABLY WILL BE \$1.70
THAT THEY WOULD ASSESS.

CHAIRMAN GALLAGHER: LET ME TELL YOU YOU'RE NOT THE ONLY COUNTY HAS SOME FRUSTRATIONS. MR. BROWN AND MS. BREMBERG AND THE LEAGUE OF CITIES AND COUNTY SUPERVISORS GROUP MET YESTERDAY WITH US TO DISCUSS SOME OF THOSE DILEMMAS. OUT OF THAT DISCUSSION, I'M NOT SURE WHAT WILL COME, BUT THERE IS AN AWFUL LOT OF CONCERN, AN AWFUL LOT OF ATTENTION BEING PAID TO THAT. I SEE MR. BROWN JUST PUT HIS LIGHT ON.

BOARD MEMBER BROWN: NO. I DON'T HAVE ANYTHING
IN PARTICULAR. I'M JUST WONDERING WHAT IS THE CLOSURE
DATE OF THE SITE IN SAN BENITO?

MR. BATES: THE LATEST STUDY THAT WE HAVE IN SOME OF THE FORMER REPORTS AND INFORMATION YOU HAVE AND IT'S BEEN PUBLISHED LOOKS LIKE IT'S EIGHT YEARS OR LESS.

OUR CURRENT OPERATOR HAD AN ENGINEERING STUDY DONE. I THINK -- I DON'T KNOW ALL THE TECHNICAL TERMS. YOU KNOW CAO'S DON'T KNOW ANYTHING TECHNICAL. BUT, ANYWAY, AND I THINK THAT I EVEN GAVE YOU A COPY OF THE PAGE, CY, THAT THEY INDICATED THAT OUR SITE HAS A REMAINING LIFE OF 40 YEARS. I FIND THAT HARD TO BELIEVE. I'D SAY CUT IT IN HALF AND THEN MAYBE --



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BOARD MEMBER BROWN: IS THAT SITE EXPANDABLE,
BOTH POLITICALLY AND FROM THE STANDPOINT OF THE PHYSICAL
SITE ITSELF?

MR. BATES: WELL, SOME OF US THINK SO. SOME OF US THINK SO. THERE WAS A MOVE SOME YEARS AGO, WHEN THE CITY AND COUNTY WERE IN RELATIONSHIP, WE WERE GOING TO BUY AN ADJOINING PIECE OF LAND, A CANYON. THE OWNER WAS WILLING TO GIVE VERY FAVORABLE TERMS BECAUSE IT WAS PART OF AN ESTATE AND HE NEEDED SOME CASH UP FRONT, BUT HE NEEDED DEFERRED CASH AND IT WAS GOING TO BE SWEET DEAL, AND THEN ALL AT ONCE OUR PARTNER SAID, "WELL, NO. YOU SHOULD BUY IT."

BOARD MEMBER BROWN: THE POINT I WANT TO GET TO IS AND I CERTAINLY AM SYMPATHETIC TO THE RURAL COUNTY'S PLIGHT, BUT THERE ARE SOME METHODS BY WHICH RURAL COUNTIES CAN DIFFUSE A GOOD DEAL OF THE EXPENSES, AT LEAST DIFFUSE THE EXPENSE BY DIVIDING INTO THAT EXPENSE A GOODLY NUMBER OF YEARS, WHICH REDUCES YOUR YEARLY CONTRIBUTION.

ONE OF THE REASONS YOU CAN DO THAT IS

BECAUSE YOU ARE RURAL, WHICH ALLOWS EXPANSION OF CURRENT

SITES MORE READILY THAN URBANIZED AREAS. NOW, THAT'S NOT

TO MAKE A JUDGMENT IN YOUR CASE. MAYBE POLITICALLY IT

JUST WILL NOT FLY.

THERE ARE OTHER APPROACHES BEING CONSIDERED



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BOTH BY THIS BOARD AND OTHERS WITH RESPECT WHAT THEY CALL SYSTEMS APPROACHES WHERE YOU MIGHT AVERAGE ALL YOUR LANDFILL SITES AND COME UP WITH AN AVERAGE CLOSURE DATE AND SO FORTH AND SO ON. ANYWAY, BE ASSURED THAT THIS BOARD, AS MR. ARAKALIAN HAS STATED, AND I'M SURE THE REST OF US HAVE STATED, SYMPATHETIC TO THAT PROBLEM OF LOW 7 TONNAGE. WE'VE GOT 26 COUNTIES IN THIS STATE THAT HAVE THAT PROBLEM. AND SO WE'RE TRYING TO DO SOMETHING ABOUT IT AND WORK WITH YOU. 10 MR. BATES: WE ARE FRANKLY, WITH REGARD TO A NEW SITE, WHENEVER IT COMES ABOUT, WE HAVE HAD SOME PRELIMINARY DISCUSSIONS, AND I'M NOT AT LIBERTY TO GO 13

INTO A LOT OF DEPTH, BUT WE'RE LOOKING MORE IN THE DIRECTION OF THE CURRENT OPERATOR PURCHASING THE NEW SITE WHEN AND IF IT BECOMES NECESSARY. I GUESS YOU MIGHT SAY MOVING TOWARDS A TOTAL PRIVATIZATION BECAUSE IT'S NO BARGAIN BEING IN THE BUSINESS, OWNER OR OTHERWISE.

CHAIRMAN GALLAGHER: THANK YOU AGAIN, MR. BATES:

MR. BATES: THANK YOU.

BOARD MEMBER VARNER: MR. CHAIRMAN.

CHAIRMAN GALLAGHER: YES.

BOARD MEMBER VARNER: I WOULD JUST LIKE TO MAKE A COUPLE OF COMMENTS. AND THANK YOU, MR. BATES, FOR AGAIN BRINGING VERY CLEARLY TO THIS BOARD THE PROBLEMS THAT RURAL COUNTIES HAVE.



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AND I WOULD JUST REITERATE SOMETHING, AND MY OWN COUNTY OF KERN COUNTY ALL THE DUMPS ARE OPERATED AND OWNED BY THE COUNTY. IT'S ONE OF THE LARGEST COUNTIES, BUT A LARGE PORTION OF IT IS RURAL. IN OTHER WORDS, YOU ONLY HAVE ONE CONSOLIDATED METROPOLITAN AREA THAT THREE-FOURTHS OR LARGER OF IT IS RURAL. AND 2448 ALONE IS A MAJOR, MAJOR PROBLEM FOR THEM. AND IF YOU PILE, THEN, A BUNCH OF ADDITIONAL PROBLEMS ON TOP OF IT, YOU JUST CREATED CHAOS IN AN AREA.

AND, AS HE POINTED OUT, WHERE YOU HAVE THE LARGEER THE RURAL COUNTY AND THE MORE THESE STRINGENT THINGS THAT ARE PASSED ON, THEN YOU HAVE ANOTHER PROBLEM OF ILLEGAL DUMPING THAT IS GOING TO BE EXTREMELY COSTLY IN ITSELF, AND IT JUST GOES ON AND ON AND ON. SO I UNDERSTAND THE BOARD OF EQUALIZATION'S DESIRE TO SIMPLIFY THEIR JOB, AND IT'S ENTIRELY POSSIBLE THAT WITH VOTING POWER OF THE MUNICIPAL AREAS, SUCH AS LOS ANGELES AND SO FORTH, THEY MAY CRAM THIS DOWN EVERYBODY'S THROAT.

MY GOD, IT'S GOING TO BE DEVASTATING AND EVERYBODY BETTER UNDERSTAND THAT IF THEY'RE GOING TO DO THAT, THEY BETTER GIVE RURAL COUNTY AREAS PLENTY OF TIME TO ADJUST TO THIS OR YOU'RE JUST GOING TO CREATE CHAOS.

CHAIRMAN GALLAGHER: THANK YOU. THANK YOU

AGAIN. WE'VE HAD A REQUEST BY STAFF THAT WE ADOPT

RESOLUTION 88-67.



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1	BOARD MEMBER VARNER: SO MOVED.				
2	BOARD MEMBER BREMBERG: SECOND.				
3	CHAIRMAN GALLAGHER: IT'S MOVED AND SECONDED WE				
4	ACCEPT STAFF'S RECOMMENDATION AND ADOPT RESOLUTION 88-67.				
5	ALL THOSE IN FAVOR? OPPOSED? CARRIED AND SO ORDERED.				
6	WE ARE NOW AT THE TIME WHEN WE CAN CONSIDER				
7	LUNCH BEFORE WE GO ON TO ANOTHER ITEM. ARE YOU PREPARED				
8	TO TAKE UP ITEM 5, WHICH, AGAIN, APPEARS TO BE ONE THAT				
9	WE CAN HANDLE IN A REASONABLE PERIOD BEFORE LUNCH.				
10	MR. EOWAN: WE COULD DO THAT OR SEVEN, STATUS OF				
11	COUNTY SOLID WASTE MANAGEMENT PLANS. HE'S THE ONE THAT				
12	HAD THE PROBLEM WITH EL DORADO COUNTY. SO WE PROBABLY				
13	WANT TO SKIP THAT ONE.				
14	CHAIRMAN GALLAGHER: LET'S MOVE TO SEVEN.				
15	MR. OLDALL: THIS IS OUR USUAL ITEM, MR.				
16	CHAIRMAN, AND GEORGE LARSON FROM THE RESOURCE				
17	CONSERVATION PLANNING DIVISION WILL PROVIDE THE BOARD				
18	WITH THEIR REGULAR UPDATE ON THE STATUS OF THE COUNTY				
19	SOLID WASTE MANAGEMENT PLANS.				
20	MR. LARSON: MR. CHAIRMAN, MEMBERS, GOOD				
21	MORNING. I'M PLEASED TO REPORT, AS OVER THE LONG PERIOD				
22	OF TIME THESE PRESENTATIONS HAVE BECOME A LITTLE SHORTER,				
23	AND THE RESULT IS THE CAUSE OF THAT IS THAT WE HAVE SO				
24	MANY MORE COUNTIES THAT ARE IN COMPLIANCE. SO I THINK				
25	THIS WHOLE EFFORT ON A CONTINUING BASIS HAS PROVED TO BE				





VERY BENEFICIAL.

FOR TODAY, I'LL REPORT TO YOU THAT -DIRECTING YOUR ATTENTION TO THE SCREEN -- THAT 50 COUNTY
SOLID WASTE MANAGEMENT PLANS ARE CURRENT AND COMPLETE AS
OF TODAY. THEY'RE LISTED ON PAGE 135 OF YOUR PACKET.

AS THE BOARD MAY RECALL, THE SACRAMENTO COUNTY SOLID WASTE MANAGEMENT PLAN WAS APPROVED -- PARTIALLY APPROVED, AND STAFF HAS RECEIVED A REVISED DRAFT OF THAT WITH THE RECOMMENDED CHANGES. WE'LL BE COMMENTING BACK TO THE COUNTY OF SACRAMENTO WITHIN THE NEXT WEEK.

THE SUTTER/YUBA REVISION WILL BE CONSIDERED AT THE BOARD'S JANUARY MEETING, WHICH WILL BRING THEM INTO COMPLIANCE AND INTO A CURRENT STATUS.

THERE ARE FIVE COUNTY SOLID WASTE

MANAGEMENT PLANS THAT ARE DELINQUENT AS OF TODAY. AND,

AS WE'RE ALL FAMILIAR, TOO FAMILIAR, THE CONTRA COSTA

COUNTY SOLID WASTE MANAGEMENT PLAN IS CURRENTLY UNDER

NEGOTIATIONS BETWEEN OUR BOARD, THE ATTORNEY GENERAL'S

OFFICE, AND LOCAL OFFICIALS FROM CONTRA COSTA COUNTY.

I HAVE SEVERAL BITS OF INFORMATION TO PROVIDE ON THAT. I'LL TRY TO FILL THAT IN WITH YOU NOW. ON FRIDAY, TOMORROW, IT'S SCHEDULED THAT THE COUNTY COUNSEL FROM CONTRA COSTA COUNTY WILL MEET IN OUR OFFICES HERE WITH OUR STAFF COUNSEL AND ALSO THE REPRESENTATIVE



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barrısters' reporting service COUNSEL FROM THE ATTORNEY GENERAL'S OFFICE.

I HAVE SPOKEN -- AND THE INTENT OF THAT

MEETING IS TO DISCUSS THE REVISED PLAN AND OUR RESPONSES

OR INITIAL RESPONSES TO THE REVISED PLAN AFTER THE

ACTIONS TAKEN BY THE COUNTY AS A RESULT OF THE REFERENDUM

VOTE ON NOVEMBER 8TH.

I'VE SPOKEN WITH SEVERAL CITIES IN THE COUNTY, AND THE -- TO PORTRAY JUST THE GENERAL RESPONSE OR THE SITUATION IN THE CITIES IS THAT THEY ARE WAITING TO GET SOME FEEDBACK ON WHAT OUR BOARD'S RESPONSE IS AND WHAT THE ATTORNEY GENERAL'S OFFICE NEXT ACTION WILL BE BEFORE THEY TAKE AN ACTION TO VOTE AND APPROVE AND SUBMIT ANOTHER PLAN FOR OUR REVISION.

ALSO OF INTEREST, YOU MAY FIND OF INTEREST IS THAT WE WERE CONTACTED BY THE OFFICE OF EMERGENCY SERVICES FOR INFORMATION REGARDING THE SITUATION OF THE COUNTY SOLID WASTE MANAGEMENT PLAN IN CONTRA COSTA COUNTY. THE COUNTY APPARENTLY HAD CONTACTED OES TO MAKE A DETERMINATION AS TO WHETHER THE COUNTY OF CONTRA COSTA WOULD QUALIFY AS BEING IN A STATE OF EMERGENCY, WHICH WOULD GIVE IT CERTAIN, I BELIEVE, DISTINCT ADVANTAGES IN HAVING TO DEAL WITH CERTAIN REQUIREMENTS OF LAW.

THE INFORMATION WE PROVIDED THEM -- WE WERE INFORMED BY OES THAT THEY MADE A DETERMINATION THAT THEY COULD NOT FIND A CONDITION OF AN EMERGENCY IN CONTRA



COSTA COUNTY IN THE SOLID WASTE AREA. ONE OF THE BASIC
PRINCIPAL REASONS IS THAT EMERGENCY ONE OF THE
CRITERIA FOR DETERMINATION OF AN EMERGENCY IS FAILURE TO
MEET HAVING TO DEAL WITH AN UNFORESEEN CIRCUMSTANCE.
AND, AS WE'VE CLEARLY INDICATED IN THE
PAST, THAT THERE ISN'T ANYTHING UNFORESEEN ABOUT THE
SITUATION FACED IN THAT COUNTY.
GOING ON TO OTHER COUNTIES, HUMBOLDT COUNTY
RECENTLY SUBMITTED THEIR PLAN. THEY WERE DELINQUENT.
WE'LL BE BRINGING THAT PLAN BACK TO THE BOARD FOR THE

BOARD CONSIDERATION AT THE FEBRUARY BOARD MEETING.

AND THE THREE REMAINING PLANS THAT HAVE RECENTLY BECOME DELINQUENT ARE DEL NORTE, SAN MATEO, AND SISKIYOU COUNTY. WE HAVE CONTACTED EACH OF THE LOCAL OFFICIALS THERE, AND TODAY WE WOULD INFORM THE BOARD OF THEIR DELINQUENT STATUS AND REQUEST DIRECTION FROM THE BOARD TO PROCEED AS WE HAVE IN THE PAST WITH INFORMING THE ATTORNEY GENERAL OF THAT DELINQUENT STATUS.

CHAIRMAN GALLAGHER: THANK YOU. MS. BREMBERG, DO YOU WANT TO --

BOARD MEMBER BREMBERG: GEORGE, GOING BACK TO CONTRA COSTA, WHAT ARE THEY -- DO THEY HAVE ANY KIND OF AN AGREEMENT TO DO SOMETHING WITH THEIR WASTE AT THE END OF THE MONTH, WHICH, AS I RECALL, THEY SAID THEY WERE GOING TO RUN OUT IN DECEMBER.



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MR. LARSON: I POSED THAT QUESTION THROUGH MR.

VLACH OF OUR ENFORCEMENT DIVISION, PARTICULARLY DIRECTED

TOWARDS THE ACME LANDFILL BECAUSE THE INDICATIONS WE'VE

HAD FROM LOCAL GOVERNMENT IS THAT THE LANDFILL WAS

SUPPOSED TO REACH ITS DESIGN HEIGHT FOR FINAL COVER

SOMETIME DURING DECEMBER, APPROXIMATELY THE 15TH, AND

THAT BY THE FIRST OF YEAR WOULD BE NO -- THERE WOULD BE

NO CAPACITY LEFT IN THAT ONE SITE. AS THE BOARD WILL

RECALL, WE DID APPROVE THE SITING OF A TEMPORARY TRANSFER

STATION ON THAT LOCATION LAST BOARD MEETING.

AS FAR AS WHAT THEY'RE GOING TO DO, MUCH OF THE WASTE WILL BE TRANSFERRED TO THE RICHMOND LANDFILL, WHICH WILL, I BELIEVE, I'VE BEEN TOLD, IT WOULD HANDLE UP TO A THOUSAND TONS A DAY OF THE WASTE THAT WAS GOING TO THE ACME FILL.

IN TERMS OF THE ACTIONS THAT WOULD BE TAKEN
OR HAVE BEEN TAKEN AS A RESULT OF THE ELECTION, SEVERAL
SITES HAVE BEEN IDENTIFIED IN THE GENERAL PLAN AND WILL
BE DESIGNATED AS RESERVE SITES IN ACCORDANCE WITH OUR
REQUIREMENTS FOR PLACEMENT IN THE COUNTY SOLID WASTE
MANAGEMENT PLAN WHEN IT'S APPROVED BY THE BOARD.

BOARD MEMBER BREMBERG: DIDN'T EACH OF THOSE

FOUR SITES WENT DOWN TO DEFEAT DURING THE ELECTION. DID

THEY PUT THOSE FOUR SITES INTO TENTATIVE RESERVE?

MR. LARSON: THEY PUT THE FOUR SITES IN THE



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barrısters' reportıng service TENTATIVE RESERVE; BUT AFTER THE ELECTION FAILED AND THE DECISION WAS THEN THRUST BACK UPON THE COUNTY BOARD OF SUPERVISORS, AS YOU MAY RECALL, I REPORTED THAT SUNNY MCPEAK HAD MADE A COMMITMENT TO VOTE FOR A SITE. WE ALSO HAD THE PRESENTATION BY BOARD MEMBER FADDEN REGARDING THE -- WHAT SHE PROPOSED OR TERMED THE SUPER SITE, WHICH WAS ADJACENT TO THE KIRKER PASS AND WHAT IS NOW WHAT'S CALLED THE BAILEY ROAD SITE. AND THAT SITE WAS APPROVED BY THE BOARD OF SUPERVISORS FOR PLACEMENT IN THE COSWMP THAT WOULD BE SUBMITTED TO THE BOARD, AND THE OTHER SITES WILL BE IDENTIFIED AS TENATIVELY RESERVED SITES.

BOARD MEMBER BREMBERG: WILL THE RICHMOND SITE

BE ABLE TO COPE WITH THE TONNAGE THAT IS BEING GENERATED

UNTIL THE TIME THAT ONE OF THESE TENTATIVE, MAYBE,

RESERVE SITES COMES INTO PLAY?

ANSWER ON THIS. I DO KNOW THAT THERE'S QUESTIONS BEING RAISED NOW BY THOSE COMMUNITIES THROUGH WHICH ADDITIONAL TRUCK TRAFFIC WOULD HAVE TO TRAVERSE AND UPON HIGHWAYS WHICH, APPARENTLY, ARE AT SOME MAXIMUM CAPACITY DURING CERTAIN HOURS ANYWAY. SO THEIR PLANS, I GUESS I WOULD SUBMIT, IT WOULD BE BEST DIRECTED TO THE COUNTY. I DON'T HAVE THE ANSWER. I WISH I DID. I'D FORM A CONSULTING BUSINESS AND GO TO WORK FOR MYSELF.

BOARD MEMBER BREMBERG: DON'T YOU THINK THAT MR.



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CONHEIM AND THE AG'S REPRESENTATIVE CAN KEEP THOSE LITTLE
THINGS IN MIND IF THEY'RE TRYING TO NEGOTIATE THEIR WAY
OUT OF -- WELL, I DON'T WANT TO SAY PUNITIVE, BUT AT
LEAST CORRECTIVE ACTION?

ATTORNEY CONHEIM: MR. CHAIRMAN, MRS. BREMBERG, MEMBERS, I'D LIKE TO HAVE A CLOSED SESSION TOMORROW BEFORE WE BREAK ON THIS SUBJECT. AND -- BUT LET ME TELL YOU THAT WE ARE ANALYZING ALL THE COMBINATIONS OF FACTS AND OPTIONS THAT THE COUNTY KEEPS COMING UP WITH IN AN ATTEMPT TO PUT A PLAN BEFORE THEIR OWN BOARD AND OUR BOARD SO THAT WE ARE AWARE OF THE KIND OF -- WE'RE DOING THE KIND OF ANALYSIS, MRS. BREMBERG, THAT YOU ARE SUGGESTING, BUT I DON'T WANT TO TALK ANYMORE ABOUT IT UNTIL WE CAN TALK ABOUT LITIGATION ASPECTS TOMORROW.

BOARD MEMBER BEAUTROW: GEORGE, THE SECOND PART OF YOUR PRESENTATION, YOU SAID YOU WANTED TO RECEIVE DIRECTION FROM THE BOARD OF WHAT TO DO WITH THESE REMAINING COUNTIES. I THOUGHT THAT WE HAD DISCUSSED THIS TIME AFTER TIME AS TO WHAT DIRECTION THAT YOU WERE GIVEN AND YOU WOULDN'T NEED ANY MORE. I'M JUST OFFERING THAT AS A REITERATION. I THINK THE DIRECTION IS PROCEED.

MR. LARSON: I BELIEVE MY RECOLLECTION SERVES
THAT AS A COURTESY TO THE BOARD SO THAT WE WOULD NOT LEND
THE APPEARANCE THAT WE WERE TAKING UNILATERAL ACTION TO
CONTACT THE ATTORNEY GENERAL'S OFFICE, THAT WE WOULD



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1	INFORM YOU OF OUR INTENTIONS TO DO SO BY LETTING YOU KNOW
2	THAT THESE COUNTIES ARE DELINQUENT. AND IF THERE WERE
3	SOME SITUATION WHICH YOU FELT COMPELLED YOU TO DIRECT US
4	NOT TO, I WOULD SAY THAT THE DEFAULT ACTION FOR US IS TO
5	SEND THEM TO THE ATTORNEY GENERAL'S OFFICE, BUT WE
6	CERTAINLY WANTED TO INFORM YOU OF THAT ACTION BECAUSE OF
7	ITS SIGNIFICANCE.
8	CHAIRMAN GALLAGHER: THANK YOU.
9	BOARD MEMBER CALLOWAY: MR. CHAIRMAN.
10	CHAIRMAN GALLAGHER: YES, MR. CALLOWAY.
11	BOARD MEMBER CALLOWAY: I'D LIKE TO TALK TO YOU
12	ABOUT SAN MATEO COUNTY, GEORGE, A MOMENT. THOSE OF YOU
13	WHO FOLLOWED THE EVENTS DOWN THERE IN THAT COUNTY,
14	THEY NOW THE CORPS OF ENGINEERS IS INVOLVED IN THE
15	SITE OF OX MOUNTAIN, WHICH ORIGINALLY THAT WAS NOT THE
16	CORPS OF ENGINEERS HAD NO JURISDICTION OVER IT. AFTER
17	THAT WAS DECIDED BY THE PLANNING PEOPLE IN SAN MATEO
18	COUNTY THAT THAT WOULD BE THEIR SITE, THEN THE CORPS

AND I TALKED TO THE COUNTY THE OTHER DAY,

AND IT'S MY UNDERSTANDING THAT THE OPERATOR WILL HAVE ALL

OF THE FINAL PAPERS, COMMENTS, REPORTS, AND EVERYTHING

RULES WERE CHANGED. CORPS OF ENGINEERS CAME IN AND NOW

THEY, IN ORDER TO PERMIT THIS SECOND CANYON, THEY'VE HAD

HAD TO GO THROUGH THE CORPS OF ENGINEERS WITH ALL OF



THEIR REPORTS.

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WILL BE FILED WITH THE CORPS OF ENGINEERS BEFORE THE END OF THIS MONTH. SO EVERYTHING WILL BE IN. IN OTHER WORDS, THE BALL WILL BE IN THE CORPS OF ENGINEERS' COURT BY THE END OF THIS MONTH. AND IT'S MY UNDERSTANDING ALL THE PUBLIC COMMENTS AND EVERYTHING HAVE BEEN RECORDED AND FILED, AND IT'S NOW UP TO THE CORPS OF ENGINEERS TO MAKE THE DECISION. SO THAT'S WHERE I THINK WE STAND THERE.

NOW, IF THIS IS SOMETHING YOU WANT TO TURN OVER TO THE ATTORNEY GENERAL, GOD LOVE THE ATTORNEY GENERAL IF HE CAN GET THE CORPS OF ENGINEERS TO MOVE ANY FASTER THAN THEY'RE MOVING, WHY PLEASE BE MY GUEST AND GO AHEAD AND DO IT. I'D SURE AS HELL LIKE TO SEE THEM MOVE FASTER. I DON'T THINK ANYBODY'S GOING TO MOVE THE CORPS OF ENGINEERS ANY FASTER THAN THEY WANT TO MOVE.

CHAIRMAN GALLAGHER: WE'VE HAD A REQUEST FROM MR. GEORGE LAAKSO TO ADDRESS THE BOARD ON THE SAN MATEO COUNTY PLAN. IS HE STILL IN THE AUDIENCE? WE'LL JUST MOVE ON THEN.

THANK YOU FOR THE REPORT, GEORGE. IT'S A GOOD ONE. I THINK THAT ONE OF THE THINGS WE CAN BRAG ON IS THE FACT THAT WE ARE BIRD DOGGING THESE THINGS AND GETTING THEM UP-TO-DATE AS FAST AS WE CAN.

IF THERE ARE NO FURTHER COMMENTS FROM THE BOARD OR FROM THE AUDIENCE, WE WILL STAND ADJOURNED FOR LUNCH OR RECESSED FOR LUNCH UNTIL 1:15.



(A LUNCH BREAK WAS TAKEN.) 1 2 3 5 6 7 8 9 111 10 11 AFTERNOON SESSION, DECEMBER 15, 1988 12

CALIFORNIA WASTE MANAGEMENT BOARD

CHAIRMAN GALLAGHER: BRING THE MEETING OF THE CALIFORNIA WASTE MANAGEMENT BOARD BACK TO ORDER, PLEASE. WE ARE PREPARED TO GO TO NO. 2, I HOPE. OKAY. THAT WILL BE THE FIRST ITEM ON THE AGENDA, ITEM NO. 2.

MR. IWAHIRO: YES, MR. CHAIRMAN, BOARD MEMBERS. I THINK YOU ALL ARE AWARE THAT WE'VE BEEN WORKING ON 2448, AND ONE OF THE THINGS THAT WE HAVE TO DO UNDER 2448 IS TO DEVELOP REGULATIONS FOR CLOSURE AND POSTCLOSURE PLANS AND MAINTENANCE.

AND, AS YOU KNOW, THAT AFFECTS A LOT OF DIFFERENT AGENCIES BECAUSE THE WATER BOARD IS INVOLVED IN THIS TYPE OF ACTIVITY AS WELL AS HEALTH AND AIR BOARD.



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BEFORE THE

CALIFORNIA WASTE MANAGEMENT BOARD

FOR THE STATE OF CALIFORNIA

IN THE MATTER OF THE:	1
REGULAR MONTHLY BOARD MEETING	
DECEMBER 15, 1988	

AFTERNOON SESSION

DATE AND TIME: THURSDAY, DECEMBER 15, 1988, 9:00 A.M.

PLACE:

BOARD HEARING ROOM 1020 NINTH STREET

SACRAMENTO, CALIFORNIA

REPORTER:

BETH C. DRAIN, CSR CERTIFICATE NO. 7152

(1)(4)

barrısters' reportıng service

1600 EAST FOURTH STREET, SUITE 220 SANTA ANA, CALIFORNIA 92701 TELEPHONE (714) 953-4447



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(A LUNCH BREAK WAS TAKEN.)

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AFTERNOON SESSION, DECEMBER 15, 1988 CALIFORNIA WASTE MANAGEMENT BOARD

CHAIRMAN GALLAGHER: BRING THE MEETING OF THE CALIFORNIA WASTE MANAGEMENT BOARD BACK TO ORDER, PLEASE.

WE ARE PREPARED TO GO TO NO. 2, I HOPE. OKAY. THAT WILL BE THE FIRST ITEM ON THE AGENDA; ITEM NO. 2.

MR. IWAHIRO: YES, MR. CHAIRMAN, BOARD MEMBERS.

I THINK YOU ALL ARE AWARE THAT WE'VE BEEN WORKING ON

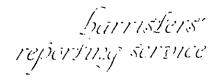
2448, AND ONE OF THE THINGS THAT WE HAVE TO DO UNDER 2448

IS TO DEVELOP REGULATIONS FOR CLOSURE AND POSTCLOSURE

PLANS AND MAINTENANCE.

AND. AS YOU KNOW, THAT AFFECTS A LOT OF
DIFFERENT AGENCIES BECAUSE THE WATER BOARD IS INVOLVED IN
THIS TYPE OF ACTIVITY AS WELL AS HEALTH AND AIR BOARD.





1	SO IN THEIR WISDOM, THE LEGISLATURE, IN PASSING 2448,
2	REQUIRED A COMMITTEE WHICH THEY CALL THE SOLID WASTE
3	CLEANUP AND MAINTENANCE ADVISORY COMMITTEE TO BE FORMED
4	AND TO DEVELOP SOME RECOMMENDATIONS THAT WOULD BE GIVEN
5	TO THIS BOARD ON HOW TO COORDINATE THIS REGULATIONS
6	BETWEEN THESE VARIOUS AGENCIES.
7	AND SO THIS TASK FORCE COMMITTEE, I
8	SHOULD SAY, HAS BEEN WORKING FOR THE LAST YEAR OR SO.
9	INCIDENTALLY, THEY HAVE A COUPLE OF OTHER REQUIREMENTS
10	WHICH WILL BE BROUGHT TO THE BOARD LATER ON.

FOR TODAY, WE ARE TALKING ABOUT THE RECOMMENDATIONS REGARDING THE COORDINATION OF REGULATIONS AMONGST THE VARIOUS AGENCIES INVOLVED, AND THEY HAVE DEVELOPED A REPORT THAT MAKES RECOMMENDATIONS TO EFFECT THAT COORDINATION.

BILL ORR, WHO HAS ALSO BEEN WORKING ON OTHER ASPECTS OF 2448, HAS BEEN WORKING WITH THIS COMMITTEE TO DEVELOP THE REPORT.

JUST FOR YOUR INFORMATION, IF YOU LOOK ON PAGE 6, YOU WILL NOTE THAT THE MAKEUP OF THE COMMITTEE, WHICH INCLUDES OUR CHAIRMAN, JOHN GALLAGHER; AS WELL AS JOHN DOYLE FROM THE ENVIRONMENTAL AFFAIRS AGENCY; DAN WALSH, CHAIRMAN OF THE WATER RESOURCES CONTROL BOARD: STAN PHILLIPPE FROM HEALTH; AND MR. BARBOSA, WHO IS A PRIVATE CITIZEN FROM THE CITY OF MONTEREY PARK: DR.



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COTTRELL FROM THE IMPERIAL COUNTY, REPRESENTING LOCAL HEALTH OFFICERS.

THERE HAS BEEN NO APPOINTEE FROM THE SENATE COMMITTEE ON RULES AS OF YET, SO WE'VE BEEN MOVING ALONG WITH THIS SET OF COMMITTEE. I MIGHT ADD THAT A LAW WAS PASSED TO MAKE THE ENVIRONMENTAL AFFAIRS SECRETARY THE CHAIRMAN FOR THIS COMMITTEE AND REQUIRE THAT AN ANNUAL REPORT BE GIVEN ON THE PROGRESS OF HOW THESE COORDINATION OF REGULATIONS IS GOING FOR THE NEXT THREE YEARS. AND SO, STARTING WITH JANUARY 1, WE WILL HAVE THE ENVIRONMENTAL AFFAIRS SECRETARY, JANANNE SHARPLESS BEING THE CHAIRMAN FOR THIS GROUP, CHAIRPERSON.

SO THE OTHER -- AS I INDICATED, THERE ARE
OTHER OUTPUTS THAT HAVE TO COME OUT OF THIS COMMITTEE,
AND THOSE WILL BE OUT OF THAT CHAIRMANSHIP. FOR TODAY,
WE ARE TALKING ABOUT THE COORDINATION OF REGULATIONS, AND
BILL ORR WILL GIVE US A SUMMARY OF THE REPORT WHICH IS
ALSO INCLUDED IN YOUR PACKET.

CHAIRMAN GALLAGHER: THANK YOU, MR. IWAHIRO.

BEFORE YOU START, BILL, I THINK IT'S IMPORTANT THAT WE

HAVE IN THE RECORD AND WITH THE PUBLIC IN ATTENDANCE GIVE

A LITTLE BIT OF BACKGROUND ON AN ISSUE THAT SEEMS TO COME

BEFORE US EVERY TIME WE WRITE GUIDELINES OR PROPOSED

REGULATIONS.

A LAW IS PASSED AND SIGNED INTO LAW BY THE



GOVERNOR, AND WE ARE REQUIRED TO DO THE NECESSARY WORK TO WRITE THE REGULATIONS TO IMPLEMENT THAT LAW.

OUR STAFF HAS THE UNPOPULAR JOB OF RUNNING
THE FIRST CUT OF HOW WE FEEL THE LAW SHOULD BE
ADMINISTERED, AND THEN WE HAVE AN OPPORTUNITY FOR THE
PUBLIC TO HAVE INPUT. IT DOES NOT MEAN THAT WHEN OUR
FIRST CUT AT REGULATIONS COME OUT THAT THAT'S GOING TO BE
THE FINAL, AND YET PEOPLE COME TO US CRYING CROCODILE
TEARS SOMETIMES AS THOUGH WE HAVE PUT THEM IN A

THE VERY IDEA IS THAT SOMEBODY HAS TO RUN A FIRST CUT BEFORE WE HAVE ANYTHING TO TALK ABOUT. THAT'S WHAT'S BEEN BILL ORR'S UNPLEASANT JOB. I THINK HE'S DONE A REMARKABLY FINE JOB. SO PLESAE BEAR IN MIND THAT WHAT WE'RE ABOUT TO GIVE YOU TODAY IS THE PROGRESS THAT HAS TAKEN PLACE IN THE DEVELOPMENT OF REGULATIONS, AND THERE WILL STILL BE AMPLE OPPORTUNITY FOR PUBLIC INPUT, AND NOTHING IS CAST IN CONCRETE. WITH THAT, BILL.

MR. ORR: THANK YOU VERY MUCH.

IN TERMS OF THESE GUIDELINES, I THINK THAT

IT ALLOWS US TO OPEN THE PERSPECTIVE THAT WE'RE INCLUDING

IN THE REGULATIONS AND ALLOW A LITTLE BIT OF UNPOPULARITY

TO BE SPREAD AROUND A LITTLE BIT.

THE ADVISORY COMMITTEE THAT IS BUILT INTO
THE ASSEMBLY BILL, HOPEFULLY, WILL DEAL WITH A NUMBER OF



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DIFFERENT AGENCIES' PERSPECTIVES AS WELL AS SOME OF THE DIFFERENT PERSPECTIVES OF THE REGULATED PUBLIC, SPECIFICALLY, THE COUNTY HEALTH OFFICERS IN THIS OVERALL PROGRAM.

THE GUIDELINES ARE, AS THE CHAIRMAN STATED,
A REQUIREMENT OF THE ADVISORY COMMITTEE, THAT THESE
GUIDELINES BE DEVELOPED AND SUBMITTED TO THE BOARD. AND
THAT'S WHY THE GUIDELINES ARE HERE FOR YOU TODAY.

THERE WAS A DISCUSSION ABOUT GUIDELINES AND UNDERGROUND REGULATIONS AND THINGS LIKE THAT THIS MORNING IN THE CONTEXT OF THE OFFICE OF ADMINISTRATIVE LAW PROCESS. THESE GUIDELINES ARE VERY DIFFERENT FROM SOMETHING THAT COULD BE CONSTRUED TO BE UNDERGROUND REGULATIONS IN THAT THEY'RE BEING DEVELOPED, NOT FOR THE OPERATORS, BUT FOR THE BOARD TO CONSIDER IN ADOPTING THE REGULATIONS FOR CLOSURE AND POSTCLOSURE.

THE ADVISORY COMMITTEE THAT, THE

COMPOSITION OF WHICH MR. IWAHIRO MENTIONED PREVIOUSLY,

HAS MET ON SEVERAL OCCASIONS, LEADING UP UNTIL THE LAST

MEETING IN NOVEMBER, WHERE THEY CONDITIONALLY APPROVED

THIS DOCUMENT. AND SO I WOULD LIKE TO GO THROUGH THE

DOCUMENT WITH YOU AND HIGHLIGHT THE MAJOR AREAS AND THEN

SOME OF THE ISSUES THAT THE COMMITTEE DISCUSSED DURING

ITS DELIBERATIONS ON THE COORDINATION OF REGULATIONS

ITEM.



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YOU WILL SEE A DISCUSSION OF THE SCOPE OF THE REQUIREMENT
OF THE COMMITTEE AND FOR THIS PARTICULAR REQUIREMENT OF
THE LEGISLATION, THAT A GUIDELINES DOCUMENT TO ALLOW ALL
OF THE STATE AGENCIES WITH RESPONSIBILITIES IN THE
CLOSURE AND POSTCLOSURE AREA THAT GUIDELINES BE PRESENTED
TO THE CALIFORNIA WASTE MANAGEMENT BOARD BEFORE JANUARY
1ST OF 1989.

THEN THAT THOSE GUIDELINES WOULD ALSO BE SUBMITTED TO THE LEGISLATURE AND THE GOVERNOR BY JANUARY 1ST OF 1989. THE COMMITTEE AT THEIR NOVEMBER 21ST MEETING CONDITIONALLY APPROVED THE DOCUMENT, AND WE'LL BE GOING THROUGH THOSE ITEMS TODAY. THERE WERE SEVERAL MAJOR AREAS THAT WERE DISCUSSED.

AUTHORITY IN THE AREA OF CLOSURE AND POSTCLOSURE OF THE LANDFILLS. AND SO THERE WAS A SORT OF AN ANNOTATED DISCUSSION OF THE DIFFERENT SECTIONS IN THE GOVERNMENT CODE AND THE WATER CODE AND THE HEALTH AND SAFETY CODE WHERE EACH OF THE AGENCIES HAVE RESPONSIBILITIES, AND THAT WOULD INCLUDE THE NEW REQUIREMENTS UNDER AB 2448, THAT WOULD INCLUDE THE BOARD'S GENERAL MANDATE REGARDING REGULATIONS AND SOLID WASTE MANAGEMENT POLICY. IT ALSO INCLUDED THE WATER BOARD'S AUTHORITY UNDER WHICH THEY ADOPTED SUBCHAPTER 15 AND ALSO ARE CONDUCTING THE SWAT



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PROGRAM. AND IT ALSO INCLUDES THE AIR BOARD. AND,
PRIMARILY, THEY HAVE TOXIC AIR CONTAMINANT PROGRAMS AND
THINGS THAT ARE NOT SPECIFICALLY AIMED AT LANDFILLS, BUT
AS ONE OF A NUMBER OF STATIONARY SOURCES, LANDFILLS HAVE
BEEN REGULATED BY THE AIR BOARDS AND THE LOCAL AIR
DISTRICTS AND, LIKEWISE, THEY HAVE RESPONSIBILITIES UNDER
THE SO-CALLED SWAT PROGRAM.
SO IN THE FOLLOWING PAGES THERE ON
AUTHORITY OR JURISDICTION, THESE ARE THE DIFFERENT AREAS
THAT CURRENTLY THE DIFFERENT AGENCIES HAVE
RESPONSIBILITIES.

IN TERMS OF LOOKING AT THE ACTUAL RECOMMENDATIONS OF THE ADVISORY COMMITTEE, THE COMMITTEE BROKE IT DOWN INTO FOUR MAJOR AREAS, THE FIRST BEING COORDINATING THE REGULATIONS, THE ACTUAL ADOPTION AND THE PROVISIONS OF THOSE REGULATIONS SET OUT BETWEEN THE AUTHORITY AND THE WATER CODE AND THE GOVERNMENT CODE AND THE HEALTH AND SAFETY CODE, THAT ALL OF THESE AGENCIES CAN APPROVE THE PLANS AND ENFORCE THEIR STANDARDS WITHOUT DUPLICATING OR CONFLICTING WITH EACH OTHER AND THAT THEY DO SO IN A COORDINATED FASHION.

THE SECOND AREA WAS ACTUALLY IMPLEMENTING
THE SPECIFIC TASKS THAT WOULD RESULT FROM THE REGULATIONS
SO THAT, EVEN AFTER YOU ADOPT IT IN A COORDINATED FASHION
REGULATIONS, THAT IT WON'T STOP THERE, BUT THAT, IN



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IMPLEMENTING THE REGULATIONS, THAT THE AGENCIES WOULD CONTINUE TO COMMUNICATE, TO COOPERATE, AND COORDINATE THEIR ACTIONS SO THAT THE OPERATOR DIDN'T GET THE FEELING THAT THEY WERE HAVING TO GO THROUGH SEVERAL INDEPENDENT PROCESSES. MANY OF THEM SEQUENTIAL RATHER THAN PARALLEL.

AND THIS MORNING THERE WAS A DISCUSSION ABOUT TRYING TO STREAMLINE THINGS. I THINK THERE WAS MAJOR ATTENTION GIVEN TO TRYING TO SET UP A PROCESS THAT WOULD DO THINGS IN A TIMELY MANNER, IN AN EXPEDITIOUS MANNER, NOT ONLY FOR THE OPERATORS, BUT FOR THE REGULATING AGENCIES AS WELL.

TO FURTHER, I GUESS, ALLOW FOR THIS KIND OF COORDINATION, NOT ONLY AT AN AGENCY LEVEL, BUT AT A TECHNICAL LEVEL, THERE'S A GENERAL RECOMMENDATION MADE THAT THERE SHOULD BE THE FREE EXCHANGE OF INFORMATION BETWEEN THE AGENCIES. SO, BASICALLY, EACH OF THE AGENCIES WOULD BE APPRISED OF WHAT THE OTHER HAND WAS DOING IN TERMS OF THE DIFFERENT FACILITIES, WHETHER IT BE IN TERMS OF PERMIT APPLICATIONS OR IN TERMS OF THE TECHNICAL INFORMATION THAT WOULD BE RECEIVED FROM OPERATORS, THAT THIS INFORMATION WOULD BE READILY ACCESSIBLE TO THE AGENCIES THAT WOULD NEED IT TO MAKE THEIR OWN DETERMINATIONS REGARDING THEIR PERMIT PROCESSES.

AND, FINALLY, THERE ARE SOME FOLLOW-UP



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ACTIVITIES THAT WOULD BE DEALT WITH UNDER THE

COORDINATION OF RELATED ACTIVITIES, AND WE'LL LOOK AT

THIS BY A RECOMMENDATION-BY-RECOMMENDATION BASIS.

WE'VE ALREADY TALKED ABOUT THE AUTHORITY. SO THEN LET'S SKIP TO PAGE 13 IN THE BOARD PACKET, LOOKING AT THE FIRST FOR THE REGULATION REVIEW, WHICH WOULD FALL UNDER THE ISSUE OF COORDINATION OF REGULATIONS. AS I MENTIONED, THE SPECIFIC AUTHORITIES HAVE BEEN MENTIONED PREVIOUSLY: BUT, JUST IN GENERAL, THE CALIFORNIA WASTE MANAGEMENT BOARD HAS A COMPREHENSIVE AUTHORITY IN THE AREA OF SOLID WASTE MANAGEMENT. THE STATE WATER RESOURCES CONTROL BOARD HAS THE GENERAL AUTHORITY IN THE AREA OF WATER QUALITY. LIKEWISE, THE AIR RESOURCES BOARD IN WATER QUALITY. AND AS ANOTHER AGENCY THAT IS NOT REPRESENTED WITHIN THE ENVIRONMENTAL AFFAIRS AGENCY, BUT VERY IMPORTANT TO ANY PUBLIC HEALTH RELATED MATTER, THE DEPARTMENT OF HEALTH SERVICES IS IMPORTANT AS RELATED TO SOLID WASTE MANAGEMENT IN THESE DISCUSSIONS.

SO THE FIRST RECOMMENDATION OF THE COMMITTEE WAS TO DESIGNATE A LEAD STAFF PERSON FOR EACH AGENCY, AND THAT STAFF PERSON WOULD BE ABLE TO REVIEW THE TECHNICAL REGULATIONS RELATED TO SOLID WASTE LANDFILLS FROM THEIR AGENCY'S PERSPECTIVE. SO THAT WHEN OUR AGENCY, THE CALIFORNIA WASTE MANAGEMENT BOARD, OR ANY OF



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THE OTHER AGENCIES, SAY, THE WATER BOARD, WERE TO LOOK AT REVISING SUBCHAPTER 15, IF THEY ARE GOING TO PROMULGATE NEW REGULATIONS, THERE WOULD BE A SPECIFIC PERSON DESIGNATED TO REVIEW THE REGULATIONS OF THE OTHER AGENCIES.

I THINK THIS IS PARTICULARLY IMPORTANT

BECAUSE IT SORT OF GETS EARLY INPUT, NOT ONLY FROM THE REGULATED PUBLIC STANDPOINT, BUT FROM ALSO THE PERSPECTIVE OF HOW THE AGENCIES' REGULATIONS WORK TOGETHER TO SEEK TO HEAD OFF ANY CONFLICTS LATER ON DOWN THE ROAD.

THE TECHNICAL PERSON WOULD ALSO BE
RESPONSIBLE FOR ACTUALLY WORKING ON TECHNICAL STANDARDS
THAT WOULD HAVE JOINT INTERESTS. FOR EXAMPLE, IN THE
AREA OF FINAL COVER, IT MAY BE THAT THE DIFFERENT
AGENCIES WOULD WORK ON A METHOD FOR TESTING FINAL COVER
FOR PERMEABILITY THAT WOULD BE ACCEPTABLE TO ALL OF THE
DIFFERENT AGENCIES. SO THAT YOU WOULDN'T HAVE ONE AGENCY
SAYING DO THIS AND ANOTHER AGENCY DO THAT. INSTEAD YOU
WOULD GET THE AGENCIES TOGETHER AND TO JOINTLY WORK OUT A
METHOD THAT WOULD BE ACCEPTABLE TO EVERYONE UP FRONT, AND
THEN THEY COULD PUT THAT INTO THEIR REGULATIONS AS
APPROPRIATE.

SO BOTH IN TERMS OF REGULATIONS REVIEW AND IN TERMS OF A TECHNICAL PERSON, THAT WOULD BE FOR THE



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DESIGNATION OF THE LEAD STAFF PERSON. IT ALSO SETS OUT AGENCY TIME FRAMES FOR REVIEW WHERE THE AGENCY WOULD MAKE AVAILABLE THE REGULATIONS BEFORE THEY FORMALLY NOTICED THEM THROUGH THE OAL PROCESS SO THAT THE OTHER AGENCIES WOULD HAVE AN IDEA WHAT WAS GOING ON BEFORE THEY ACTUALLY ENTERED INTO THE FORMAL PROCESS. AND IT CALLS FOR A 30-DAY LEAD TIME IN ADVANCE OF THAT PUBLIC PRESENTATION TO OAL FOR NOTICE.

IT ALSO SETS ABOUT STATEMENT UNDER RECOMMENDATION 3 TO RESOLVE ANY CONFLICTS WHERE, IF IN THE COURSE OF RECOMMENDATIONS 1 OR 2, THERE WOULD BE ANY COMMENTS THAT COULD NOT BE RECONCILED, THAT IT WOULD SET OUT A PROMISE ON EACH OF THE AGENCIES TO INITIATE A MEETING TO TRY TO RESOLVE THESE BEFORE THEY WOULD BE PUBLICLY NOTICED AND, AGAIN, TO ENSURE THAT KIND OF COORDINATION.

THE RECOMMENDATION 4 HAS TO DO WITH COMPLIANCE WITH FEDERAL REQUIREMENTS. ONE OF THE PRIMARY MANDATES OF THE COMMITTEE IN COORDINATING THE REGULATIONS IS THAT THE REGULATIONS THAT WOULD BE ADOPTED BY THE CALIFORNIA WASTE MANAGEMENT BOARD UNDER AB 2448 AND BY THE OTHER AGENCIES WOULD BE COMPATIBLE WITH OR MEET ALL STATE AND FEDERAL REQUIREMENTS. AND SO IN TERMS OF COMPLIANCE WITH FEDERAL REGULATIONS, THE ONES THAT WE HEAR ABOUT MOST COMMONLY ARE THE RCRA SUBTITLE D



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REGULATIONS, BUT THERE ARE OTHER FEDERAL MANDATES, FOR EXAMPLE, UNDER THE CLEAN AIR ACT AND THE CLEAN WATER ACT. ALL OF THOSE THINGS, WHEN WE ADOPT REGULATIONS, WE NEED TO BE CONSISTENT WITH OTHER AREAS OF THE FEDERAL RULES. AND SO THIS WOULD ASSIST IN THAT COMPLIANCE WITH THOSE FEDERAL PROGRAMS THAT ARE BEING IMPLEMENTED AT THE STATE LEVEL.

THE SECOND AREA OF THE DOCUMENT DEALS WITH THE TASKS FOR IMPLEMENTATION. AND THIS WOULD BE THINGS THAT WOULD BE MORE SPECIFIC TO THE PROVISIONS THAT WE'LL BE SEEING IN OUR REGULATIONS. CURRENTLY, THE STAFF IS FINISHING UP OUR NEXT INCREMENT OF CLOSURE REGULATIONS THAT WE PLAN ON BRINGING TO YOU IN THE NEXT MONTH. OUR PROPOSAL WILL BE CONSISTENT WITH THAT WHICH THE COMMITTEE HAS COME UP WITH, WHICH IS A PROCESS FOR REVIEW OF PRELIMINARY CLOSURE PLANS AND FINAL CLOSURE PLANS WHICH WILL ALLOW A PARALLEL REVIEW BY EACH OF THE AGENCIES AND WILL COORDINATE THE COMMENTS AND ALLOW FOR THE COMPLETION OF THE APPROVAL OF THE PLAN WITHIN 180 DAYS, WHICH WILL ALLOW FOR THE APPROVAL WITHIN THE ONE-YEAR TIME FRAME THAT ALL CLOSURE PLANS HAVE TO BE ADOPTED IN.

YOU'LL BE HEARING ABOUT THAT MORE, BUT IT WOULD BASICALLY SAY THAT THE OTHER AGENCIES, THE LOCAL ENFORCEMENT AGENCIES AND THE REGIONAL WATER BOARDS, WOULD



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MANAGEMENT BOARD WITHIN 60 DAYS SO THAT WE CAN GIVE THE OPERATOR AND EARLY READ ON WHETHER OR NOT THEIR CLOSURE PLAN IS WORTH PURSUING THROUGH THE APPROVAL. AND THAT COORDINATED RESPONSE WOULD BE SENT TO THE OPERATOR SO THAT THEY COULD MAKE CHANGES AND PROCEED ACCORDINGLY.

IF THE PLAN WAS GOING TO PROCEED, THEN THERE WOULD BE 120-DAY PERIOD OF TIME THAT THE LOCAL ENFORCEMENT AGENCY AND THE REGIONAL WATER BOARD WOULD HAVE TO APPROVE THE PLANS. IF THEY DID THAT, THEN THE WASTE BOARD, THEN, WOULD HAVE AN ADDITIONAL 60 DAYS BEYOND THAT TIME FRAME TO MAKE THEIR FINAL APPROVAL. WHICH WOULD INCLUDE, NOT ONLY THE APPROVAL OF THE CLOSURE PLAN, BUT ALSO WOULD INCLUDE THE FINANCIAL MECHANISM WHICH IS UNIQUE IN THE APPROVAL THAT THE BOARD HAS. NONE OF THE OTHER AGENCIES, THE LEA OR THE REGIONAL BOARD, ARE TO APPROVE THE FINANCIAL MECHANISM. THAT IS SOLELY YOUR RESPONSIBILITY. AND SO THERE'S AN ADDITIONAL 60 DAYS BEYOND THAT WHICH THE OTHER AGENCIES ARE ALLOWED TO ALLOW FOR THAT ADDITIONAL CONSIDERATION.

RECOMMENDATION 6 HAS TO DO WITH THE
APPROVAL PROCESS FOR A FINAL PLAN. HISTORICALLY, THE
FINAL PLANS TO BE IMPLEMENTED TAKE MANY YEARS, IN SOME
CASES, TO BECOME FINAL. AND A LOT OF TIMES THE PLAN IS
NOT FINALIZED UNTIL AFTER THE FACILITY HAS CLOSED. WHICH



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BETH C. DRAIN, CSR 7152



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IS A LITTLE BIT LATE TO HAVE YOUR CLOSURE PLAN APPROVED. AND SO THE INTENT HERE IS TO REQUIRE THAT A CLOSURE PLAN THAT IS GOING TO BE IMPLEMENTED BE SUBMITTED TWO YEARS BEFORE THE FACILITY IS SUPPOSED TO CLOSE.

CURRENTLY, SUBCHAPTER 15 REQUIRES 180 DAYS FOR CLOSURE, WHICH IN PRACTICE HAS NOT BEEN ENOUGH TIME TO APPROVE THE PLANS AND GO THROUGH SEVERAL INCREMENTS. SO THE PLANS ARE TO BE SUBMITTED TWO YEARS PRIOR TO CLOSURE, AND THEN THERE WOULD BE A COMPLETE -- AGAIN, A COMPLETENESS REVIEW, AND ALL OF THE AGENCIES WOULD HAVE TO APPROVE OR DENY THE PLANS WITHIN A 180-DAY TIME FRAME.

SO IF A PLAN STILL HAD FURTHER DETAILS TO BE WORKED OUT, THERE WOULD STILL BE, SAY, 18 MONTHS LEFT TO WORK THOSE DETAILS OUT BEFORE THE FACILITY CLOSED, RATHER THAN AFTER THE FACILITY STOPPED ACCEPTING WASTE. AND THIS IS CONSISTENT, BOTH WITH THE ONE-YEAR TIME FRAME THAT'S ALLOWED BEFORE THE FACILITY HAS TO CEASE OPERATION FOR CLOSURE PLANS AND ALSO THE PROVISION THAT NO PRELIMINARY CLOSURE PLAN BE CONSIDERED FOR A FACILITY THAT MAY NOT BE REASONABLY EXPECTED TO REMAIN OPEN FOR SO WE FIGURE IF IT TAKES A YEAR TO GET THE ONE YEAR. PLAN APPROVED, THERE WOULD STILL BY A YEAR LEFT OF OPERATION BEFORE THE FACILITY WOULD ACTUALLY CLOSE.

NOW, IN TERMS OF RECOMMENDATION 7, IT HAS TO DO WITH BRINGING THE DEPARTMENT OF HEALTH SERVICES IN



ON THE REVIEW OF THESE PLANS. THIS PARTICULAR PROVISION
IS THERE TO COORDINATE THE RELATIONSHIP BETWEEN THE SOLID
WASTE FACILITIES PERMITS THAT ARE CONCURRED WITH BY THE
WASTE BOARD AND THE HAZARDOUS WASTE FACILITIES PERMITS
THAT ARE ISSUED BY THE HEALTH DEPARTMENT.

THIS RECOMMENDATION WOULD INCLUDE THE PROVISION THAT, IN THE CASES WHERE THERE IS BOTH A HAZARDOUS WASTE PERMIT AND A NON-HAZARDOUS WASTE, THAT THIS WOULD ALLOW FOR THE COORDINATION OF A SUBTITLE C OR HAZARDOUS WASTE CLOSURE PLAN WITH A SUBTITLE D OR AB 2448 CLOSURE PLAN.

AND WHAT IT CALLS FOR IS IN THE EVENT WHERE A FACILITY ACCEPTS BOTH HAZARDOUS AND NON-HAZARDOUS WASTE, WHICH BASICALLY MAKES IT A HAZARDOUS WASTE FACILITY, THAT THE SISTER AGENCIES, INCLUDING THE WASTE BOARD, WOULD HAVE 60 DAYS TO REVIEW A HAZARDOUS WASTE CLOSURE PLAN, KEEPING IN MIND THAT THE DEPARTMENT OF HEALTH SERVICES UNDER RCRA ONLY HAS 90 DAYS TO REVIEW THE PLAN. SO THEY WOULD BE ALLOWING US 60 OF THEIR 90 DAYS TO REVIEW THE HAZARDOUS WASTE CLOSURE PLANS THAT ALSO ACCEPT SOLID WASTE.

RECOMMENDATION 8 HAS TO DO WITH THE
IMPLEMENTATION SCHEDULE FOR THE CLOSURE PLANS.
BASICALLY, THE SCHEDULE FOR THE CLOSURE OF AN INDIVIDUAL
FACILITY WILL BE OUTLINED IN THE CLOSURE PLAN. AND THIS



HAS TO DO WITH WHEN THE ACTUAL CLOSURE IS GOING TO BE IMPLEMENTED, THAT THE CALIFORNIA WASTE MANAGEMENT BOARD WILL NOTIFY THE OTHER AGENCIES THAT THE OPERATOR INTENDS TO BEGIN THE CLOSURE ACTIVITIES.

FROM THAT POINT ON IT BECOMES THE RESPONSIBILITY OF THAT AGENCY TO KEEP TRACK OF HOW THE CLOSURE IS GOING RELATIVE TO THEIR OWN REQUIREMENTS. ΙT ALSO INCLUDES THE PROVISION THAT IN THE EVENT THAT SOME KIND OF A RELEASE, A CONTAMINATION PROBLEM, OR SOMETHING WOULD BE IDENTIFIED, THAT THERE MAY BE THE NEED TO MODIFY THE IMPLEMENTATION OF THE SCHEDULE PENDING THE REMEDIATION OR MITIGATION OF THAT PROBLEM. AND SO IT OUTLINES A PROCESS FOR THAT, THAT THE SCHEDULE COULD BE MODIFIED AND THEN PURSUED FROM THAT POINT ON.

RECOMMENDATION 9 DEALS WITH THIRD-PARTY IMPLEMENTATION OF CLOSURE AND POSTCLOSURE MAINTENANCE PLANS, WHICH SORT OF LINKS TOGETHER BOTH OF THE PRIMARY CLOSURE AND POSTCLOSURE ASPECTS OF AB 2448.

WHAT WE'VE BEEN BRINGING TO YOU OVER THE LAST SEVERAL MONTHS IN TERMS OF REGULATIONS HAS DEALT WITH WHAT THE OPERATOR SHOULD DO TO PROPERLY CLOSE AND MAINTAIN THE LANDFILL. ONE OF THE PORTIONS OF THE STATEWIDE FUND THAT WILL BE COLLECTED BY THE STATE BOARD OF EQUALIZATION WILL BE AVAILABLE FOR THE PREPARATION AND/OR IMPLEMENTATION OF CLOSURE PLANS AND POSTCLOSURE



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PLANS IN THE EVENT THAT AN OPERATOR DOES NOT HAVE THE
RESOURCES TO DO THAT.

THIS WOULD REPRESENT A THIRD-PARTY

IMPLEMENTATION WHERE SOMEONE OTHER THAN THE OPERATOR MAY

BE IN THE POSITION AT SOME POINT DOWN THE ROAD TO

IMPLEMENT A CLOSURE PLAN SO THAT RECOMMENDATION 9

INDICATES THAT, REGARDLESS OF WHO IS THE THIRD PARTY,

WHETHER THE WASTE MANAGEMENT BOARD CONTRACTS WITH A

CONSULTANT TO IMPLEMENT A CLOSURE PLAN, OR WHETHER THEY

CONTRACT WITH A REGIONAL WATER BOARD TO DO THAT, OR

WHATEVER HAPPENS, THAT EACH OF THE AGENCIES RETAINS THEIR

APPROVAL AUTHORITY, LIKE THE THIRD PARTY WAS AN OPERATOR,

THAT THE THIRD PARTY, THEN, WOULD HAVE TO SUBMIT THEIR

CLOSURE PLAN TO THE APPROVING AGENCIES.

AND IT FURTHER INDICATES THAT THE

CALIFORNIA WASTE MANAGEMENT BOARD WILL RETAIN ITS

AUTHORITY FOR THE DISBURSEMENT OF MONEY OUT OF THIS

STATEWIDE ACCOUNT FOR THIRD PARTIES AS THE LAW SPECIFIES.

THE THIRD AREA, DEALING WITH INFORMATION
EXCHANGE, IS SORT OF A CARRY-OVER FROM A LOT OF
DISCUSSIONS THAT HAVE BEEN GOING ON IN TERMS OF
NOTIFICATION BY VARIOUS AGENCIES UNDER THE SWAT PROGRAM
AND THAT KIND OF THING. BASICALLY, IF YOU'RE GOING TO
ISSUE A PERMIT OR ISSUE A CEASE AND DESIST ORDER OR IF
YOU ARE GOING TO REQUIRE SOME INFORMATION FROM AN



OPERATOR, THAT INFORMATION SHOULD BE AVAILABLE TO THE
OTHER AGENCIES AS WELL. AND THAT, IN TERMS OF THIS,
WOULD FACILITATE A COORDINATED APPROACH TO, SAY,
REMEDIATING PROBLEMS. IF PARTICULAR ENVIRONMENTAL
PROBLEMS HAVE BEEN IDENTIFIED, THE OTHER AGENCIES NEED TO
KNOW ABOUT THAT SO THAT, WHILE YOU ARE PURSUING THE
CORRECTIVE ACTION, THAT ANY CONSIDERATIONS FROM THE OTHER
AGENCIES FOR WATER QUALITY OR AIR QUALITY COULD BE
ADDRESSED AT THAT TIME AS WELL.

ALONG WITH THAT, RECOMMENDATION 10 LISTS A NUMBER OF ITEMS THAT SHOULD BE AVAILABLE TO EACH OF THE AGENCIES ON A ROUTINE BASIS. AND THIS WOULD INCLUDE: REPORTS OF INSPECTIONS, SUCH AS THE ONES THAT ARE KEPT TRACK OF IN OUR SOLID WASTE INFORMATION SYSTEM; SOLID WASTE FACILITIES PERMITS THAT ARE ISSUED BY THE LEA'S AND CONCURRED WITH BY THE BOARD; WASTE DISCHARGE REQUIREMENTS THAT ARE ADOPTED BY THE REGIONAL WATER QUALITY CONTROL BOARDS: COPIES OF AGENCY COMMENTS AND RESPONSES TO THE SWAT TESTS, WHICH I THINK ARE GOING TO BE VERY IMPORTANT IN THE NEXT COUPLE OF YEARS; PERMITS TO CONSTRUCT OR OPERATE VARIOUS TYPES OF FACILITIES PURSUANT TO THE HEALTH AND SAFETY CODE. THAT MIGHT INCLUDE LANDFILL GAS RECOVERY SYSTEMS IN THE SOUTH COAST AIR QUALITY MANAGEMENT DISTRICT OR IN THE BAY AREA AIR QUALITY MANAGEMENT DISTRICT. IT MAY INCLUDE AN AIRSTRIPPER OR



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BETH C. DRAIN, CSR 7152

1600 EAST FOURTH STREET, SUITE 220 SANTA ANA, CALIFORNIA 92701 LOS ANGELES ORANGE COUNTY SAN DIEGO

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ANY TYPE OF ACTIVITY THAT THE AIR DISTRICTS REGULATE THAT
WE SHOULD HAVE ROUTINE ACCESS TO THEIR PERMITS TO
CONSTRUCT OR OPERATE. ANY MONITORING REQUIREMENTS THAT
AN AGENCY PARTY TO THESE GUIDELINES WOULD REQUIRE, SUCH
AS LANDFILL GAS MONITORING, GROUNDWATER QUALITY
MONITORING, THAT TYPE OF INFORMATION SHOULD BE ROUTINELY
AVAILABLE TO ALL THE AGENCIES THAT HAVE AUTHORITY IN THE
CLOSURE AND POSTCLOSURE OF THE SOLID WASTE LANDFILLS.

AND, IN ADDITION TO THAT, COPIES OF ALL ENFORCEMENT ACTIONS AT SOLID WASTE LANDFILLS BY THE DIFFERENT AGENCIES, WHICH WOULD INCLUDE VARIOUS CEASE AND DESIST ORDERS AND, IN SOME INSTANCES, ADMINISTRATIVE ORDERS IF THOSE AGENCIES HAVE THAT PARTICULAR AUTHORITY.

WE'VE ALSO, AS AN ADDITIONAL REQUEST, WE'VE ASKED THAT THE STATE WATER BOARD AND THE AIR RESOURCES BOARD REQUEST THAT THEIR REGIONAL OR DISTRICT BOARDS ASK THAT THE OPERATOR SEND TO US, THE WASTE MANAGEMENT BOARD, COPIES OF THE SWAT REPORTS. OVER THE LAST COUPLE OF YEARS SINCE THE SWAT REPORTS HAVE BEEN REQUIRED, WE'VE RECEIVED SOME BECAUSE THE OPERATORS HAVE CHOSEN TO SEND THEM TO US. WE'VE RECEIVED OTHERS BECAUSE WE'VE MADE SPECIFIC REQUESTS, BUT IN THIS AGENCY DOCUMENT, WE WOULD REQUEST THAT WHEN THE REGIONAL BOARD OR THE AIR DISTRICT COMMUNICATES WITH THE OPERATOR, THAT THEY REQUEST A COPY FOR THE WASTE BOARD UP FRONT SO THAT THEY DON'T HAVE TO





GO THROUGH AND AFTER THE FACT TRY TO COME UP WITH ANOTHER COPY OF THE DOCUMENT.

BOARD MEMBER BEAUTROW: EXCUSE ME. I'D LIKE TO ADD SOMETHING RIGHT THERE. I JUST FOUND OUT RECENTLY THAT THE WATER BOARD HAS ON DATA DISK -- I THINK IT'S GOING TO BE AVAILABLE JANUARY -- A SUMMARY STATEWIDE OF ALL SWAT DATA. AND THIS -- MAYBE YOU DON'T KNOW ABOUT THAT, BUT I JUST RECENTLY FOUND OUT ABOUT IT. WHEN YOU TALK ABOUT THE INDIVIDUAL SWAT THINGS, YOU ARE TALKING ABOUT BIG REPORTS, BUT HERE IS A SUMMARY AND YOU MIGHT INCLUDE DATABASE OR SOMETHING THAT THEY HAVE IN THEIR HAND RIGHT NOW.

MR. ORR: THAT'S A GOOD SUGGESTION. I KNOW THAT THEY HAVE BEEN DEVELOPING A DATABASE FOR SOME TIME. I ... DON'T HAVE THE MOST RECENT VERSION OF IT.

BOARD MEMBER BEAUTROW: THEY HAVE IT.

MR. ORR: THE FINAL AREA HAS TO DO WITH THE COORDINATION OF RELATED ACTIVITIES. AND WHAT THAT FOCUSES ON IS WHAT WAS MENTIONED PREVIOUSLY ABOUT THE SHIFT IN THE COMPOSITION AND, TO A CERTAIN EXTENT, THE TASKS OF THE COMMITTEE. IN THE PASSAGE OF SOME CLEANUP LEGISLATION, THERE WAS AN ADDITIONAL REQUIREMENT MADE ON THE COMMITTEE THAT FOR THE YEARS 1990, 1991, AND 1992 THAT THIS SOLID WASTE CLEANUP AND MAINTENANCE ADVISORY COMMITTEE WOULD PREPARE AN ANNUAL REPORT ON THE STATUS,



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barrısters' reportıng service BASICALLY, OF ALL THE ACTIVITIES FOR THE OTHER RECOMMENDATIONS.

THAT AS THE AGENCIES ADOPT REGULATIONS AND BEGIN TO IMPLEMENT THESE NEW REGULATIONS, THAT THIS COMMITTEE BASICALLY ISSUE TO THE LEGISLATURE A STATUS REPORT ON HOW THESE THINGS ARE GOING. AND SO AS RECOMMENDATION 11, THE COMMITTEE HAS RECOMMENDED THAT EACH AGENCY SUBMIT A STATEMENT ON THE STATUS OF THE ITEMS THAT ARE REQUIRED IN THIS ANNUAL REPORT FOR COMPILATION BY THE ADVISORY COMMITTEE THAT WOULD THEN, IN TURN, BE SUBMITTED TO THE LEGISLATURE.

IT CALLS FOR THE FINAL VERSION OF THIS

MATERIAL TO BE SUBMITTED TO THE WASTE MANAGEMENT BOARD BY

MARCH FOR THE PREVIOUS CALENDAR YEAR. SO FOR THE 1990

REPORT, IT WOULD BE IN MARCH OF 1990. THE FIRST

SUBMISSION WOULD BE IN MARCH OF 1990.

THE COMPILATION OF THE ACTIVITIES WILL THEN
CONTINUE FOR THE THREE SUCCEEDING YEARS, AND THE
COMMITTEE THEN WILL ISSUE THE REPORT.

SO THAT IS A SUMMARY OF ALL OF THE ISSUES
AND RECOMMENDATIONS OF THE ADVISORY COMMITTEE. THE
COMMITTEE DID CONDITIONALLY APPROVE THESE GUIDELINES, AND
THE NEXT MEETING OF THE ADVISORY COMMITTEE WILL BE ON
JANUARY 6, 1989. AND WE'LL INFORM YOU IF THERE ARE ANY
CHANGES TO THE CONDITIONAL -- BASED ON THE CONDITIONAL



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1 APPROVAL TO THIS DOCUMENT. THE COMMITTEE WILL THEN 2 TRANSMIT THE DOCUMENT TO THE LEGISLATURE AND THE GOVERNOR 3 BASED ON THE REQUIREMENTS OF THE LAW. 4 BOARD MEMBER BREMBERG: MR. CHAIRMAN --5 CHAIRMAN GALLAGHER: YES, MS. BREMBERG. BOARD MEMBER BREMBERG: -- I JUST HAD A POINT OF 6 7 INFORMATION. DO THE BOARDS OF THE OTHER AGENCIES HAVE TO ACCEPT THIS CONDITION OR IS IT INCUMBENT UPON US AS IT'S 8 OUR ASSIGNED -- THE ADVISORY COMMITTEE HAS BEEN ASSIGNED 9 ARE WE THE ONES OR DON'T THEY HAVE TO GO THROUGH 10 TO US. THE WHOLE HIERARCHY EVERY TIME? 11 12 MR. IWAHIRO: THAT'S A REAL GOOD QUESTION, 13 I WAS ASKING THAT MYSELF. BUT IN TERMS OF FRANKLY. WHAT'S COVERED IN 2448, IT'S NOT REQUIRED, BUT I WOULD 14 15 SUGGEST THAT WE SUBMIT IT TO THEM. BOARD MEMBER BREMBERG: I'M NOT SAYING IT SHOULD 16 17 BE DEPENDS THEM. I JUST WONDERED IF IT WERE A 18 REQUIREMENT THAT THEY APPROVE, BECAUSE I COULD SEE SLIPPAGE OF SIX MONTHS WHILE IT'S WANDERING AIMLESSLY 19 20 THROUGH VARIOUS AGENCIES, AND THEN EVERYBODY'S DELINQUENT AND WE'D BE CRITICIZED AGAIN THROUGH NO FAULT OF OUR OWN. 21 22 MR. IWAHIRO: IN TERMS OF THIS PARTICULAR 23 REPORT, THERE'S NO REQUIREMENT THAT YOU FOLKS -- THAT THE 24 BOARD APPROVES IT OR NOT. IT'S JUST THE FACT OF 25



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ACCEPTING IT FOR THEIR CONSIDERATION IN FURTHER

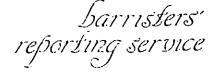
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1.	DEVELOPING REGULATIONS.
2	BOARD MEMBER BREMBERG: THANK YOU.
3	CHAIRMAN GALLAGHER: ANYTHING ELSE?
4	BOARD MEMBER BREMBERG: NO. I THINK HE DID A
5	SUPER JOB. NOT SURPRISING. HE ALWAYS DOES A SUPER JOB.
6	CHAIRMAN GALLAGHER: WITH REGARDS TO THE REPORT
7	TO THE LEGISLATURE, AS I READ IT, IT'S 1990. I WONDER
8	IF ARE YOU GOING TO REMIND JAN SHARPLESS AND HER GROUP
9	THAT THEY'RE SUPPOSED TO MAKE THAT REPORT BECAUSE IT
10	SHOULD GO OUT OVER HER SIGNATURE, AND I'M NOT EVEN SURE
11	IF SHE RIGHT AT THE MOMENT REALIZES THAT SHE'S ALREADY
12	ASSUMED THE CHAIRPERSON'S ROLE ON THAT COMMITTEE. DO YOU
13	KNOW, GEORGE?
14	MR. EOWAN: I THOUGHT IT WAS '89. I THOUGHT WE
15	HAD TO GIVE THEM A REPORT JANUARY OF '89.
16	CHAIRMAN GALLAGHER: WELL, READING IN THAT LAST
17	RECOMMENDATION, IT SAYS 1990, '91, AND '92.
18	MR. EOWAN: I'M NOT SURE THAT SAYS THAT. IT IS
19	'89. I'M SURE OF THAT. AS SOON AS BUT YOU ARE STILL
20	RIGHT BECAUSE, TECHNICALLY, SHE'S GOING TO BE THE
21	CHAIRMAN AT THAT POINT.
22	CHAIRMAN GALLAGHER: I JUST WONDER IF THEY
23	REALIZE IT OVER ACROSS THE STREET.
24	MR. IWAHIRO: I CAN CLARIFY THAT. THE '90, '91,
25	'92 ARE ANNUAL REPORTS REQUIRED BY THIS NEW CLEANUP





LEGISLATION. THIS REPORT HERE THAT WE HAVE IN FRONT OF US IS DUE JANUARY 1ST OF 1989.

MR. ORR: ONE ADDITIONAL CLARIFICATION TO THAT,
THE NEW STATUTE THAT WILL GO INTO EFFECT ON JANUARY 1ST
OR 2D, THAT INCLUDES THIS ADDITIONAL REQUIREMENT, IS SORT
OF THE SECOND ANNUAL REPORT THAT'S PART OF THE AB 2448
PROGRAM. THERE IS ALREADY AN ANNUAL REPORT REQUIRED OF
THIS BOARD, THAT THE FIRST ONE WILL BE DUE THIS COMING
YEAR.

THIS IS A SEPARATE REPORT BY THE ADVISORY
COMMITTEE THAT WILL TAKE INTO ACCOUNT, NOT ONLY WHAT THE
WASTE BOARD HAS DONE, BUT WHAT THE OTHER AGENCIES HAVE
DONE AS WELL.

AND ONE OF THE THINGS, AS THE STAFF
ATTEMPTED TO PROVIDE SUPPORT TO THE COMMITTEE, THAT WE
WERE WRESTLING WITH IS WHEN THEY WOULD CALL FOR THE
REPORT TO BE 1990, '91 AND '92, THEY DIDN'T SAY WHEN IT
WAS SUPPOSED TO BE DUE AND FOR WHAT TIME PERIOD THAT IT
WAS SUPPOSED TO BE FOR. SO WHEN WE HAVE THE DATE OF
MARCH OF 1990, THAT WILL BE FOR CALENDAR YEAR 1989 TO BE
SUBMITTED ON MARCH OF 1990 TO THE COMMITTEE.

CHAIRMAN GALLAGHER: THANK YOU. I WAS JUST
WANTED TO BE SURE THAT THE LADY WHO SUPERVISES OUR
OPERATION DIDN'T GET THE IDEA WE WERE LAYING IN THE WEEDS
AND NOT GOING TO KEEP HER ADVISED.





'	. INH. EUWAN: I WOULD RECOMMEND, MR. CHATRMAN, WE
2	MOVE TO ITEM 8. MR. DUNCAN FROM EL DORADO COUNTY IS
3	CHAIRMAN GALLAGHER: STILL NOT IN?
4	MR. EOWAN: ITEM 6. THERE'S ITEM 6 THERE.
5	CHAIRMAN GALLAGHER: WE HAVE ITEM 6, GEORGE.
6	LET'S GO TO ITEM 6 AND TRY TO KEEP IT IN SEQUENCE THEN.
7	MR. OLDALL: MR. CHAIRMAN, AGENDA ITEM NO. 6 IS
8	CONSIDERATION OF THE MONO COUNTY SOLID WASTE MANAGEMENT
9	PLAN REVIEW REPORT, AND JEANIE BLAKLESLEE FROM THE
10	PLANNING DIVISION WILL BE THE STAFF PERSON PRIMARILY
11	RESPONSIBLE FOR MAKING THIS PARTICULAR PRESENTATION.
12 .	MS. BLAKLESLEE: GOOD AFTERNOON, MR. CHAIRMAN
13	AND BOARD MEMBERS. TODAY I'LL PRESENT THE PLAN REVIEW
14	REPORT FOR MONO COUNTY.
15	MONO COUNTY IS LOCATED EAST OF THE SIERRA
16	NEVADA RANGE AND NORTH OF INYO COUNTY, SOUTH OF ALPINE
17	COUNTY. THE STATE OF NEVADA BORDERS THE COUNTY TO THE
18	EAST. MONO COUNTY HAS A PERMANENT POPULATION OF ABOUT
19	9500 PEOPLE. DURING THE SUMMER AND WINTER MONTHS, THE
20	POPULATION AVERAGES FROM 25,000 TO 30,000, SO THEY HAVE A
21	HIGH TOURIST RATE.
22 ,	THE CITY OF MAMMOTH LAKES IS THE COUNTY'S
23	ONLY INCORPORATED CITY, AND BRIDGEPORT SERVES AS THE
24	COUNTY SEAT. MONO COUNTY BOARD OF SUPERVISORS IS
25	BESPONSIBLE FOR ESTABLISHING SOLID WASTE MANAGEMENT





POLICY, ENACTING THE SOLID WASTE ORDINANCES, AND
APPROVING THE COUNTY SOLID WASTE MANAGEMENT PLAN, AND THE
SOLID WASTE PROGRAM.

THE DEPARTMENT OF PUBLIC WORKS MAINTAINS
THE COUNTY SOLID WASTE MANAGEMENT PLAN AND OPERATES THE
WASTE TRANSFER STATIONS AND THE DISPOSAL PROGRAMS, ALSO
KEEPS TRACK OF THE WASTE COLLECTION AND THE LITTER
MANAGEMENT RESPONSIBILIES. I'M SORRY. THE LITTER
MANAGEMENT RESPONSIBILITIES ARE SHARED BY THE DEPARTMENT
OF PUBLIC WORKS AND THE DEPARTMENT OF ENVIRONMENTAL
HEALTH.

ENVIRONMENTAL HEALTH IS RESPONSIBLE FOR
LANDFILL INSPECTIONS, PERMITTING, AND HEALTH ISSUES.

APPROXIMATELY \$550,000 IS BUDGETED FOR THE SOLID WASTE
PROGRAMS. \$250,000 PER YEAR ARE COLLECTED FROM A
RECENTLY APPROPRIATED LAND USE FEE. ABOUT \$270,000 ARE
COLLECTED FROM CONTRACTS FOR GENERAL FUND APPROPRIATION,
AND ABOUT \$30,000 IS DERIVED FROM VARIOUS LEASE PAYMENTS.

IN JANUARY -- IN JULY OF 1987 A PROPERTY

ASSESSMENT WAS ESTABLISHED TO PROVIDE FUNDING FOR CLOSURE

AND POSTCLOSURE AND THE WATER AND AIR ASSESSMENT

REQUIREMENTS. NOW, THE ASSESSMENTS ARE MADE ON A FACTOR

BASIS. IT'S A VARIABLE RATE, AND THE BASE IS AT \$30 PER

PARCEL. THIS IS IN THE REPORT AND THERE'S ALSO AN

ATTACHMENT. A FEE SCHEDULE IS INCLUDED IN YOUR PACKET.



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SO THERE'S

THE U.S. FOREST SERVICE AND BUREAU OF LAND MANAGEMENT ARE NOT EXEMPT FROM THIS. THERE IS A MARINE CORPS WINTER CAMP. THEY'RE ALSO ASSESSED. INCOME FROM THOSE PUBLIC AGENCIES. A 60-CENT-PER-TON ALLOTMENT IS SET ASIDE FOR CLOSURE AND POSTCLOSURE. APPARENTLY, THE COUNTY HAS CHOSEN TO SET MONEY ASIDE AT THE FRANCHISE TAX BOARD UNTIL THE BOARD OF EQUALIZATION GIVES THE BILL. THERE ARE THREE PRIVATE COLLECTION FIRMS SERVING THE COUNTY. TWO SERVE THE MAMMOTH LAKES, LAKE CROWLEY AREA, AND ONE SERVES THE JUNE LAKE, LEE VINING AREA. THE COUNTY OPERATES ONE SMALL TRANSFER STATION IN THE PARADISE VALLEY REGION. THE WASTES ARE COLLECTED ONCE A WEEK AND TAKEN TO BENTON CROSSING. THERE ARE SIX LANDFILLS IN THE COUNTY, AND THESE ARE LISTED IN THE REPORT.

APPROXIMATELY 31 TONS PER DAY OF RESIDENTIAL, COMMERCIAL, AND RECREATIONAL WASTES ARE GENERATED. ANNUALLY, APPROXIMATELY 60,000 GALLONS OF SEPTAGE IS DISPOSED AT THE WASTEWATER TREATMENT PLANTS. 12,000 CUBIC YARDS OF SLUDGE REQUIRE DISPOSAL. TAKEN CARE OF AT BENTON CROSSING.

BENTON CROSSING IS THE COUNTY'S MAJOR LANDFILL. THE SITE IS OPERATED ON A CONTRACT BASIS WITH



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1 A PRIVATE COMPANY, AND IT'S THE ONLY MANNED LANDFILL IN 2 THE COUNTY. LITTER CLEANUP RESPONSIBILITIES ARE SHARED. 3 4 THE ROADS ARE SHARED BY THE PUBLIC WORKS DEPARTMENT AND THE ENVIRONMENTAL HEALTH. THE ROADS ARE SHARED BY THE 5 PUBLIC WORKS DEPARTMENT AND ENVIRONMENTAL HEALTH. 6 7 ROADS TO THE LANDFILLS ARE CLEANED UP BY CALIFORNIA CONSERVATION CORP. 8 9 RESOURCE RECOVERY EFFORTS IN MONO COUNTY 10 ARE SOMEWHAT LIMITED. THEY INCLUDE SALVAGING OF FERROUS 11 MATERIALS, WIRE, REBAR. WHITE GOODS ARE SEPARATED AT THE LANDFILL AT BENTON CROSSING. WOOD IS ALSO SEPARATED. 12 13 SINCE THERE IS A LOW POPULATION. THERE'S LOW VOLUME OF WASTE, AND THE DISTANCE TO THE RECYCLABLE 14 15 MARKET, THESE ARE MAJOR FACTORS WHICH HAVE AFFECTED THE 16 COUNTY'S ABILITY TO SET UP A RESOURCE RECOVERY PROGRAM: 17 HOWEVER, THEY INTEND TO DO SO. BOTTLE REDEMPTION IN THE COUNTY AIDS IN 18 THE FOREST SERVICE PLAYS A BIG PART IN 19 LITTER CONTROL. FOREST SERVICE REQUIRES A DEPOSIT ON ALUMINUM CANS 20 21 AS CONDITION OF RESORT OPERATORS' LEASES. AND THERE IS A SEPARATE BIN AT THE CAMPGROUNDS FOR ALUMINUM CANS AND 22 23 ALUMINUM WASTE.

THERE IS A SMALL SCALE WASTE-TO-ENERGY
PLANT -- INCINERATOR IN OPERATION AT MAMMOTH SKI AREA.



213-622-8511

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1	IT'S PERMITTED THROUGH THE FOREST SERVICE. TYPICALLY,
2	THIS INCINERATOR BURNS ABOUT A HUNDRED POUND PER HOUR,
3	RUNS ABOUT FOUR HOURS A DAY, AFTER TALKING TO THE
4	OPERATOR. IT'S USED IN PLACE OF THE BOILERS TO HEAT THE
5	MID-CHALET FACILITY.
6	INSPECTIONS OF THE COUNTY SOLID WASTE
7	FACILITIES ARE MADE QUARTERLY BY THE DEPARTMENT OF
8	ENVIRONMENTAL HEALTH. UNFORTUNATELY, THERE CONTINUES TO
9	BE SOME DUMPING IN REMOTE AREAS. IT'S ALWAYS AN ISSUE
10	THERE.
11	THE MAJOR CURRENT ISSUES IN MONO COUNTY ARE
12	THE COUNTY IS BRINGING IN THEIR FACILITIES INTO
13	COMPLIANCE WITH STATE MINIMUM STANDARDS, MEANING LITTER,
14	COVER. THEY'RE CONTINUALLY WORKING ON THIS. THERE IS
15	IMPLEMENTATION OF CLOSURE AND POSTCLOSURE FUNDING,
16	ASSESSMENT FEE DOES PARTIALLY COVER THE CALDERON AND THE
17	EASTIN REQUIREMENTS.
18	UNFORTUNATELY, THE SOLID WASTE PROGRAMS
19	STILL LACK ADEQUATE FUNDING. THE MONO COUNTY SOLID WASTE
20	MANAGEMENT PLAN REVIEW REPORT WAS SUBMITTED IN ACCORDANCE
21	WITH PLANNING GUIDELINES. THE COUNTY HAS STATED THAT
22	THEY DO WISH TO REVISE A WHOLE NEW DOCUMENT, WHICH WILL
23	REPLACE THE FORMER DOCUMENT.
24	THE STAFF CONCURS, AFTER REVIEWING THE



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COSWMP AND VISITING THE COUNTY, SPEAKING TO THE



JIM WARD OF

MONO WAS UNABLE TO COME. IF YOU HAVE ANY QUESTIONS AT 2 THIS TIME, I'LL BE GLAD TO ANSWER THEM. 3 BOARD MEMBER BREMBERG: MR. CHAIRMAN. 4 CHAIRMAN GALLAGHER: THANK YOU. MS. BREMBERG. 5 6 BOARD MEMBER BREMBERG: ON PAGE 107, THREE PARAGRAPHS UP FROM THE BOTTOM, APPROXIMATELY 12,000 CUBIC 7 YARDS OF SLUDGE IS DISPOSED AT BENTON CROSSING LANDFILL. 8 9 SLUDGE IS PUT INTO A PIT AND MIXED WITH SOIL. IT WILL BE COVERED WITH -- OVER WITH SOIL WHEN, REMOVE THE COMMA. 10 11 FULL. ARE YOU GOING -- I WOULD LIKE VERY MUCH TO 12 HAVE A RATHER DETAILED EXPLANATION OF THAT PRACTICE AND 13 WHAT THE TIME FRAME IS ON WHEN THEY EXPECT THE PIT TO BE 14 FILLED AND SO FORTH WHEN THEIR REPORT COMES IN. 15 I SEEM TO REMEMBER MARIN COUNTY HAD KIND OF 16 17 A CASUAL AND CAVALIER ATTITUDE TOWARD ACCEPTING SLUDGE. AND I REALLY THINK, AS LONG AS THEY REWRITE THE REPORT, 18 THAT'S VERY IMPORTANT BECAUSE IT'S BECOMING MORE AND MORE 19 20 AND MORE PROMINANT IN DISPOSAL PRACTICES. WOULD YOU PLEASE TELL THE GENTLEMAN, WHEN YOU REPORT BACK, THAT 21 THAT'S AN AREA OF GREAT INTEREST. 22 MS. BLAKLESLEE: ABSOLUTELY. 23 BOARD MEMBER BREMBERG: IN DETAIL. 24 25 MS. BLAKLESLEE: IN DETAIL. THERE IS A DOCUMENT

OFFICIALS. THIS CONCLUDES MY PRESENTATION.



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THAT IS AVAILABLE. UNFORTUNATELY, HE COULD NOT FAX IT TO 2 ME. 3 BOARD MEMBER BREMBERG: WE DON'T KNOW THAT. 4 MS. BLAKLESLEE: THIS IS TRUE. 5 CHAIRMAN GALLAGHER: ANY OTHER QUESTIONS? 6 BOARD MEMBER CALLOWAY: MR. CHAIRMAN. 7 CHAIRMAN GALLAGHER: MR. CALLOWAY. 8 BOARD MEMBER CALLOWAY: I KNOW THAT ALL RURAL 9 COUNTIES HAVE A PROBLEM WITH DUMPING, YOU KNOW, ALONG THE ROADSIDE AND OUT IN RURAL AREAS. BUT WE'VE HAD IN OUR 10 11 COUNTY AND OUR CITY SOME THIS PROBLEMS, ALTHOUGH WE'RE NOT CONSIDERED A RURAL COUNTY. WHAT WE'VE DONE IS TO GO 12 13 OUT AND SEND INSPECTORS OUT THERE AND SEE IF WE CAN IDENTIFY THE MATERIALS THROUGH SOME PAPER AND ENVELOPE OR 14 15 WHATEVER. 16 AND WE BROUGHT THOSE PEOPLE UP ON CHARGES. WE HAVE ORDINANCES AGAINST THAT. WE BROUGHT THEM UP ON 17 18 CHARGES, AND WE DELIBERATELY BRING THE PRESS IN AND 1.9 EVERYTHING ELSE. AND SO THAT THE MESSAGE SOON GETS OUT 20 "DON'T DO IT. DON'T TREAD ON ME, BUDDY, BECAUSE YOU ARE 21 DUMPING GARBAGE OVER HERE, YOU ARE GOING TO PAY FOR IT." 22 AND THEY HANDED OUT SOME VERY, VERY HEAVY FINES IN SAN MATEO COUNTY FOR THIS. SO IT MIGHT BE A SUGGESTION THAT 23 24 YOU COULD OFFER THOSE PEOPLE.



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I REALIZE THIS IS A VERY RURAL COUNTY, AND



1	IT'S OBVIOUSLY A VERY HARD THING TO POLICE. BUT IF THEY
2	COULD GET THE MESSAGE OUT TO A FEW OF THOSE FISHERMEN AND
3	HUNTERS THAT GO OVER THERE. I'M ONE WHO FISHED THAT OR
4	USED MANY YEARS AGO, SO I'M VERY FAMILIAR WITH THE AREA.
5	AND THEY COULD FIND OUT MAYBE THROUGH IDENTIFYING SOME OF
6	THIS STUFF AND MIGHT CUT DOWN ON SOME OF THAT RURAL
7	LITTER.
8	MS. BLAKLESLEE: THAT'S HAS GOOD ITEM.
9	BOARD MEMBER BREMBERG: MR. CHAIRMAN, I WOULD
10	MOVE RESOLUTION 88-82.
11	BOARD MEMBER CALLOWAY: SECOND.
12	CHAIRMAN GALLAGHER: IT'S BEEN MOVED AND
13	SECONDED THAT WE ADOPT STAFF'S RECOMMENDATION AND MOVE
14	RESOLUTION 88-82. ALL THOSE IN FAVOR? OPPOSED? SO
15	ORDERED.
16	BEFORE WE MOVE TO THE NEXT ITEM ON THE
17	AGENDA, WE'RE GOING TO TAKE TIME OUT TO DO A VERY
18	PLEASURABLE TASK. ONE OF THE NICE THINGS ABOUT BEING
19	CHAIRMAN IS THAT YOU HAVE THE OPPORTUNITY TO RECOGNIZE
20	DEDICATION, HARD WORK, AND ALL THE OTHER THINGS THAT GO
	I i

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TODAY, WE HAVE THE OPPORTUNITY TO RECOGNIZE THAT ON THE PART OF HAL GERMANE, AND WE'D LIKE HIM TO COME FORWARD AND ACCEPT A CERTIFICATE OF RECOGNITION FOR HIS 25 YEARS OF SERVICE TO THIS STATE. AND I HOPE THAT



TO MAKE A PERSON A SUCCESS.

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1	HE WILL IN THE FUTURE BE ABLE TO PROUDLY WEAR THIS LITTLE
2	INSIGNIA, WHICH INDICATES 25 YEARS OF DEDICATION. HAL,
3	IT'S MY PLEASURE.
4	(APPLAUSE.)
5	CHAIRMAN GALLAGHER: THAT'S ONE OF THE NICE
6	THINGS ABOUT THIS JOB. THERE ARE MANY NICE ONES, BUT
7	THAT'S ONE OF THE ONES I LIKE THE MOST.
8	MR. EOWAN: MR. CHAIRMAN
9	CHAIRMAN GALLAGHER: WE ARE NOW
10	MR. EOWAN: WE CAN GO TO ITEM NO. 5 IF YOU WOULD
11	LIKE. I WAS TOLD THAT MR. DUNCAN IS NOT GOING TO MAKE IT
12	TODAY: SO WE CAN DO THE ITEM WITHOUT HIM HERE. HE'S
13	MADE CONTACT WITH US AND SAID WE MAY AS WELL GO AHEAD AND
14	GO.
15	CHAIRMAN GALLAGHER: FINE, LET'S GO RIGHT AHEAD
16	WITH IT.
17	MR. OLDALL: THIS ITEM, MR. CHAIRMAN AND BOARD
18	MEMBERS, IS CONSIDERATION OF THE EL DORADO COUNTY SOLID
19	WASTE MANAGEMENT PLAN REVIEW REPORT, AND THIS IS ONE OF
20	THE COUNTIES, AGAIN, WHICH CY ARMSTRONG HAS
2 1	RESPONSIBILITY FOR. HE WILL BE PRESENTING THE ITEM.
22	MR. ARMSTRONG: GOOD AFTERNOON, MR. CHAIRMAN,
23	BOARD MEMBERS.
24	EL DORADO COUNTY REVISED THEIR PLAN IN THE
25	SUMMER OF 1985 AND IN OCTOBER OF THIS YEAR SUBMITTED A





1	PLAN REVIEW REPORT, INDICATING THAT THEIR PLAN WAS AGAIN
2	PRETTY MUCH OUT OF DATE AND WISHED TO REVISE IT IN ALMOST
3	· ALL AREAS.
4	EL DORADO COUNTY IS LOCATED APPROXIMATELY
5	60 MILES SOUTHEAST OF SACRAMENTO. POPULATION IS
6	APPROXIMATELY 116,000 RESIDENTS. THERE ARE TWO
7	INCORPORATED CITIES IN THE COUNTY, THE CITY OF SOUTH
8	TAHOE AND THE CITY OF PLACERVILLE, WITH PLACERVILLE
9	SERVING AS COUNTY SEAT.
10	THE ECONOMY OF THE COUNTY IS BASED
11	PRIMARILY ON TIMBER, AGROCULTURE, AND AN IMMENSE AMOUNT
12	OF TOURISM AROUND THE SOUTH LAKE TAHOE AREA.
13	THE COUNTY DIVISION OF ENVIRONMENTAL HEALTH
14	IS RESPONSIBLE FOR BOTH LEA AND IS ALSO RESPONSIBLE FOR
15	MAINTAINING THE COUNTY'S SOLID WASTE MANAGEMENT PLAN.
16	THE DISPOSAL PROGRAM IS FINANCED PRIMARILY
17	BY COMBINATION OF USERS FEES, GATE FEES, AND SOME GENERAL
18	FUND MONIES.
19	APPROXIMATELY A HUNDRED THOUSAND TONS OF
20	WASTE ANNUALLY ARE GENERATED WITHIN THE COUNTY. THERE
21	ARE FOUR FRANCHISE COLLECTORS THAT COLLECT BOTH WITHIN
22	THE CITIES AND IN THE COUNTY. THE DISPOSAL NEEDS OF THE
2.3	COUNTY ARE MET BY A SINGLE LANDFILL NEAR PLACERVILLE,
24	UNION MINE LANDFILL. IT'S A 200-ACRE SITE, WHICH IS
25	OWNED AND OPERATED BY THE COUNTY.



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WASTE FROM THE SOUTH TAHOE LANDFILL ARE
TAKEN TO THE DOUGLAS LANDFILL NEAR GARDENERVILLE VIA A
TRANSFER STATION AT SOUTH TAHOE. THE TRANSFER STATION AT
SOUTH TAHOE IS A PRIVATELY OWNED AND OPERATED OPERATION.

AS FAR AS RESOURCE RECOVERY, THERE ARE SEVERAL EFFORTS GOING ON RIGHT NOW. THE SOUTH TAHOE REFUSE DISPOSAL COMPANY AT LAKE TAHOE HAND SORTS ANY VALUABLES THAT THEY CAN RECOVER AT THEIR TRANSFER STATION AT SOUTH LAKE TAHOE. THERE IS A RECYCLING CENTER ALSO IN PLACERVILLE THAT RECOVERS ALUMINUM, CARDBOARD, COMPUTER PAPER, AND ALUMINUM, AND, ADDITIONALLY, METALS ARE RECOVERED AT THE UNION MINE LANDFILL AT THE COUNTY SITE THERE.

ACCURATE DATA ON THE TYPES AND AMOUNTS OF RECYCLABLES WILL BE DEVELOPED DURING THE REVISION PROCESS, BOTH FOR RESOURCE RECOVERY AND TO DEVELOP THEIR 20 PERCENT GOAL.

CURRENT ISSUES FACING THE COUNTY ARE

COMPLETION OF THE CALDERON AND SUBCHAPTER 15 REQUIREMENTS

AT THE UNION MINE LANDFILL. A COUNTY CONSIDERATION OF A

FUTURE TRANSFER STATION UP NEAR SHINGLE SPRINGS, WHICH IS

A VERY RAPIDLY GROWING AREA, AND IMPLEMENTATION OF A NEW

SEPTAGE DISPOSAL FACILITY. THEY'RE REALLY HURTING FOR

SEPTAGE DISPOSAL RIGHT NOW. IN FACT, TEMPORARILY THEY'VE

BEEN ABLE TO BRING THEIR SEPTAGE DOWN TO SACRAMENTO



COUNTY AND DISPOSE OF IT AT THE KEEFER LANDFILL NOW 2 THERE, BUT THAT IS JUST A TEMPORARY SITUATION. 3 IMPROVEMENTS TO THE SYSTEM IN THE LAST THREE YEARS INCLUDE INSTALLATION OF WATER QUALITY MONITORING WELLS AT THE UNION MINE LANDFILL. IMPROVED OPERATIONAL TECHNIQUES AT THE LANDFILL, AND THE RECENT 6 FORMATION OF A COUNTY SERVICE AREA NO. 10 TO FUND BOTH 8 FUTURE IMPROVEMENTS TO THE LANDFILL AND ALSO TO CONSTRUCT 9 A FUTURE SEPTAGE TREATMENT FACILITY. 10 IN SUMMARY, THE COUNTY HAS AGREED THAT 12 ENTIRE DOCUMENT.

THEIR PLAN IS GENERALLY OUTDATED AND WISHES TO UPDATE THE BOARD STAFF HAS AGAIN VISITED THE COUNTY, REVIEWED THEIR PLAN REVIEW REPORT, REVIEWED THEIR OPERATIONS, AND VISITED THE FACILITIES THERE, AND ARE IN AGREEMENT WITH THEIR WISHES.

THEREFORE, STAFF WOULD RECOMMEND THE BOARD ACCEPT THE PLAN REVIEW REPORT AND AGREE THAT THE COUNTY SHOULD UPGRADE THEIR PLAN IN THE ITEMS LOCATED ON PAGE 90 AND 91 OF YOUR BOARD PACKET.

MR. RON DUNCAN, THE AUTHOR OF THIS REPORT AND THE PLAN LIAISON, HAD A REALLY BUSY DAY. HE WAS INVOLVED WITH THE TANNER HEARING AT HIS PLANNING COMMISSION MEETING THIS MORNING. HE DID COME DOWN TO THE BOARD SHORTLY AFTER LUNCH AND THEN HAD TO BE AT A HEARING AT THE WATER BOARD. HE ASKED ME TO CONVEY HIS --



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APOLOGIZE NOT BEING ABLE TO STAY AND ASKED THAT I HANDLE 1 THE PROGRAM FOR HIM. IF THE BOARD MEMBERS HAVE ANY 2 QUESTIONS, PLEASE. 3 CHAIRMAN GALLAGHER: ANY MEMBERS OF MR. 4 ARMSTRONG? 5 BOARD MEMBER BREMBERG: MR. CHAIRMAN, I WOULD 6 7 MOVE RESOLUTION 88-81. BOARD MEMBER BROWN: SECOND. 8 HAVE A MOTION AND A SECOND 9 CHAIRMAN GALLAGHER: THAT WE ADOPT STAFF RECOMMENDATION AND ADOPT RESOLUTION 10 ALL THOSE IN FAVOR? OPPOSED? 11 88-81. CARRIED AND SO 12 ORDERED. BEFORE WE MOVE TO THE NEXT ITEM, IT IS OF 13 PLEASURE FOR ME TO TELL YOU THAT WE'RE GOING TO HAVE AN 14 OPPORTUNITY TO VIEW A VIDEO OF A VERY IMPORTANT EVENT 15 THAT TOOK PLACE IN THE CITY OF GLENDALE. YOU KNOW HOW 16 17 INTENSE WE ARE IN REGARDS TO COMMUNITY RECYCLING CITY OF GLENDALE JUST COMPLETED THE EXPANSION 18 PROGRAMS. 19 OF THEIRS AND HAVE DONE A VERY CLEVER VIDEO, AND I'M JUST 20 GOING TO ASK GINGER IF YOU TELL EVERYBODY WHAT'S IT ALL 21 ABOUT. 22 BOARD MEMBER BREMBERG: IN THE MIDDLE OF 23 OCTOBER, WE DISTRIBUTED A WHITE PAIL AND A GREEN PAIL TO EVERYBODY IN THE COMMUNITY, ALONG WITH A DOOR HANGER, AND 24



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A LITTLE BROCHURE WAS MAILED TO EVERYONE SAYING, "CURB

YOUR WASTEFUL WAYS, " WHICH INCLUDED A MAP', COLOR ZONED FOR THE VARIOUS PLACES IN TOWN, AND THE COLLECTION SCHEDULE.

THAT GOT THEM WARMED UP. OUR CITY VIEWS

NEWSPAPER, WHICH GOES OUT EVERY MONTH, HAS THREE ARTICLES
LEADING UP TO IT AND FURTHER EXPLANATION AND INFORMATION.

WE HAD A GRAND BREAKFAST PARTY ON DECEMBER 5TH, WHERE WE HAD THE COMMUNITY CENTER, NORTHERN GLENDALE COMMUNITY CENTER, DECORATED WITH THE RECYCLE PAILS, LOTS OF BALLOONS, THE CRESCENTA VALLEY SWING BAND. AND BECAUSE THEY WERE SO GOOD, WE WERE DANCING BETWEEN THE TABLES AND HAD A WONDERFUL TIME. WE SERVED BREAKFAST ON REAL DISHES WITH REAL SILVER AND REAL NAPKINS AND TABLECLOTHS BECAUSE THEY CAN BE RECYCLED, YOU KNOW.

AND THEN WE WENT OUT TO WHERE THE FIRST
TRUCK WAS PARKED OUTSIDE, AND WE HAD A CARAVAN THAT WENT
AROUND AND KEPT TRACK OF HOW MANY PEOPLE WERE
PARTICIPATING IN THE FIRST MORNING'S COLLECTION. AND I
WILL SAY THAT IT WAS A VERY SUCCESSFUL. IT WAS A LOT OF
FUN. WE HAVE PREPARED -- AND SOMEBODY BETTER TURN ON THE
MAGIC MACHINE AND PUSH THE BUTTON. WHO KNOWS HOW?

WE BOUGHT 350,000 OF THEM. WE APPROPRIATED \$550,000 FOR THE PROGRAM. WE HAVE OUR RECYCLING COORDINATOR IN PLACE AND FUNCTIONING, AND EVERYTHING IS ON A ROLL. AND TOMORROW MORNING -- THIS MORNING WAS MY



14.

1	FIRST PICKUP, AND I HAD MY HUSBAND VERY WELL TRAINED TO
2	TAKE THEM OUT.
3	BUT WE PREPARED A MULTICAROUSEL SLIDE SHOW
4	FOR EVERYBODY, BUT WE ALSO MADE A VIDEO FROM THE SLIDES.
5	AND EACH COUNCILMEMBER IS CARRYING THESE AROUND WITH US
6	TO SHOW ANY CAPTIVE AUDIENCE WE CAN GET WITHIN THE
7	COMMUNITY SO THAT EVERYONE WILL BE AWARE AND GO AT IT.
8	ONE OF THE NICE THINGS ABOUT THIS IS THAT THE CAST OF
9	CHARACTERS YOU SEE ARE ALL SANITATION WORKERS AND THEIR
10	CHILDREN AND WITHIN THE CITY.
11	SO YOU MAY PROCEED. IT'S KIND OF CATCHY.
12	IT'S "DON'T WASTE; RECYCLE."
13	CHAIRMAN GALLAGHER: I HAVE TOLD GINGER I HAVE A
14	NEW SLOGAN FOR HER UPBEAT COMMUNITY, AND THAT IS "TODAY'S
15	PAPER NAPKIN IS TOMORROW'S KLEENEX."
16	BOARD MEMBER BREMBERG: THAT'S RIGHT. YOU WILL
17	NOTICE THAT EACH ONE OF PAILS HAS TWO 1-INCH HOLES IN THE
18 _	BOTTOM SO THAT NOBODY CAN STEAL THEM TO USE THEM AS
19	PAILS. WE'RE ON TOP OF THAT ONE TOO.
20	(THE VIDEO WAS PLAYED AT THIS POINT.)
21	CHAIRMAN GALLAGHER: THANK YOU, MS. BREMBERG,
22	FOR SHARING THAT WITH US.
23	WE HAVE ONE MORE ITEM BEFORE BE ADJOURN FOR
24	THE DAY. ARE YOU PREPARED TO HANDLE ITEM 8?
25	MR. IWAHIRO: YES, MR. CHAIRMAN. THIS IS THE



1	ITEM CONSIDERING THE REQUEST BY THE CITY OF SUNNYVALE TO
2	DESIGNATE AN LEA. I THINK YOU WILL RECALL THAT WE HAD AN
3	ACTION ON A PERMIT FOR THEM RECENTLY AND ALSO THE FACT
4	THAT THEY ARE THE OPERATORS. AND SO THEY WERE REQUESTING
5	A WAIVER FOR THEM TO BE THE LEA FOR THE PART THAT IS NOT
6	THE HEALTH DEPARTMENT'S RESPONSIBILITIES.
7	THE COUNTY OF SANTA CLARA COUNTY HEALTH HAS
8	THAT PART OF THE RESPONSIBILITY. SO THIS REQUEST IS TO
. 9	GIVE THE COUNTY HEALTH DEPARTMENT ALL OF THE
· 10	RESPONSIBILITIES FOR THE LEA RESPONSIBILITY BECAUSE WE
11	HAD DENIED THEIR REQUEST FOR THE WAIVER BACK IN
12	SEPTEMBER.
13	BERNIE HAS NOTHING LEFT TO SAY. I'LL LET
14	HIM FILL IN.
15	CHAIRMAN GALLAGHER: TAKE A SHOT AT IT, ANYWAY
16	BERNIE.
17	MR. VLACH: SOMETIMES HERB DOESN'T KNOW WHEN TO
18	QUIT. AS HERB HAS ELOQUENTLY STATED, ACTUALLY THERE'S
19	ONE POINT THAT HE FAILED TO MAKE. AND THAT IS THIS ITEM
20	IS REALLY A TRICKLE DOWN FROM AN ACTION THAT THE BOARD
21	TOOK SEVERAL MONTHS AGO RELATED TO THE STYLAND ROAD
22	LANDFILL IN THE SAME COUNTY.
23	BY VIRTUE OF THAT LANDFILL NOT BEING
24	AVAILABLE TO THE COUNTY, THE WASTE THAT THE CITY OF
25	SUNNYVALE HAD HOPED TO TAKE THERE, THEY'RE HAVENG TO MOVE



barristers' reporting service BACK TO THEIR OWN LANDFILL IN THE CITY OF SUNNYVALE. IN
THE PROCESS OF EXPANDING THAT LANDFILL IN SUNNYVALE TO
ACCEPT THOSE WASTES, THEY DECIDED TO ASSUME THE
RESPONSIBILITY AS AN OPERATOR OF THE LANDFILL. THEY FELT
THEY COULD DO A BETTER JOB THAN THE PERSON THAT WAS
PREVIOUSLY THE OPERATOR, WHICH WS UNDER A LEASE AGREEMENT
WITH THEM.

THE PROBLEM WAS THAT THEY WERE ALSO

DESIGNATED AS THE LEA, AND THEY HAD TO MAKE A CHOICE AS

TO WHETHER THEY WANTED TO REMAIN THE LEA OR THE OPERATOR.

AND THEY DECIDED THAT THEY WOULD, BECAUSE THEY HAVE A

COMPETENT HEALTH DEPARTMENT, THEY WOULD LET THOSE

RESPONSIBILITIES REVERT TO THE HEALTH DEPARTMENT.

TURN THEIR DESIGNATION BACK TO THE COUNTY HEALTH
DEPARTMENT. THE ONLY THING THAT REMAINED WAS FOR THE
COUNTY TO ACCEPT THAT RESPONSIBILITY, AND THAT IS WHAT
THIS ITEM IS TODAY IS BASICALLY AN INFORMATION ITEM TO
YOU TO LET YOU KNOW THAT THE COUNTY HAS ACCEPTED THAT.
AND IT ALSO IS A RECOMMENDATION BY THE STAFF THAT YOU
APPROVE THAT THE COUNTY OF SANTA CLARA BE AUTHORIZED TO
BE THE LOCAL ENFORCEMENT AGENCY IN THE CITY OF SUNNYVALE
FOR THE HEALTH AND NONHEALTH RELATED STANDARDS.

AND STAFF RECOMMENDATION IS THAT YOU CONCUR
WITH THE DESIGNATION OF SANTA CLARA COUNTY HEALTH



DEPARTMENT AS THE SOLE LEA FOR THE CITY OF SUNNYVALE.

CHAIRMAN GALLAGHER: THANK YOU.

BOARD MEMBER BREMBERG: MR. CHAIRMAN, DIDN'T WE

GET A LETTER? I SEEM TO REMEMBER GETTING A LETTER FROM A

YOUNG LADY IN SUNNYVALE WHO SOUNDED EXTRAORDINARILY

BITTER ABOUT THIS WHOLE ARRANGEMENT, SAYING THAT THEY'D

BEEN FORCED BY THE WASTE MANAGEMENT BOARD TO GIVE UP

BEING THE LEA AND THAT THEY WERE -- SHE WAS VERY UNHAPPY,

AND SHE WOULD CERTAINLY LIKE TO SEE THAT PEOPLE HAD -
WOULD RECOGNIZE THAT THEY SHOULD STILL HAVE INPUT AND

SOME SORT OF CONTROL. IT CAME TO CITY HALL IN GLENDALE.

I DON'T KNOW IF IT WAS PART OF A GRCDA COMPLAINTS ABOUT

THE PROPOSED REGULATIONS OR WHAT, BUT THERE WAS A LETTER

FROM A LADY, LISA -- LIZA -- SOMETHING IN SUNNYVALE, WHO

WAS VERY, VERY ANGRY ABOUT THIS WHOLE ARRANGEMENT.

CHAIRMAN GALLAGHER: I WAS NOT AWARE OF

ANYTHING. ARE ANY OF THE REST OF YOU AWARE?

BOARD MEMBER BREMBERG: I DIDN'T THINK TO BRING

IT. I HAD A LITTLE BUSINESS BEFORE I LEFT.

MR. VLACH: THIS ARRANGEMENT ACTUALLY WAS DONE
ON A VOLUNTARY BASIS. THERE WAS NO IMPLICATION ON THE
PART OF THE BOARD OR THE STAFF THAT THE LEA WAS NOT DOING
THEIR JOB AND THAT WE WERE FORCING THEM OUT. THEY
BASICALLY REALIZED THEY WERE IN A POSITION TO MAKE A
CHOICE AND THIS IS WHAT THEY DID.



13.

1	BOARD MEMBER BREMBERG: I BELIEVE YOU. I'M JUST
2	SAYING THERE WAS OBVIOUS DISCONTENT BY THIS WOMAN IN
3	SUNNYVALE AND I JUST WONDERED.
4	CHAIRMAN GALLAGHER: WOULD NOT HAVE BEEN
5	MOUNTAIN VAIL.
6	BOARD MEMBER BREMBERG: NO. SUNNYVALE STUCK IN
7	MY HEAD COMING UP. I'LL DIG UP THE LETTER AND SO
8	CHAIRMAN GALLAGHER: NOTWITHSTANDING THAT, ARE
9	WE PREPARED TO ACCEPT THE DESIGNATION OUTLINED BY STAFF?
10	BOARD MEMBER MOSCONE: SO MOVED.
11	BOARD MEMBER VARNER: SECOND THAT MOTION
12	CHAIRMAN GALLAGHER: IT'S BEEN MOVED AND
13	SECONDED THAT WE ADOPT THE REQUEST BY THE CITY OF
14	SUNNYVALE THAT THEY ASSUME RESPONSIBILITY FOR LOCAL
15	ENFORCEMENT ACTION. ALL THOSE IN FAVOR? OPPOSED?
16	CARRIED AND SO ORDERED.
17	MEETING STANDS ADJOURNED UNTIL 9 O'CLOCK
.18	TOMORROW WHEN WE WILL RECONVENE.
19	
20	(END OF PROCEEDINGS.)
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barrısters' reportıng service 1

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REPORTER'S CERTIFICATE

I, BETH C. DRAIN, HEREBY CERTIFY THAT ON THE 15TH DAY OF DECEMBER 1988, I DID REPORT IN SHORTHAND THE TESTIMONY AND PROCEEDINGS OF THE FOREGOING HEARING; THAT AT THE CONCLUSION OF THE ABOVE-ENTITLED MATTER, I DID TRANSCRIBE MY SHORTHAND NOTES INTO TYPEWRITING; AND THAT THE FOREGOING TRANSCRIPT IS A TRUE AND CORRECT COPY OF MY SHORTHAND NOTES THEREOF.

Buth C. Drain

CERTIFIED SHORTHAND REPORTER

CERTIFICATE NO. 7152